1	BEFORE THE				
2	ILLINOIS COMMERCE COMMISSION				
3	GRAIN BELT EXPRESS CLEAN LINE LLC) DOCKET NO. 15-0277				
4	Application for an Order Granting)				
5	Grain Belt Express Clean Line LLC) a Certificate of Public Convenience)				
6	and Necessity pursuant to Section) 8-406.1 of the Public Utilities Act)				
7	to Construct, Operate and Maintain) a High Voltage Electric Service)				
8	Transmission Line and to Conduct a) Transmission Public Utility)				
9	Business in Connection Therewith) and Authorizing Grain Belt Express)				
10	Clean Line pursuant to Sections) 8-503 and 8-406.1(1) of the Public)				
11	Utilities Act to Construct the High) Voltage Electric Transmission Line.)				
12					
13	Springfield, Illinois				
14	Thursday, August 20, 2015				
15					
16	Met, pursuant to notice, at 9:00 a.m.				
17	DEEODE.				
18	BEFORE:				
19	Janis Von Qualen, Administrative Law Judge				
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22	MIDURAR LIBIOLETON ARRUTARA				
23	MIDWEST LITIGATION SERVICES by: Dorothy J. Hart, RPR, CSR				
24	CSR #084-001390				

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- 1 JUDGE VON QUALEN: Good morning, all.
- 2 By the authority vested in me by the
- 3 Illinois Commerce Commission, I now call Docket
- 4 Number 15-0277. This docket was initiated by Grain
- 5 Belt Express Clean Line LLC which filed an
- 6 application seeking a Certificate for Public
- 7 Convenience and Necessity to construct a 600
- 8 kilovolt transmission line across the State of
- 9 Illinois.
- 10 May I have the appearances for the
- 11 record, starting in Springfield?
- MR. MacBRIDE: Appearing on behalf of
- 13 the Applicant, Owen MacBride, M-a-c-B-r-i-d-e, and
- 14 Katherine Cisneros, C-i-s-n-e-r-o-s.
- MR. STREICKER: David Streicker for
- 16 Infinity Wind Power. I'm with the law firm of
- 17 Polsinelli PC, 161 North Clark Street, Chicago,
- 18 Illinois.
- JUDGE VON QUALEN: Is your mike on?
- MR. STREICKER: Yeah. 161 North Clark
- 21 Street, Chicago, Illinois. My phone number is
- 22 312-873-2941.
- MR. NEILAN: Good morning, Your Honor.
- 24 Paul Neilan for Intervenor Mary Ellen Zotos. My

- 1 address is 33 North LaSalle Street, Chicago,
- 2 Illinois 60602, telephone 312-580-5483.
- 3 MR. SHAY: Appearing for Landowners
- 4 Alliance of Central Illinois NFP, William Shay and
- 5 Jonathan Phillips, same address as yesterday.
- MR. McNAMARA: Edward D. McNamara, Jr.
- 7 and Joseph H. O'Brien. We appear on behalf of
- 8 Intervenor Concerned Citizens and Property Owners.
- 9 MR. DAVIS: Chuck Davis of the law firm
- 10 of Brown, Hay & Stephens, for the Illinois Farm
- 11 Bureau, along with Laura Harmon, inside counsel.
- MR. RIPPIE: Good morning, Your Honor.
- On behalf of Rockies Express Pipeline LLC, Rex
- 14 Encore Properties LLC, and Rex Encore Farms LLC,
- 15 Glenn -- two n's -- Rippie, R-i-p-p-i-e. Thank
- 16 you.
- JUDGE VON QUALEN: Appearances in
- 18 Chicago.
- 19 MS. ERICSON: Good morning, Your Honor.
- 20 Appearing on behalf of Commission Staff, Christine
- 21 Ericson and John Sagone, 160 North LaSalle Street,
- 22 Suite C-800, Chicago, Illinois 60601.
- JUDGE VON QUALEN: Are there any others
- 24 wishing to enter an appearance?

- 1 (No response)
- 2 JUDGE VON QUALEN: Let the record show
- 3 no response.
- 4 This matter comes on this morning for
- 5 the continuation of the evidentiary hearing.
- 6 Are there any preliminary matters
- 7 before starting with Mr. Langley?
- 8 Yes.
- 9 MR. NEILAN: Good morning, Your Honor.
- 10 With respect to Intervenor witness
- 11 Mr. Michael Severson, based on conversations I've
- 12 had with the other counsel, they have waived
- 13 cross-examination of Mr. Severson. So I would
- 14 submit -- I have an affidavit signed by him and I
- 15 can file that on e-Docket as soon as I get a scan
- 16 of that. In the interim, if you would like, I can
- 17 provide the court with a copy of that. It's MEZ
- 18 Exhibit 6.0, Affidavit of Michael A. Severson
- 19 regarding pre-filed testimony. I would move to
- 20 submit that testimony to the record.
- JUDGE VON QUALEN: Are there any
- 22 objections to MEZ Exhibit 1.0, 1.1, 1.2, 1.3, 3.0?
- MR. NEILAN: That's it.
- JUDGE VON QUALEN: That's all? And 6.0

- 1 of Mr. Severson?
- 2 (No response)
- JUDGE VON QUALEN: Hearing none, those
- 4 exhibits are entered into evidence.
- 5 (MEZ Exhibits 1.0, 1.1, 1.2, 1.3,
- 6 3.0, and 6.0 admitted.)
- 7 MR. McNAMARA: Judge, Ed McNamara. All
- 8 of my testimony has been filed, filed on the 14th
- 9 of July. All of the affidavits in support of
- 10 testimony were filed on July 19th. I've
- 11 distributed a list of all of the exhibits I believe
- 12 to everyone. If anyone needs a copy of the list,
- 13 I've got an extra copy here.
- JUDGE VON QUALEN: Would you like to go
- ahead and move your exhibits into evidence?
- MR. McNAMARA: Yes, Judge.
- 17 With regard to Concerned Citizens and
- 18 Property Owners, I would move at this time to
- 19 introduce into evidence Intervenor Exhibits CCPO
- 20 Exhibit 1 through 7, consisting of the testimony of
- 21 my clients in this matter, and Intervenor CCPO
- 22 Exhibits 8 through 14 consisting of the affidavits
- 23 of the various testifying witnesses. I'd ask that
- 24 both the testimony and the affidavits supporting

- 1 the testimony be admitted into evidence at this
- 2 time.
- JUDGE VON QUALEN: Are there any
- 4 objections to the testimony and affidavits of
- 5 Joseph Gleespen, Sheryl Slightom, Ervil Wayne
- 6 Fisher, Jr., Kendall Cole, Michael Buchanan,
- 7 Natalie Locke, or Don Hennings?
- 8 (No response)
- 9 JUDGE VON QUALEN: Hearing none,
- 10 Exhibits CCPO 1.0, 1.1, 1.2, 2.0, 3.0, 4.0, 5.0,
- 11 5.1, 6.0, 6.1, 7.0, 8.0, 9.0, 10.0, 11.0, 12.0,
- 12 13.0, and 14.0 are entered into evidence.
- 13 (CCPO Exhibits 1.0, 1.1, 1.2, 2.0,
- 3.0, 4.0, 5.0, 5.1, 6.0, 6.1, 7.0,
- 15 8.0, 9.0, 10.0, 11.0, 12.0, 13.0,
- and 14.0 admitted.)
- MR. McNAMARA: Thank you.
- JUDGE VON QUALEN: Anything else before
- 19 we begin with Mr. Langley's -- or, continue with
- 20 Mr. Langley's cross-examination?
- 21 (No response)
- JUDGE VON QUALEN: Mr. Langley, you're
- 23 still under oath.
- THE WITNESS: Yes.

- 1 MR. SHAY: Thank you, Your Honor.
- 2 MATT LANGLEY,
- 3 of lawful age, produced, sworn, and examined on
- 4 behalf of Infinity Wind Power, testifies and says:
- 5 CROSS-EXAMINATION
- 6 QUESTIONS BY MR. SHAY:
- 7 Q. Good morning, Mr. Langley.
- 8 A. Good morning.
- 9 Q. Bill Shay again for Landowners
- 10 Alliance.
- I think we left off yesterday with some
- 12 answers to my questions concerning how Infinity
- 13 would raise capital to finance the development of a
- 14 wind farm. Do you recall that?
- 15 A. I do.
- Q. I've got a few more questions about
- 17 that, but as a way to put it into context, I
- 18 thought it might be helpful for me to try to recap
- 19 what I think your last few answers were to some
- 20 questions. And so I'd like to do that. And if you
- 21 need to correct me at all or complete anything I
- leave out, just feel free to do so, sir.
- 23 A. Okay.
- Q. I believe what you testified to was

- 1 that in order to develop a wind farm which could
- 2 cost in the hundreds of millions of dollars,
- 3 Infinity would need to raise most of the capital
- 4 from outsiders. And you described a financing
- 5 structure which featured first what you called
- 6 institution equity or sponsor equity of about 30
- 7 percent of the cost and then tax equity consisting
- 8 of about 70 percent. And that to achieve this kind
- 9 of financing for the project Infinity would first
- 10 need to have offtake agreements or power purchase
- 11 agreements in place by which the electricity the
- 12 wind farm would generate is sold. And those
- 13 offtake contracts would together need to account
- 14 for as much of the electric capacity of the wind
- 15 project as possible but you said I believe at least
- 16 80 percent in most cases. And I think you also
- 17 said that these contracts would need to be
- 18 long-term with high creditworthy offtakers and you
- 19 gave as an example of such an offtaker Commonwealth
- 20 Edison Company. Is that essentially correct?
- 21 A. Yep.
- Q. Okay. My next question would be as to
- 23 the length of the term of the offtake contracts,
- 24 about how many years would the contracts require

- 1 Infinity to deliver and sell the electricity and
- 2 the purchaser to buy it from the wind project?
- 3 A. A lot of it depends on the type of
- 4 customer. When we look at regulated utilities such
- 5 as ComEd or Ameren or any of the regulated, they
- 6 like to buy in somewhere between 15 and 25. And as
- 7 our power prices have gotten lower and lower and
- 8 more and more competitive, they tend to prefer a
- 9 much longer term. Obviously, if you're a utility,
- 10 it makes perfect sense. You get to buy very cheap
- 11 power for 25 years and the price never changes.
- 12 That's a pretty good deal.
- When you look at the industrials,
- 14 people like Google and Wal-Mart, who are also in
- 15 this business and we sell power to, they prefer ten
- 16 to twelve-year terms.
- 17 And then the third group, which are the
- 18 financial players, the Morgan Stanleys, Bank of
- 19 America types of the world, they tend to be in the
- 20 ten to twelve-year range as well.
- Q. Okay. Would you categorize the last
- 22 category of purchasers as power marketers that are
- 23 affiliates of these financial institutions?
- A. Power marketers or hedge providers.

- 1 They're often referred to as hedge providers.
- 2 Q. Okay. Then how -- how would Infinity
- 3 go about establishing the price for the electricity
- 4 in those contracts?
- 5 A. We, like most of our peers, run a
- 6 series of financial models. We look at how much it
- 7 costs us to generate that electricity. We then
- 8 consider the profit margin that our investors are
- 9 going to require and solve back for a power price.
- 10 We then compare that to where we think the market
- 11 is. And sometimes we'll squeeze it down in order
- 12 to compete or sometimes -- you know, it's a
- 13 competitive market. So a lot of what we do is a
- 14 combination of what's the minimum return that we
- 15 need to make our investors want to invest in the
- 16 project and then what is -- what are our peers
- offering and what do we think the price that's
- 18 going to win today will be.
- 19 Q. Okay. Is it often a fixed price for
- 20 the term of the contract?
- 21 A. It is. That's one of the major appeals
- 22 of wind power versus gas or coal or anything else
- 23 is because we don't have to pay for fuel, we can
- 24 give a price and stand behind it for 20 years.

- 1 Q. Okay. I'd ask you just to answer my
- 2 question yes or no if it's a yes or no question
- 3 rather than explaining the reasons.
- 4 All right. For this particular
- 5 project, and we're talking about Infinity possibly
- 6 developing wind projects in the west Kansas
- 7 resource area, if that were to occur and the power
- 8 transported by the proposed Grain Belt project,
- 9 what would be the delivery point to which Infinity
- 10 must arrange for the electricity to be delivered
- 11 and where the offtaker would receive it?
- 12 A. So the four projects that we're working
- on for Grain Belt in western Kansas, you know, I
- want to start by saying we have no commercial
- 15 contract with Clean Line yet. This is -- we have
- 16 no -- you know, we're still in that process. There
- 17 are two delivery points on the Clean Line system
- 18 we're looking at, one in the state of Missouri and
- 19 then the terminus at Sullivan. So we could deliver
- 20 there. Depending on what our customers want, we
- 21 would be also -- you know, for certain customers or
- 22 whatever the contractual agreements are, we could
- 23 deliver wherever the customer required past that
- 24 point and we would be willing to take that risk on

- 1 in certain circumstances.
- 2 Q. Okay. So your delivery point -- would
- 3 it be fair to say the main delivery points would be
- 4 at the converter station in Missouri or the
- 5 terminus at the Sullivan substation -- the AEP
- 6 Sullivan substation at the eastern terminus of the
- 7 project?
- 8 A. That's probably the primary one.
- 9 Q. Okay. Again talking about these
- 10 offtake contracts or purchase power agreements,
- 11 when would you expect that Infinity would execute
- 12 definitive contracts relative to the financing for
- wind projects?
- 14 A. In -- it's hard to speculate about
- 15 Grain Belt. I mean, certainly on a calendar basis,
- 16 what we typically do is end up executing those
- 17 contracts six to eight months -- six to nine months
- 18 before we close financing.
- 19 Q. Six to nine months you say?
- 20 A. Yeah.
- 21 Q. Okay.
- 22 A. That's fair.
- Q. Okay. And so what you've just
- 24 described is -- from going back to the end of

- 1 yesterday to what you just finished stating, would
- 2 that all constitute somewhat of a typical structure
- 3 in your experience for wind power projects?
- 4 A. Yes.
- 5 Q. Okay. And it's true, isn't it, that
- 6 Infinity would need to have the offtake contracts
- 7 of which you spoke and to close on the financing
- 8 before it could begin construction of any wind
- 9 project? Correct?
- 10 A. Correct.
- 11 Q. And then for the construction, of
- 12 course, you would need, wouldn't you, all the other
- things in order to build wind farms in western
- 14 Kansas, including establishing an interconnection
- with Grain Belt there and getting any needed local
- 16 transmission built in order to make that
- interconnection and then to engage in siting,
- 18 design, engineering, land acquisition, and federal,
- 19 state, and local permitting?
- 20 A. No. We already have a hundred percent
- 21 of that land acquired and locked up. We are
- 22 designing our system to incorporate directly into
- 23 Grain Belt so that we do not need to rely on the
- 24 local grid. We have already obtained probably,

- 1 depending on how you look at it, half to two-thirds
- 2 of the state permitting that we need. We have
- 3 specifically sited the land to avoid any federal
- 4 permitting. So most of the development activities
- 5 will be complete prior to us engaging with an
- 6 offtaker.
- 7 Q. Okay. But you have to complete that
- 8 prior to construction beginning; correct?
- 9 A. Correct.
- 10 Q. Okay. Now, for most wind projects that
- 11 you're aware of in your career, do they normally
- 12 connect to the high voltage electric transmission
- 13 grid?
- 14 A. Most wind does, yeah.
- 15 Q. And how is that typically done?
- 16 A. We -- so outside of merchant
- 17 transmission projects you mean? Is that your
- 18 question?
- 19 Q. Well, yes. Because I think most of the
- 20 transmission is not merchant --
- 21 A. Right.
- 22 Q. -- in this country; right? Okay.
- 23 A. So when we decide to build a wind
- 24 project, one of the first things we look for is a

- 1 strong point of interconnecting our power. It's
- 2 almost as important as how hard the wind blows. We
- 3 go to the local utility. We fill out an
- 4 application, pay a deposit. They do a study. We
- 5 say how much energy we want to inject into the grid
- 6 at what point. They figure out what the impact of
- 7 that injection will be on their overall system, and
- 8 they come back to us and say it's going to cost X
- 9 million dollars for us to upgrade our system to
- 10 support your facility. We pay that. They then
- 11 sign what's called a generator interconnect
- 12 agreement that governs how the parties will work
- 13 with each other to build those upgrades.
- Once those upgrades are complete, you
- know, we're doing that in parallel with building
- 16 the facility. Once the upgrades are complete, we
- 17 commission the facility and it comes online.
- Q. Okay. Do you typically try to locate
- 19 and design your wind projects such as that you can
- 20 minimize the distance to the local utility
- 21 substation interconnect point?
- 22 A. It's a cost-benefit analysis, so if
- 23 there's -- if we're on the top of the hill and the
- 24 wind's blowing really hard, we're willing to build

- 1 a longer transmission line. And if we're next to
- 2 the substation, we can accept lower wind because we
- 3 don't have to pay for those costs. So it's just a
- 4 cost-benefit analysis.
- 5 Q. Okay. For those types of
- 6 interconnection structures and facilities and
- 7 processes you just described, is it the case that
- 8 in most instances the transmission system to which
- 9 the wind project is going to connect is typically
- 10 in place?
- 11 A. Yes.
- 12 Q. Okay. So you typically would connect
- 13 to a nearby utility substation and then from there
- 14 the power gets into the grid?
- 15 A. Correct.
- Q. Okay. But for projects that we're
- 17 addressing here that would not be the case;
- 18 correct?
- 19 A. Correct.
- Q. Instead, a new \$2.2 billion plus
- 21 several hundred mile transmission line must be
- 22 built; right?
- 23 A. Correct.
- Q. Okay. So it correct to say that at the

- 1 time Infinity would sign -- look to sign offtake
- 2 contracts to support its wind projects and then to
- 3 enter into agreements for the hundreds of millions
- 4 of dollars of financing and then sign a
- 5 transmission service agreement with Grain Belt, at
- 6 that time the line -- the Grain Belt line would
- 7 still not have been constructed?
- 8 A. We -- we're working with Grain Belt to
- 9 understand what the best schedule is. We may be
- 10 doing those things in parallel. We have already
- 11 begun conversations with various classes of
- 12 offtakers about this project and they have already
- 13 expressed an interest. Nobody obviously is signing
- 14 contracts yet. So we -- our goal is, of course, to
- shorten the time between when Grain Belt is fully
- 16 permitted and begins construction and when we would
- 17 bring our projects online.
- 18 Q. Okay. I'm just trying to understand
- 19 whether the answer was yes to my question.
- 20 A. Did you say under construction or
- 21 online?
- 22 Q. I said all of those things that I
- 23 mentioned, those would occur before the line would
- 24 have been constructed. That was the question.

- 1 A. I mean, we're speculating because we
- 2 haven't had an opportunity to go all the way down
- 3 the path yet. What we have discussed with the
- 4 utilities is, you know, they would like to at least
- 5 see the line fully permitted, they would like to
- 6 see it fully financed, and then they could begin
- 7 conversation with us.
- 8 In terms of when we finance our project
- 9 versus when they finance theirs, part of what we
- 10 tried to do, as we mention in our testimony, is
- 11 there's four -- four distinct phases and we would
- 12 probably build those in phases. So the earlier
- 13 phases would probably be done prior to. So Western
- 14 Plains is 700 and Horse Thief is 500. The later
- 15 phases would probably be after operation.
- Q. Later phases being what?
- 17 A. The other two projects that were
- 18 referenced in the testimony.
- 19 Q. Okay.
- 20 A. Iron Star and -- I'm drawing a blank.
- Q. Okay. All right. But again, I'm just
- 22 trying to make sure I understand.
- 23 A. Sure.
- Q. The question again was, basically three

- 1 things I asked, entering into offtake contracts
- 2 with purchasers of your electricity, entering into
- 3 financing agreements, the two different types of
- 4 equity you testified to yesterday --
- 5 A. Right.
- 6 Q. -- and then signing a transmission
- 7 service agreement with Grain Belt.
- 8 A. So if we --
- 9 Q. Sorry, let me complete.
- 10 At the time those things would be done
- isn't it true the line would not yet be constructed
- 12 and in service?
- 13 A. That is certainly true for the
- 14 transmission service agreement. That is most
- 15 likely true and almost certainly true for the power
- 16 purchase agreement. Financing is the one where we
- 17 may do some of that in -- we would -- we may have
- 18 to pull the trigger on financing in parallel with
- 19 the line going into construction rather than prior
- 20 to.
- Q. But you can't begin construction of
- 22 your wind project prior to financing; can you?
- 23 A. Right. But we can -- we can start --
- 24 we can begin construction prior to us having a

- 1 hundred percent of the financing wrapped. So we
- 2 can get the equity in prior to getting the tax
- 3 equity in and beginning construction.
- Q. Fair enough. I think that answers it.
- 5 As far as this transmission service
- 6 agreement with Grain Belt, could you explain some
- 7 of the key terms, including the time period, the
- 8 length, the pricing, and the commitment, how firm
- 9 the commitment will be on Infinity's part?
- 10 A. We have discussed the transmission
- 11 service agreements with Grain Belt obviously
- 12 extensively. We currently do not, as I mentioned
- 13 earlier, have any written or binding contracts with
- 14 them. So what we've been talking about so far is
- 15 very broad commercial terms. The two that are
- 16 obviously most important to us are the length of
- 17 the contract and the price.
- As far as the price goes, we have not
- 19 -- we have discussed and I think it's in the record
- 20 the TSR. We have offered a few different pricing
- 21 options to Grain Belt, but we have not begun
- 22 negotiating any of those. And similarly with the
- 23 term. So I'm not really going to tell you what
- 24 it's going to cost to use that line because we

- 1 haven't negotiated those agreements yet.
- 2 Q. I'm not asking you to. You said the
- 3 two most important factors are the length of the
- 4 contract and the price; right?
- 5 A. Correct.
- Q. Okay. For the length of the contract
- 7 are we talking maybe ten years, 15 years, maybe 20
- 8 years?
- 9 A. We'd like it to be as long as possible.
- 10 Q. Okay.
- 11 A. And certainly as long as whatever the
- 12 commercial contract is that we have with the buyer
- 13 of the power.
- Q. Right. Okay. And would you expect
- 15 that Infinity's commitment to use the line or at
- least to pay for the line would endure for the
- 17 entire length of the contract? In other words,
- 18 that you couldn't terminate early --
- 19 A. No, I --
- Q. That it's a firm contract?
- 21 A. Yeah, I would imagine it would be
- 22 because their financing would be based on that.
- Q. Right, okay. Would you agree that this
- 24 process and sequencing you just described, because

- 1 the line is not yet built, is a little unusual for
- 2 a wind developer?
- 3 A. It is -- yeah, it's unusual but not
- 4 unheard of.
- 5 Q. Okay. Fair enough. All right.
- 6 Switching gears for a moment back to wind energy
- 7 development. How important is the renewal of the
- 8 federal production tax credit to Infinity's plans
- 9 to develop wind projects that would utilize the
- 10 Grain Belt line?
- 11 A. Not at all. We believe good wind
- 12 projects are good wind projects. We are in the
- 13 best parts of the country for wind. We think wind
- 14 is incredibly competitive with traditional forms of
- 15 power. So we will take advantage of the PTCs as
- 16 long as they are available to us, but having them
- 17 go away will not change -- we're not going to go
- 18 out of business because they go away.
- 19 Q. For the projects you mentioned that
- 20 you're working on in western Kansas that would
- 21 connect to the proposed line, have you made any
- 22 projections as to when you might start construction
- 23 of the first one?
- A. We're trying to line that schedule up

- 1 with Grain Belt's schedule. So right now I think
- 2 we're looking at 2019, 2018-2019.
- 3 Q. All right. And then what dates does
- 4 Infinity expect that the Grain Belt line will be
- 5 completed and in commercial operation?
- 6 A. The last I think we talked to them was,
- 7 you know, 2018 or 2019. So again we're trying to
- 8 keep those dates lined up.
- 9 Q. What if you knew that the project could
- 10 not be operational until early 2020 at the
- 11 earliest?
- 12 A. Then right now I mean we would -- we
- 13 would just adjust our commercial schedule. It's
- 14 part of the reason why we're not signing binding
- 15 contracts with shippers yet or with customers until
- 16 the line is fully permitted and gets through these
- 17 processes and we can nail the timing down. We can
- 18 shift our work around accordingly.
- MR. SHAY: Okay. I don't have any
- 20 other questions for this witness at this time.
- 21 Thank you, sir.
- THE WITNESS: Thank you.
- 23 CROSS-EXAMINATION
- 24 QUESTIONS BY MR. McNAMARA:

- 1 Q. Good morning, Mr. Langley. My name's
- 2 Ed McNamara. I represent Intervenor Concerned
- 3 Citizens and Property Owners.
- 4 A. Good morning.
- 5 Q. First off, I want to make sure I
- 6 understand this financing. Your financing is based
- 7 upon Grain Belt being able to build the line?
- 8 A. Yeah, in part. Our financing -- our
- 9 financiers will want to make sure that Grain Belt
- 10 can build the line.
- 11 Q. And you have to have that assurance
- 12 before you can get your financing to build the wind
- 13 farms?
- 14 A. Yes.
- 15 Q. Likewise, as is my understanding from
- 16 the testimony to date, Grain Belt's financing is
- 17 dependent upon someone like you or other shippers
- 18 -- I'll call you shippers -- entering into
- 19 agreements to utilize their services?
- 20 A. Yes.
- 21 Q. Am I correct that neither Grain Belt
- 22 nor your company at this time have the ready cash
- 23 available to build either two projects that you're
- 24 talking about in Kansas?

- 1 A. Grain Belt wouldn't put cash into our
- 2 projects and so --
- 3 Q. Fair enough.
- 4 A. We -- we would go out and raise it at
- 5 an appropriate time.
- 6 Q. But if we were asking you to sign a
- 7 check today to build those projects in Kansas, you
- 8 wouldn't be able to do it?
- 9 A. Yeah, correct.
- 10 Q. Correct?
- 11 A. Correct, correct.
- 12 Q. And with regard to this docket I don't
- 13 believe you've presented any financial information
- 14 as to your financial ability to come forward with
- 15 your plan; is that correct?
- 16 A. Right.
- 17 Q. Now, it's my understanding -- you
- 18 correct me if I'm wrong -- you have four operating
- 19 wind farms at this time.
- 20 A. We -- we develop and build wind farms
- 21 and then sell them to other costs of capital. So
- 22 we have developed over 1300 megawatts of wind
- 23 farms. We don't own any of them. We look for
- 24 investors and the investors own them after

- 1 operation.
- 2 Q. Do you have any operating projects --
- 3 any wind farms that you're actually operating
- 4 yourself as of today's date?
- 5 A. No. That's not our business model. We
- 6 develop the projects and then sell them to other
- 7 people who operate them. So we take them through
- 8 to construction and then sell them down. So the
- 9 projects that we have we have sold to Exelon,
- 10 NextEra, EDF Renewable, SunEdison. Yeah, that's
- 11 it. And it's been about 1300 megawatts or so.
- 12 Q. So you don't own anything today and you
- 13 will develop future wind farms to sell them to
- 14 other people?
- 15 A. Correct.
- Q. Well, what about these contracts you're
- 17 talking about where you're agreeing to sell an
- 18 amount of energy to certain companies that you're
- 19 going to utilize then to finance the construction
- 20 of your wind farms? Will these contracts likewise
- 21 be sold to the entities to which you sell the wind
- 22 farms?
- 23 A. Yes. The contracts are associated with
- 24 the project and that's a critical part of project

- 1 development. That's part of how we build value in
- 2 a project. So we bundle it all up into a nice
- 3 package and then sell it to somebody else. We're
- 4 taking a lot of the risk. I mean, it's a risk
- 5 allocation. The pension funds aren't going to take
- 6 the kinds of risks that we have to take to build
- 7 wind farms. We take the risks, put it all
- 8 together, and then sell it down to somebody who
- 9 wants nice, predictable, stable cash flows.
- 10 Q. Infinity Wind Power -- you've been with
- 11 the company how long?
- 12 A. Since 2012.
- Q. And how long has the company been in
- 14 existence?
- 15 A. Since 2008.
- Q. And how many projects have you brought
- 17 to fruition as of today's date?
- 18 A. I have to count them up. Seven that
- 19 are either operating or under construction right
- 20 now and three that will go into construction
- 21 hopefully this year, early next year.
- 22 Q. Now, you mentioned seven that either
- 23 are operating or are under construction.
- A. Uh-huh.

- 1 Q. Of those seven, are four of those seven
- 2 operating?
- 3 A. Yes.
- 4 Q. Yes?
- 5 A. Yes.
- 6 Q. Okay. Then am I correct -- now, where
- 7 are the other three projects that you're working on
- 8 now and not operating?
- 9 A. They're under construction. So two are
- 10 in North Dakota and one is in New Mexico.
- 11 Q. Which one in New Mexico are you working
- 12 on at this time?
- 13 A. We are not working -- I mean, it's
- 14 under construction, so we've already sold it to the
- 15 long-term owner. But it's the Roosevelt project.
- 16 It is now owned by EDF, which is a large, worldwide
- 17 conglomerate. And it's in -- it's under
- 18 construction. It's about halfway done.
- 19 Q. So you actually sell the wind farms and
- 20 whatever contracts you can bundle with the wind
- 21 farms before they go into operation?
- 22 A. In some cases. We have taken one
- 23 through to the point of operation.
- Q. Which one is that, sir?

- 1 A. Shooting Star.
- 2 Q. That's in Kansas?
- 3 A. Correct.
- Q. With regard to Kansas, it's my
- 5 understanding that you have four projects that you
- 6 might develop if in fact you can get contracts with
- 7 shippers.
- A. With respect to this docket, yes. We
- 9 have a lot more than that going on in Kansas, but
- 10 with respect to what we're talking about here, yes.
- 11 Q. There are four projects?
- 12 A. There are four projects.
- Q. And you can get contracts with shippers
- 14 if Applicant in this case can get financing to
- 15 build the line?
- 16 A. Correct.
- 17 Q. And Applicants in this case can get
- 18 financing to build the line if you can get
- 19 contracts?
- 20 A. That's why we work so closely together;
- 21 correct.
- Q. Okay. Have you studied the financing
- of the Clean Line companies?
- 24 A. No.

- 1 Q. You've not done any due diligence as
- 2 far as having Clean Line Energy Partners furnish
- 3 you balance sheets, projected income statements,
- 4 anything of that nature?
- 5 A. We understand the economics of what
- 6 they're doing. I wouldn't classify it as studying.
- 7 We certainly haven't asked them for audited
- 8 financials or anything like that. It's not -- we
- 9 know where they are in their fundraising process
- 10 and how they're trying to roll this out. We talk
- 11 to them almost on a weekly basis. But as far as,
- 12 you know, looking at audited financials or anything
- 13 like that, it's -- we have not done that yet. It's
- 14 not -- it's not the right time to do that.
- Q. When will be the right time?
- 16 A. When they have the line fully permitted
- 17 and are ready to construct. Because that is when
- 18 we'll go out and start trying to get our financing
- 19 and we will use the information they provide us to
- 20 help us get our financing.
- 21 Q. Are you aware of the current partners
- in Clean Line Energy Partners LLC?
- A. Some, but probably not all.
- Q. Are you aware of any recent capital

- 1 calls by Clean Line Energy Partners LLC?
- 2 A. I am aware that they recently raised
- 3 funding, but I do not actually know who -- from
- 4 whom they received that funding.
- 5 Q. Do you know how much the funding was?
- A. Not off the top of my head. We talked
- 7 about it, but I can't remember it.
- 8 Q. You currently are working on a project
- 9 in Iowa?
- 10 A. We have a project in our portfolio in
- 11 Iowa.
- 12 Q. Are you doing anything with it to bring
- 13 it online at this time?
- A. Not right now.
- 15 Q. In addition to the two projects you
- 16 mentioned in Kansas, I believe you mentioned Horse
- 17 Thief; is that correct? Is that the correct name?
- 18 A. Yeah.
- 19 Q. Horse Thief. And the other one is
- 20 Western Plains; is that right?
- 21 A. Western Plains, yes. Iron Star.
- Q. Okay. Are those the two projects that
- 23 if both of you can get financing that you will get
- 24 together and utilize?

- 1 A. Western Plains would be the first one.
- 2 It's closest to where Clean Line plans to put their
- 3 converter station. Horse Thief would be the one
- 4 after that, then probably Iron Star after that.
- 5 O. What about Santa Fe?
- 6 A. Santa Fe probably would come right
- 7 around the same time as Iron Star based on where it
- 8 is.
- 9 Q. Are you currently -- well, strike that.
- 10 In Kansas now you are not operating any wind farms?
- 11 A. No. We have developed several, sold
- one to a utility and one to Exelon, and they are
- 13 operating those wind farms.
- Q. Did you operate either one of those
- 15 before they went online?
- 16 A. We managed the construction for the
- 17 Shooting Star project prior to coming online.
- Q. But neither one of which you actually
- 19 started producing energy and selling energy?
- 20 A. No. The way the tax rules work is we
- 21 have to transfer it to the owner before declaring
- 22 COD or we have tax issues, so typically --
- Q. Are both of those projects operating?
- 24 A. Yes.

- 1 Q. Are you aware of how they're getting
- 2 their energy to markets?
- 3 A. Yes.
- 4 Q. And that's occurring as we sit here
- 5 today; is that correct?
- A. Correct.
- 7 Q. In Minnesota, do you have a project
- 8 under development in Minnesota?
- 9 A. We had a project under development that
- 10 we sold to EDF.
- 11 Q. Did you build that project?
- 12 A. No. This was an early-stage
- 13 transaction, earlier than we typically do.
- Q. By early stage are you meaning it was
- 15 all paperwork? You didn't actually enter into
- 16 contracts to build the wind farm?
- 17 A. We -- no, that's not true. We had
- 18 land. We had rights to interconnect with a
- 19 facility. We had several of the permits, although
- 20 not all of them. We did not have the commercial
- 21 contract for the person to buy the power. EDF
- 22 brought that.
- 23 Q. You were just in on the very initial
- 24 stages of that?

- 1 A. We had been working on it for four
- 2 years. I wouldn't say it's initial stages. We
- 3 invested a significant amount of money into it.
- 4 Q. In Nebraska you have two projects that
- 5 you're working on?
- A. Two that we're working on and two that
- 7 we've sold.
- 8 Q. One of the projects you're working on
- 9 is Cottonwood?
- 10 A. Correct.
- 11 Q. Where are you in that development?
- 12 A. We have partnered with NextEra Energy
- 13 Resources, who's the largest owner of wind in the
- 14 country. We brought the project, it was fully
- 15 construction ready, and they are bringing the
- 16 contracts to buy the power.
- Q. Okay. So in that one actually it's a
- 18 little different than what you're envisioning here
- 19 is you didn't have the contracts in place to build
- 20 the wind farm?
- 21 A. In that case, yes.
- 22 Q. So in that case you found someone to
- 23 buy the wind farm and then they came in with the
- 24 contracts to make it all work?

- 1 A. Right, because of an existing
- 2 relationship they had with the seller -- or, the
- 3 buyer. Sorry.
- Q. By the buyer, do you mean the purchaser
- 5 of the energy?
- A. The purchaser of the energy, correct.
- 7 Q. Okay. And you've got a Cottonwood II
- 8 in Nebraska?
- 9 A. Correct.
- 10 Q. Where is that in development?
- 11 A. It's in mid -- we call it mid-stage
- 12 project. So we do not have a purchaser for the
- 13 power. We're developing that project. We're
- 14 actively developing that project.
- 15 Q. By actively developing it, are you
- 16 constructing the wind farm?
- 17 A. No. We're acquiring the land. We're
- 18 working with the landowners. We're doing the
- 19 permitting work, doing the environmental steps.
- 20 You know, we've planned that project to come online
- 21 probably sometime in the middle of 2017. That's
- 22 our -- that's been our plan.
- Q. Have you -- you've not entered in any
- 24 agreements with the purchaser of the energy for

- 1 that wind farm?
- 2 A. Correct. We're not at that stage of
- 3 development yet.
- 4 Q. Have you entered into any commitments
- 5 as to who you will interconnect with?
- 6 A. Yes.
- 7 Q. And who will that be?
- 8 A. NPPD.
- 9 COURT REPORTER: I'm sorry?
- 10 A. NPPD, Nebraska Public Power District.
- 11 Q. And is that a DC line?
- 12 A. No.
- Q. With regard to North Dakota and the two
- 14 projects there, where are you in development, first
- off, on Antelope Hills?
- A. We've sold both of those projects. We
- obtained the commercial contract from the utility,
- 18 in this case Basin Electric Cooperative, one of the
- 19 largest cooperatives in the country. We negotiated
- 20 and financed those agreements. We fully permitted,
- 21 fully acquired all of the lands, completed all of
- 22 the studies, and then sold the project to
- 23 SunEdison, who's now the single largest renewable
- 24 energy company in the world. They are building the

- 1 project and they will have that project online
- 2 prior to the end of 2016.
- 3 Q. With regard to that particular project,
- 4 does that interconnect with a DC line?
- 5 A. No, it does not. Neither of them do.
- 6 Q. With regard to the three projects -- do
- 7 you have three projects in Oklahoma?
- 8 A. We have six projects in Oklahoma.
- 9 Q. Okay.
- 10 A. Five or six.
- 11 Q. Okay. I'm looking at first Armadillo
- 12 Flats?
- 13 A. Armadillo Flats?
- 14 Q. Yes, sir.
- 15 A. Yep.
- 16 Q. Tell me about that.
- 17 A. That is a mid-stage project. So we are
- 18 planning that project for a 2017 online date
- 19 probably.
- Q. Do you still own that project?
- 21 A. Oh, yes.
- Q. Are you constructing that project?
- A. Not yet.
- Q. Have you obtained the necessary

- 1 financing to construct that project?
- 2 A. It's not at that stage of development.
- 3 We're not planning on it until 2017. So we will
- 4 start construction twelve months prior to an online
- 5 date and we will get financing six months prior to
- 6 that. So we're not planning to finance it until
- 7 the beginning of next year.
- 8 Q. Do you have any agreements in place to
- 9 sell any of the energy from that project?
- 10 A. We're in discussions but nothing has
- 11 been executed yet.
- 12 Q. Do you have any agreements in place
- 13 with a transmission line or utility?
- 14 A. Yes.
- Q. And with whom?
- 16 A. OG&E, Oklahoma Gas & Electric.
- 17 O. Is that a DC line or not?
- 18 A. AC.
- 19 Q. What about Mammoth Plains Number II,
- what's the stage of that?
- 21 A. It's similar to Armadillo Flats almost.
- 22 Yeah. Planned for 2017. The interconnect
- 23 agreement is with Western Farmers Electric
- 24 Cooperative. We have been talking to several

- 1 people about commercial arrangements, but it's not
- 2 in our plan to execute those for another few
- 3 months.
- 4 Q. And likewise would that be with an AC
- 5 line?
- 6 A. Yes.
- 7 Q. I see Willow Creek in Oklahoma.
- 8 A. That's a very -- that's an early stage
- 9 project.
- 10 Q. Do you have any agreements with any
- 11 transmission lines?
- 12 A. We are in the first of three stages to
- 13 get that agreement. There's a prescriptive process
- 14 that you have to go through. We're in that process
- but we don't have the agreement yet.
- 16 Q. The proposed transmission lines, are
- 17 they AC?
- 18 A. Yes.
- 19 Q. Do you have any customers lined up for
- 20 Oklahoma?
- 21 A. It's much too early. No, not yet.
- 22 Q. Okay. And you've got three other
- 23 projects in Oklahoma?
- A. Yeah. They're very early stages.

- 1 They're even earlier than Willow Creek.
- 2 And we have Mammoth Plains I, which is
- 3 a project that we developed and sold to NextEra.
- 4 It has a PPA with Southwestern Public Services,
- 5 which is a subsidiary of Xcel Energy, and went
- 6 online last year.
- 7 Q. And that's out of your portfolio; am I
- 8 correct?
- 9 A. Yeah, we sold that one.
- 10 Q. In Texas you've got three projects
- 11 going?
- 12 A. Yes. Yes.
- 13 Q. One of them would be Buckthorn?
- 14 A. Yep.
- Q. Where are you there?
- 16 A. That has a commercial purchase
- 17 agreement with LCRA, the Lower Colorado River
- 18 Authority. That will go online by the end of 2016.
- 19 We are signing binding contracts in the next few
- 20 weeks for the purchase of all the major equipment
- 21 and are in the process of financing.
- Q. Is this one that you're going to build
- 23 at this time or can you tell me now?
- A. I can't -- we are not -- I'm not in a

- 1 position to tell you right now.
- 2 Q. You could sell it or you could build
- 3 it?
- A. We could do either one right now.
- 5 Q. Okay. You're going to interconnect
- 6 there at Buckthorn with what type of a line?
- 7 A. AC.
- 8 Q. Live Oak, what stage of development is
- 9 that in?
- 10 A. That is a project that's targeted for
- 11 20 -- a mid 2017 TOD, 6/1/2017. So we have -- it
- is fully permitted. It has a hundred percent of
- 13 the land necessary to build the facilities. We
- 14 have an interconnect agreement with American
- 15 Electric Power, AEP, on a 345 kV AC line. And we
- 16 are working with several financial institutions to
- 17 buy the power from us.
- Q. With regard to that particular project,
- 19 what type of a line are we talking about?
- 20 A. AC.
- 21 Q. River Birch also in Texas, where are
- 22 you with that?
- 23 A. We declined -- we abandoned that
- 24 project.

- 1 Q. Why?
- 2 A. We didn't -- the commercial -- we
- 3 didn't like where it sat. The commercial prospects
- 4 for it weren't very good so we didn't want to
- 5 continue to invest in it.
- Q. Did you buy that project from someone
- 7 else?
- 8 A. No, we greenfielded it.
- 9 Q. And you've got a number of other
- 10 projects that we've not spoken of?
- 11 A. Correct.
- 12 Q. Am I correct that the projects that we
- 13 did speak about this morning that are under
- 14 development or that have been sold, have they all
- 15 connected to AC lines?
- 16 A. To date, yes.
- Q. Okay. Are you familiar with the length
- 18 of this line?
- 19 A. Yes.
- Q. And what is it?
- 21 A. The precise -- 790 miles I think.
- Q. Subject to check, would you say 702
- 23 miles?
- 24 A. Thank you.

- 1 Q. Okay.
- 2 A. 702.
- 3 Q. Okay. Would this be the first project
- 4 to which you've connected with a DC line?
- 5 A. Yes.
- 6 Q. And the two projects that you sold off
- 7 in Kansas, when you sold those, you had contracts
- 8 in place for AC lines; is that correct?
- 9 A. Yes.
- 10 Q. Do you have your testimony in front of
- 11 you there, sir?
- 12 A. I do.
- Q. First off, I'd like to direct your
- 14 testimony to pages 4 -- page 4, lines 20 through 22
- 15 and page 5, lines 1 and 2.
- 16 A. Okay.
- 17 Q. Am I correct, based upon your past
- 18 testimony, that wind farms are developed, financed,
- 19 put online in Kansas where in fact they're
- 20 connected to AC lines?
- 21 A. Correct.
- Q. Okay. You state at the bottom of page
- 23 4, line 22, that it's difficult to obtain financing
- 24 to construct a wind farm due to the inefficient

- 1 design of the grid and it's lack of modernization.
- 2 A. I think I was referring specifically to
- 3 wind farms where the power is designed to be
- 4 exported out of the area in which it's
- 5 interconnecting. But yes.
- 6 Q. So am I correct that your business
- 7 model to date would be wind farms that are located
- 8 at least less than 702 miles from where you're
- 9 delivering the energy?
- 10 A. I'm trying to think. That's generally
- 11 true.
- 12 Q. Well, let's get to the specifics. Have
- 13 you been able to sell any wind farms to date where
- 14 the energy is transported more than 702 miles?
- 15 A. I'm trying to remember the length of
- 16 the state of Texas. We have developed a wind farm
- 17 that has moved power from the western side of the
- 18 state to the eastern side of the state. So subject
- 19 to that being less than 702 miles, yes.
- Q. In general, you've developed and sold
- 21 and made money on wind farms that are a lesser
- 22 distance, put it that way?
- 23 A. In general, yes.
- Q. And Texas you're not real sure of;

- 1 right? Are you -- are there any others that say
- would go more than 500 miles?
- 3 A. Not in -- not in Infinity's portfolio.
- 4 Q. Subject to check, would you agree that
- 5 in Texas you're transporting -- or, before you sold
- 6 it off, the plan was to transport the energy 790
- 7 miles on an AC line?
- 8 A. That's the width of Texas?
- 9 Q. That's what I've been told.
- 10 A. I don't want to speculate too far into
- 11 this because it's a little more complicated than
- 12 that.
- 13 Q. I'm going to refer your attention to
- 14 page 4 of your testimony. I'm going to refer your
- attention more specifically to lines 12 through 14.
- 16 A. Okay.
- 17 Q. And on line 13 you use the phrase
- 18 "least-cost way."
- 19 A. Yep.
- Q. Are you familiar with past precedent of
- 21 this Commission as to how the Commission determines
- the least-cost means to develop a line?
- A. No, I am not, not this Commission.
- Q. Am I correct that when you're talking

- 1 about least-cost way you're simply referring to a
- 2 line that will supply the energy with less loss of
- 3 energy?
- A. Least-cost the way that I used it here
- 5 and the way that we think about it as developers is
- 6 the amount in excess of what it costs to generate
- 7 in Kansas that we will -- the adder, if you will,
- 8 to move -- that it will cost to move the power from
- 9 where we are in Kansas to where the buyer is. So
- 10 those costs do include losses. They include the --
- 11 whatever monetary arrangement we come up with with
- 12 Clean Line in terms of a transmission service
- 13 request and the perceived risk of the overall
- 14 project. Because as projects get more risky, we
- 15 have to add more money because our investors will
- 16 require a higher return commensurate with that
- 17 return. So cost is really three different things.
- 18 It's cost of money, cost of power, and amount of
- 19 power delivered.
- Q. So basically your least-cost analysis
- 21 relates to the developers of the wind farm and the
- 22 merchant transmission line?
- 23 A. Yes.
- Q. In Illinois we have a little different

- 1 system of determining least-cost means. It's a
- 2 twelve-point system that's generally designed to
- 3 give at least some protection to the landowners
- 4 here in Illinois. You've not made yourself aware
- 5 of that?
- A. I'm broadly aware of the criterion that
- 7 this Commission uses when making a determination to
- 8 provide the CPCN. Mostly that has been in support
- 9 of the preparation of my testimony and also from a
- 10 commercial perspective understanding the risks and
- 11 strategy that Clean Line's employing to get this
- 12 line permitted. But I haven't read the code, if
- 13 that's what you're asking.
- Q. By reading the code, you mean the
- 15 Illinois statutes by which the applicants are
- 16 attempting to apply in this case?
- 17 A. Correct. I have read the portions
- 18 relating to -- you know, pieces of it that are
- 19 important but I have not read it cover to cover.
- Q. What did you read?
- 21 A. The list that was contained in the
- 22 requirements of the three points and -- the three
- 23 commercial points and the twelve siting or -- you
- 24 know, the criterion that the Commission was

- 1 applying when looking at whether or not to grant
- 2 the CPCN.
- 3 Q. And part of that criteria is whether
- 4 this particular line -- how it affects the
- 5 residents of the State of Illinois; is that not
- 6 correct?
- 7 A. That is my understanding, correct.
- 8 Q. Did you dig into it any further? Did
- 9 you determine what we look at here in Illinois as
- 10 to whether the line will be built, whether it's the
- 11 least-cost means to solve the problem?
- 12 A. Most of what I focused on were the
- 13 economic criteria rather than the siting criteria.
- Q. Would it surprise you to learn that we
- 15 actually have twelve points that must be addressed
- 16 to arrive at a least-cost means?
- 17 A. No.
- 18 Q. But just -- I don't want to belabor
- 19 this point, but your least-cost way is simply
- 20 relating to the cost of building and delivering the
- 21 product?
- 22 A. Correct.
- 23 Q. Thank you. And in getting back to your
- 24 prior testimony, you do not have any contracts in

- 1 place at this time with anyone as to how much it's
- 2 going to cost to transport the energy from your
- 3 proposed wind farms in Kansas to your proposed
- 4 customers?
- 5 A. Are you saying the shipping contracts?
- Q. Yes, sir. I'm sorry.
- 7 A. No, we do not have -- we do not have
- 8 those contracts in place.
- 9 Q. And am I correct that you've not
- 10 negotiated or attempted to negotiate interconnect
- 11 contracts with anyone else that might have lines
- 12 available to transport your energy?
- 13 A. In our -- it is our view that those
- 14 people don't exist.
- Q. Well, you have two projects there in
- 16 Oklahoma where you've sold them and they're selling
- 17 the energy; correct?
- 18 A. Correct. But neither of those two
- 19 projects are selling energy to PJM.
- Q. Okay. Have you done a study as to the
- 21 lines that might be available to allow you to
- 22 connect to PJM?
- 23 A. We -- we are -- we think we are aware
- of the majority of the merchant transmission

- 1 projects that are being planned in the United
- 2 States, yes.
- 3 Q. Okay. There's other ways to transmit
- 4 other than merchant transmission lines?
- 5 A. That is correct. And as I said, my
- 6 testimony of those ways are not ideal.
- 7 Q. Not ideal but have you made any attempt
- 8 to negotiate those types of contracts?
- 9 A. Yes. We had a long-term -- long-term
- 10 transmission service agreement in Kansas to move
- 11 the power from Kansas to PJM and terminated that
- 12 contract two years ago.
- Q. And you built into that contract, I
- 14 take it, an escape clause so you could get out of
- 15 it?
- 16 A. It is a standard form part of the SPP
- 17 tariff that those termination clauses are built in.
- Q. What I'm trying to develop here is if
- 19 this line doesn't go into operation there are other
- 20 sources that are possible to transport the energy
- 21 from Kansas to other points and places, including
- the PJM and other potential points?
- 23 A. In theory that's true. What we have --
- Q. That's all I want to know.

- 1 A. Okay.
- 2 Q. I believe you presented some testimony
- 3 that part of the energy that you would sell would
- 4 be taken off at a converter station in Missouri?
- 5 A. It could be.
- 6 Q. Could be. And then part of it would be
- 7 taken off at a point in eastern Indiana?
- 8 A. Correct. Those are the two points,
- 9 yeah.
- 10 Q. Excuse me. Western Indiana.
- 11 A. Right. Yeah. Sorry. I didn't catch
- 12 that.
- Q. But as of today's date you do not have
- 14 any customers for any of that energy at either
- 15 point?
- 16 A. Correct.
- 17 Q. And am I correct that likewise with
- 18 regard to the two projects that might go forward in
- 19 Kansas that when the energy in fact starts to move
- 20 it is more likely than not that you won't be the
- 21 shipper?
- 22 A. That is -- given the size of these,
- 23 that is correct and our current business model.
- Q. That's your business model?

- 1 A. Right.
- 2 Q. You develop these things until you can
- 3 best make a profit, sometimes it's prior to
- 4 construction, sometimes it's a finished product,
- 5 but your business model is such that you're never
- 6 actually the shipper once it's up and running?
- 7 A. Our current business model is, yes.
- 8 MR. McNAMARA: I think that's all I
- 9 have. Thank you, sir.
- 10 THE WITNESS: Thank you.
- 11 JUDGE VON QUALEN: I believe that
- 12 completes the cross for this gentleman.
- 13 Any redirect?
- MR. STREICKER: Yes, one quick question
- 15 on redirect, Your Honor.
- 16 REDIRECT EXAMINATION
- 17 QUESTIONS BY MR. STREICKER:
- 18 Q. Mr. Langley, in response to one of
- 19 Mr. Shay's questions you mentioned TSR; correct?
- A. Correct.
- Q. Does that stand for transmission
- 22 service request?
- 23 A. It does.
- Q. Were you referring to Clean Line's 2015

- 1 transmission service request?
- 2 A. I was.
- 3 Q. And the four projects that you've
- 4 talked about today that would be designed to export
- 5 power using the Grain Belt Express line, were those
- 6 four projects listed in today's response to that
- 7 transmission service request?
- 8 A. They were.
- 9 MR. STREICKER: Thank you. I have no
- 10 further questions.
- JUDGE VON QUALEN: Is there any
- 12 recross?
- MR. SHAY: Just a little, Your Honor.
- 14 RECROSS-EXAMINATION
- 15 QUESTIONS BY MR. SHAY:
- Q. Mr. Langley, if I recall -- well, I'll
- 17 just ask you. Those transmission service requests
- 18 that your counsel just asked you about, those
- 19 aren't -- by virtue of completing and submitting
- 20 those, Infinity has not made any legal commitment
- 21 to enter into any transmission service agreement
- 22 with Grain Belt; has it?
- A. Correct.
- MR. SHAY: Thank you.

- 1 MR. McNAMARA: I have nothing further,
- 2 Judge.
- 3 MR. STREICKER: Nothing further, Your
- 4 Honor.
- 5 JUDGE VON QUALEN: Are there any
- 6 objections to Infinity Exhibit 1.0?
- 7 MR. SHAY: Your Honor, I was going to
- 8 object to the moonshot reference, but I decided not
- 9 to.
- JUDGE VON QUALEN: Okay. Then Infinity
- 11 Exhibit 1.0 is admitted into evidence.
- 12 (Infinity Exhibit 1.0 admitted.)
- JUDGE VON QUALEN: Thank you, Mr.
- 14 Langley.
- 15 THE WITNESS: Thank you.
- 16 (Witness excused)
- 17 JUDGE VON QUALEN: Let's take a break
- 18 and go off the record for ten minutes.
- 19 (A recess was taken from
- 20 10:07 a.m. until 10:20 a.m.)
- JUDGE VON QUALEN: Back on the record.
- Is Mr. Berry the next witness this
- 23 morning?
- MR. MacBRIDE: Yes.

- 1 JUDGE VON QUALEN: Mr. Berry, would you
- 2 stand and raise your right hand? Do you swear to
- 3 tell the truth, the whole truth, and nothing but
- 4 the truth.
- 5 THE WITNESS: I do.
- JUDGE VON QUALEN: You may be seated.
- 7 Ladies and gentlemen, we've started
- 8 again.
- 9 DAVID BERRY,
- 10 of lawful age, produced, sworn, and examined on
- 11 behalf of Grain Belt Express, testifies and says:
- 12 DIRECT EXAMINATION
- 13 QUESTIONS BY MR. MacBRIDE:
- Q. Would you please state your name and
- 15 business address for the record?
- A. My name is David Berry. My business
- 17 address is 1001 McKinney Street -- that's M-c
- 18 capital K-i-n-n-e-y -- Suite 700, Houston, Texas
- 19 77002.
- Q. Mr. Berry, who is your employer and
- 21 what is your present position?
- 22 A. My employer is Clean Line Energy
- 23 Partners LLC. My position is executive vice
- 24 president.

- 1 Q. Mr. Berry, have you prepared certain
- 2 testimony and exhibits you wish to offer in this
- 3 docket?
- 4 A. Yes, I have.
- 5 Q. You have before you a copy of a
- 6 document that's captioned Direct Testimony of David
- 7 Berry on Behalf of Grain Belt Express Clean Line
- 8 LLC and is marked for identification as Grain Belt
- 9 Express Exhibit 11.0?
- 10 A. I do.
- 11 O. Does that document consist of a cover
- 12 page, table of contents, and 94 pages of questions
- 13 and answers?
- 14 A. That's correct.
- 15 Q. Is Exhibit 11.0 the direct testimony
- 16 you wish to offer in this case?
- 17 A. It is.
- Q. Do you have any corrections or changes
- 19 to make to that exhibit?
- 20 A. I have two minor changes.
- Q. Can you state those, please?
- 22 A. On page 43, line 890, the figure 83
- 23 percent should be 98 percent. And on page 892 the
- 24 figure 83 percent -- excuse me, on line 892, the

- 1 figure 83 percent should be 90 percent. And I note
- 2 that's correctly reflected on page 44 and on
- 3 Exhibit 11.8, but needed to be corrected at those
- 4 -- at those points.
- 5 JUDGE VON QUALEN: Would you repeat
- 6 those corrections for me, please?
- 7 A. Certainly. On line 890, page 43, of my
- 8 direct testimony the figure 83 percent should be
- 9 98, nine eight, percent. And then on line 892 the
- 10 figure 83 percent should be 90, nine zero, percent.
- JUDGE VON QUALEN: Thank you.
- 12 A. And then one other correction or
- 13 update. On page 93, line 2072 the words "fourth
- 14 and final" should instead read "third".
- MR. McNAMARA: What line?
- 16 A. 2072.
- MR. McNAMARA: I don't see that.
- 18 MR. SHAY: It's 2073 on mine.
- MR. McNAMARA: This is page 93?
- 20 MR. SHAY: 2073.
- 21 A. I apologize. 2073.
- MR. McNAMARA: And once again your
- 23 correction, sir?
- A. The words "fourth and final" should

- 1 instead read "third".
- 2 MS. ERICSON: Could the witness speak
- 3 into the microphone, please.
- 4 THE WITNESS: Can you hear me?
- JUDGE VON QUALEN: Ms. Ericson, can you
- 6 hear him now in Chicago?
- 7 MS. ERICSON: Yes. Thank you.
- 8 Q. With those revisions, Mr. Berry, if I
- 9 were to ask you the questions shown on Grain Belt
- 10 Express Exhibit 11.0 at this hearing today, would
- 11 you give the same answers?
- 12 A. I would, with the understanding that
- 13 there are two topics in my direct testimony that
- 14 are also covered in my rebuttal testimony and
- that's the discussion of the EPA's Clean Power Plan
- 16 and the economic models I ran in this case, and
- 17 though my direct testimony was true and correct at
- 18 the time it was filed, my rebuttal testimony
- 19 reflects the latest information on those topics.
- 20 Q. Thank you. Now, do you also have
- 21 before you documents that have been marked for
- 22 identification as Grain Belt Express Exhibits 11.1
- 23 through 11.12?
- 24 A. I do.

- 1 Q. Are these the exhibits to your direct
- 2 testimony?
- 3 A. Yes.
- 4 Q. Were they prepared under your
- 5 supervision and direction?
- A. Yes.
- 7 Q. Do you have any corrections or changes
- 8 to make to any of those exhibits?
- 9 A. I do not.
- 10 Q. And is the information presented in
- 11 those exhibits true and accurate to the best of
- 12 your knowledge and belief?
- 13 A. It is.
- Q. Next you have before you a copy of a
- 15 document that is described as -- or, captioned
- 16 rather, Rebuttal Testimony of David Berry on Behalf
- 17 of Grain Belt Express Clean Line LLC and is
- identified as Grain Belt Express Exhibit 11.13?
- 19 A. I do.
- Q. Does that document consist of a cover
- 21 page, table of contents, and 60 pages of questions
- 22 and answers?
- 23 A. It does.
- Q. Is Exhibit 11.13 the rebuttal testimony

- 1 you wish to offer in this case?
- 2 A. It is.
- 3 Q. Do you have any corrections or changes
- 4 to make to that testimony?
- 5 A. I do not.
- 6 Q. If I were to ask you the questions
- 7 shown on Grain Belt Express Exhibit 11.13 at this
- 8 hearing today, would you give the same answers?
- 9 A. I would.
- 10 Q. And finally, do you have before you
- 11 documents that have been marked for identification
- 12 as Grain Belt Express Exhibits 11.14 through 11.19?
- 13 A. I do.
- Q. Are these the exhibits to your rebuttal
- 15 testimony?
- 16 A. Yes.
- Q. Were they prepared under your
- 18 supervision and direction?
- 19 A. Yes.
- Q. Do you have any corrections or changes
- 21 to make to any of those exhibits?
- A. No, I do not.
- Q. Is the information shown on those
- 24 exhibits true and correct to the best of your

- 1 knowledge?
- 2 A. Yes, it is.
- MR. MacBRIDE: Judge, we offer the
- 4 exhibits identified by Mr. Berry into evidence.
- 5 I would also ask that -- there was at
- 6 least one topic referred by Mr. Galli to Mr. Berry
- 7 yesterday, several questions concerning the budget
- 8 for the Grain Belt project. And if I may, I could
- 9 just have Mr. Berry respond to those questions
- 10 right now rather than sort of beat around in
- 11 cross-examination.
- JUDGE VON QUALEN: Before that, let me
- 13 ask, were some of his exhibits confidential? Could
- 14 you identify which one or ones were confidential?
- 15 A. I'd just like to check with my counsel.
- 16 The financial statements to my direct testimony.
- 17 MR. MacBRIDE: Yes.
- 18 A. Exhibit 11.10, I believe there's both a
- 19 public version and a confidential version.
- MR. MacBRIDE: Yes.
- JUDGE VON QUALEN: And then,
- 22 Mr. MacBride, would you file an errata, just a
- 23 simple statement of the couple changes that were
- 24 made to Mr. Berry's direct testimony? It does not

- 1 have to be refiled, but he made a couple of changes
- 2 to the numbers just now.
- MR. MacBRIDE: So just a document, an
- 4 errata listing the changes?
- JUDGE VON QUALEN: Yes.
- 6 MR. MacBRIDE: Yes.
- JUDGE VON QUALEN: Okay. You may
- 8 proceed.
- 9 Q. (By Mr. MacBride) Mr. Berry, yesterday
- 10 Dr. Galli was --
- MR. SHAY: Your Honor, we haven't had a
- 12 chance to respond to the request that Counsel just
- 13 made to do this. And I'm going to object. I would
- 14 prefer that cross-examiners have an opportunity to
- ask this witness those questions that Dr. Galli
- 16 kind of referred to this witness instead of having
- 17 him offer additional direct.
- MR. MacBRIDE: That's fine. I was just
- 19 trying to save time and get the information in the
- 20 record.
- JUDGE VON QUALEN: All right. Is there
- 22 cross-examination?
- MR. SHAY: There is.
- 24 CROSS-EXAMINATION

- 1 QUESTIONS BY MR. SHAY:
- 2 Q. Good morning, Mr. Berry. Bill Shay for
- 3 Landowners Alliance.
- 4 A. Good morning.
- 5 Q. Have you been working for Clean Line
- 6 since 2009?
- 7 A. Yes.
- 8 Q. And has that been full-time?
- 9 A. Yes.
- 10 Q. And your only job?
- 11 A. Yes.
- 12 Q. Okay. And do you have involvement with
- 13 the Clean Line board of directors?
- A. I'm not a member, but I interact with
- 15 them regularly.
- 16 Q. Regularly. Do you attend their
- 17 meetings?
- 18 A. Usually.
- 19 Q. Do you prepare reports to the board?
- 20 A. Yes.
- Q. Make presentations to the board?
- 22 A. Yes.
- Q. Would those reports and presentations
- 24 include things like Clean Line transmission project

- 1 updates, regulatory updates, financial updates and
- 2 reports?
- 3 A. Yes.
- 4 Q. As well as other things?
- 5 A. Yes.
- 6 Q. Okay. As far as your activities, if I
- 7 might sort of as I understand it give you a list of
- 8 those and then you can confirm whether they're
- 9 correct or not, and then if you have any others to
- 10 add, you may do so. Do your activities on behalf
- 11 of Clean Line -- and I say Clean Line. That
- 12 encompasses all of the -- all five of the project's
- 13 subsidiaries; correct?
- 14 A. I'll understand it that way in your
- 15 question.
- Q. Okay. So you develop transmission
- 17 capacity products. You conduct market analyses.
- 18 You're right in the middle of regulatory approval
- 19 processes, both at the federal and state level.
- 20 You negotiate and document investments into the
- 21 company and additional investments from -- both
- 22 investments from existing members and additional
- 23 investments from new members into Clean Line. And
- 24 then you oversee treasury activities for the

- 1 company. Do you also oversee accounting?
- 2 A. I do, though I don't have direct
- 3 responsibility for it.
- 4 Q. Okay. Do you have any other major
- 5 activities that I've omitted?
- A. That's a complete list, but I'd add I
- 7 do none of those things by myself.
- 8 Q. When was the last time that you worked
- 9 on a major financing to closing?
- 10 A. Well, I'd consider the financings we've
- 11 put in place for Clean Line Energy Partners major
- 12 financing and that would be in the second quarter
- 13 of this year.
- Q. Well, but they haven't closed; have
- 15 they?
- 16 A. They have.
- 17 Q. Okay. I'm sorry. I meant to say
- 18 project financing transactions.
- 19 A. 2009.
- Q. Was that for Horizon?
- 21 A. Correct.
- Q. Okay. And when was the last time you
- 23 worked on a power purchase agreement that was
- 24 executed?

- 1 A. Also 2009.
- Q. Okay. Just a few questions about Clean
- 3 Line's structure and governance. If you can, could
- 4 you walk us through the ownership of Clean Line
- 5 Energy Partners, the parties and their percentages?
- 6 A. Okay. I don't have the exact
- 7 percentages off the top of my head, but I'll do my
- 8 best.
- 9 ZAM Ventures, which is a subsidiary of
- 10 the Ziff family office, owns approximately 55
- 11 percent of the common units in Clean Line Energy
- 12 Partners. National Grid through their subsidiary
- 13 GridAmerica owns approximately 40 percent. And
- 14 then the remaining shares -- common units are held
- 15 by Michael Zilkha, who's an individual, and Clean
- 16 Line Investments LLC. And then in connection with
- 17 their most recent investment, Bluescape Resources
- 18 was issued preferred units, which are another class
- 19 of units, and Bluescape owns 100 percent of those
- 20 preferred units.
- 21 Q. Is there another -- at least one other
- 22 minority unit holder or group of minority unit
- 23 holders made up of key employees?
- A. That's Clean -- they own through Clean

- 1 Line Investments LLC.
- 2 Q. Okay. I -- that's separate from
- 3 Mr. Zilkha?
- A. Correct.
- 5 Q. Okay. How much -- what percentage did
- 6 you say Mr. Zilkha owns?
- 7 A. I don't have that exactly off the top
- 8 of my head but less than five percent.
- 9 Q. Okay. Is Bluescape's preferred
- 10 interest convertible?
- 11 A. Under some circumstances, yes.
- 12 Q. Would that be into -- is it Series E
- 13 units?
- 14 A. Yes.
- 15 Q. Okay. And those would be a class of
- 16 common units?
- 17 A. Similar though not identical to the
- 18 other common units.
- 19 Q. Okay. Do you know about if those were
- 20 converted about what percentage of common ownership
- 21 they would convert into?
- 22 A. If Bluescape invests 17 million,
- 23 they're -- and Mr. Blazewicz said this in his
- 24 testimony -- Bluescape would own slightly over 15

- 1 percent, which is a correct statement.
- 2 Q. And would that dilute the interests of
- 3 other owners?
- 4 A. Yes.
- 5 Q. Okay. Would that dilution be pro rata?
- 6 A. Could you define what you mean by pro
- 7 rata there?
- 8 Q. Well, everybody would get reduced -- I
- 9 believe it would be everybody would get reduced by
- 10 15 percent that Bluescape would gain. I'm not sure
- if that's pro rata. That's my understanding of it.
- 12 If you've got a different one, please let us know.
- 13 A. If you could restate the question, it
- 14 would be helpful to me.
- 15 Q. Okay. I'm just -- the dilutive effect
- of Bluescape's -- the conversion of Bluescape's
- 17 preferred units into common units, the diluted
- 18 effect on the other common owners.
- 19 A. Okay. And I'm sorry, what's the
- 20 question?
- 21 Q. What -- do you know what that -- how
- 22 that dilutive effect would work?
- 23 A. Yes, I do.
- Q. Okay. And how would it work?

- 1 A. It would -- it would reduce the
- 2 percentage of distributions to which the other
- 3 investors were entitled, but it would also remove
- 4 Bluescape's preferred equity units.
- 5 Q. Okay. Distributions including periodic
- 6 distributions and maybe an ultimate distribution if
- 7 there was a sale of the company?
- 8 A. Possibly, yes.
- 9 Q. Could you tell us what kinds of events
- 10 could trigger the Bluescape preferred unit
- 11 conversion into common?
- 12 A. I don't think there's a specific series
- of events. There are conditions around when
- 14 they're allowed to convert.
- 15 Q. Okay. And does that conversion right
- 16 -- does that belong solely to Bluescape or does the
- 17 company have a conversion right also?
- 18 A. It's not either/or. That right belongs
- 19 to -- and I'm sorry, I need to go back and correct
- 20 something. Bluescape does not own a hundred
- 21 percent of the preferred units. They own a large
- 22 majority of the preferred units.
- 23 Q. Okay.
- 24 A. But ZAM Ventures and Michael Zilkha

- 1 also own a smaller portion of those units.
- 2 And if you could repeat your new
- 3 question.
- 4 Q. We were talking about the events
- 5 triggering the conversion and I think you said that
- 6 Bluescape has the right to convert under certain
- 7 conditions.
- 8 A. That's right.
- 9 Q. Okay. And then I asked if the company
- 10 had a right to force a conversion.
- 11 A. In some circumstances the company can
- 12 repurchase their preferred units, yes.
- Q. In that case would that -- would that
- 14 take Bluescape out?
- 15 A. Yes.
- 16 Q. Okay. If Bluescape were to elect to
- 17 convert, would that cost them anything? Would they
- 18 have to pay in any additional funds into the
- 19 company?
- 20 A. No.
- Q. Okay. Is the LLC -- Clean Line Energy
- 22 Partners LLC a manager-managed company?
- 23 A. Yes, in the sense that the LLC
- 24 agreement states that it's manager-managed, but the

- 1 manager's ability to manage is -- requires
- 2 conferring with and obtaining the approval of the
- 3 board and sometimes the shareholders.
- Q. Well, isn't it true that the members
- 5 have no authority to participate in the management
- 6 or affairs of the company other than to elect
- 7 directors and to make certain decisions for which
- 8 member approval is required?
- 9 A. That's correct.
- 10 Q. Okay. On the board, just so it's clear
- 11 -- I think this was covered, but I'd like you to
- 12 confirm that the board members consist of
- 13 Mr. Skelly, and then from ZAM Messrs. Wallack and
- 14 Begley, from National Grid Mr. Flynn and Mr.
- 15 Blazewicz, and then from Bluescape Mr. Wilder and
- 16 Mr. Fisher?
- 17 A. That's correct.
- Q. Okay. If there's new equity issued by
- 19 Clean Line, who has to approve that before it can
- 20 be done?
- 21 A. In all cases the board has to approve
- 22 it. There are some circumstances in which there
- 23 are additional approvals required.
- Q. Okay. Is that a supermajority of the

- 1 board for that kind of action?
- 2 A. Again, that would depend on the nature
- 3 of the issuance.
- Q. Okay. If it was new issuance of equity
- 5 capital to raise funds as opposed to say an
- 6 issuance of equity to employees under the incentive
- 7 plan, would that require supermajority approval?
- 8 A. I'm sorry. I'm not clear on that
- 9 question.
- 10 MR. SHAY: Okay. I'll withdraw the
- 11 question.
- 12 Q. Now, you've been here throughout the
- 13 hearings, haven't you, this week?
- 14 A. Most of them.
- Q. And you've stayed awake?
- 16 A. Wide awake.
- 17 Q. Okay. So what is the status of the
- 18 Iowa utilities board proceeding for the Rock Island
- 19 project to get approval to build the line?
- 20 A. I have only a general knowledge of this
- 21 process because it's managed primarily by our legal
- 22 department and by the team charged with managing
- 23 that project. I understand that there is an open
- 24 docket in Iowa. I understand that we are filing --

- 1 we have filed an application. I understand that we
- 2 are working through with the staff certain issues
- 3 related to the route. And I understand that we are
- 4 planning to proceed with that document in
- 5 conjunction with addition -- that docket, excuse
- 6 me, in conjunction with additional right-of-way
- 7 acquisition.
- 8 Q. Okay. Well, that was going to be my
- 9 next question. What is Clean Line or Rock Island
- 10 doing with that project in Iowa outside of the
- 11 regulatory process. So was that a complete answer
- 12 to that question or is there more you would like to
- 13 add?
- 14 A. No, there would be additional things
- 15 we're doing in Iowa.
- 16 Q. Okay.
- 17 A. And on the project. We're working on
- 18 the interconnection studies in Iowa, working on
- 19 biological studies. We are working on some
- 20 right-of-way acquisition. We continue to work on
- 21 public outreach there. We continue to work on some
- 22 -- some design aspects of the project in the
- 23 western converter station. There may be more, but
- 24 those are the ones that I'm -- I'm aware of off the

- 1 top of my head.
- 2 Q. Okay. Now, I believe it was on Monday
- 3 Mr. Skelly stated that with respect to the Rock
- 4 Island project Grain Belt is considering its
- 5 options. Do you remember that?
- A. Well, Clean Line is considering its
- 7 options, yes.
- 8 Q. Yes, okay. And I believe that one of
- 9 those options that he acknowledged that's possible
- 10 is abandonment of the project. But the next
- 11 morning then on redirect, Mr. Skelly stated, like
- 12 you're stating now, that Grain Belt's continuing to
- work with customers in the RTO interconnection
- 14 processes and environmental studies, and he said
- 15 that the company intended to continue to proceed
- 16 forward in Iowa.
- MR. MacBRIDE: Excuse me. Counsel, are
- 18 you referring to Grain Belt or Rock Island? You
- 19 said Grain Belt in your question several times.
- MR. SHAY: I'm sorry. I meant Rock
- 21 Island.
- MR. MacBRIDE: Could you restate the
- 23 question, please?
- MR. SHAY: Yes, I'd be happy to. I

- 1 said Grain Belt because my notes say Grain Belt.
- 2 Q. Mr. Skelly stated that Clean Line is
- 3 considering its options with respect to the Rock
- 4 Island project in Iowa, but then the next morning
- 5 he said that Clean Line's continuing to work with
- 6 customers through Rock Island and working on the
- 7 interconnection processes with the RTO and on
- 8 certain environmental studies, as you've just
- 9 stated, and he said that the company intended to
- 10 proceed forward in Iowa. And that's in the face of
- 11 the recent Iowa Utilities Board decision to deny
- 12 Rock Island's motion to bifurcate the proceeding
- 13 there. He also -- my question is, he also said
- 14 that the company is spending a couple hundred
- 15 thousand dollars a month I believe is how he
- 16 phrased it. Do you recall that?
- 17 A. I actually wouldn't agree with your
- 18 characterization of his testimony.
- 19 Q. Okay.
- 20 A. I at least don't recall him ever saying
- 21 that we were considering abandoning the project.
- 22 We are considering our options about how and how
- 23 fast to move forward in Iowa. That's true.
- Q. Okay. But the rest of my

- 1 characterization was accurate?
- 2 MR. MacBRIDE: Well --
- 3 A. I --
- 4 MR. MacBRIDE: Excuse me. Objection.
- 5 This isn't a memory test. If Counsel has a
- 6 question about what's being done on the project,
- 7 that's fine. But the question is, you know, do you
- 8 remember what Mr. Skelly said?
- 9 MR. SHAY: Okay. Well, I can rephrase
- 10 the question.
- 11 Q. Is what Mr. Skelly described in Iowa
- 12 consistent with your understanding of what Clean
- 13 Line is doing in Iowa?
- 14 A. Well, I think the questions he was
- 15 asked on redirect were a clearer answer to that
- 16 question and I agree with his characterization
- 17 there. I don't agree -- if perhaps he said
- 18 anything about pausing or not proceeding with the
- 19 project, that doesn't reflect the plans of the
- 20 company in my understanding of them.
- 21 Q. Okay. Thank you. All right. I'd like
- 22 to move on and talk a little bit about the project
- 23 financing for the Grain Belt project. I first
- 24 would like to ask you that -- well, first of all,

- this is a merchant project; correct?
- 2 A. In the sense that it is a project that
- 3 will have specific transmission contracts with
- 4 customers. I just want to distinguish from what
- 5 people sometimes mean by merchant which is that
- 6 it's just selling into a commodity market.
- 7 Q. Okay. Fair enough. If instead of that
- 8 kind of a project this was a project that was sort
- 9 of reported out of a RTO planning process and would
- 10 be subject to rate recovery or cost allocation so
- 11 that Grain Belt would have a right to revenues
- 12 through tariff rates, would that have any impact on
- 13 how Grain Belt or Clean Line might finance the
- 14 project?
- 15 A. We would look to the same sources of
- 16 capital in both cases. There would be minor
- 17 differences in the financing just because the
- 18 stream of revenues would be different. But the
- 19 many investors, net equity investors that we have
- 20 identified that would be interested in investing in
- 21 a so-called merchant line would also be interested
- 22 in investing in a so-called rate-based line. And
- 23 in fact, many investors have done both.
- Q. Okay. I'm trying to get at would any

- of the terms of the project financing be different,
- 2 such as the security required by the investors or
- 3 lenders?
- 4 A. I think it would be similar. Again, it
- 5 wouldn't be identical because of the differentness
- 6 -- different source of revenue, but it would be
- 7 similar.
- 8 Q. Would you still need the offtake or
- 9 power purchase agreements with terms similar to how
- 10 you've described you need them using the present
- 11 model that Grain Belt's using?
- 12 A. I'm having a little trouble
- 13 understanding that question. If you could restate
- 14 it.
- Q. I'd be happy to. Is it correct to say
- 16 that under the present model that Grain Belt -- the
- 17 present merchant model that Grain Belt's utilizing
- 18 that it would be required to enter into offtake or
- 19 power purchase agreements with shippers or other
- 20 customers and utilize those as security to finance
- 21 the construction of the project?
- 22 A. That's true with respect to
- 23 transmission service agreements with shippers.
- 24 It's not true with respect to what we normally call

- 1 offtake agreements or power purchase agreements.
- 2 Q. I'm sorry. I misstated that. I meant
- 3 to say transmission service agreements.
- 4 A. That's correct.
- 5 Q. I'm still thinking Mr. Langley. Thank
- 6 you.
- 7 Okay. And then so with respect to
- 8 those transmission service agreements, if you're
- 9 under a rate recovery model, would those look any
- 10 different and would your investors' requirements
- 11 with respect to those agreements be any different?
- 12 A. They would be different. And I'd say
- 13 with respect to investors' requirements they would
- 14 be based on the nature of the revenue stream and
- 15 the risks associated with it. And on the one hand,
- 16 the cost of service model has a right to recover
- 17 under a tariff. On the other hand, it's subject to
- 18 change over time based on regulatory cases and so
- 19 forth. And so -- or interest rate changes or cost
- 20 changes. So there may be provisions dealing with
- 21 that. And on the other hand, the transmission
- 22 service agreements would be with a group of
- 23 individual customers, and I expect there would be
- 24 provisions in a loan or equity agreement that are

- 1 commensurate with those agreements to make sure
- 2 that they remain in force and continue to provide
- 3 revenue.
- 4 Q. But under a rate recovery model
- 5 wouldn't Grain Belt have the continuing right to
- 6 revenues under its tariffs regardless of whether it
- 7 continued to have transmission service agreements
- 8 in place?
- 9 A. I wouldn't agree with that because in a
- 10 rate recovery model in fact there is a -- it's not
- 11 an identical transmission service agreement, but
- 12 there are agreements that the utility provide its
- 13 transmission capacity to customers, allow open
- 14 access, and respond as it's supposed to to
- 15 customers' requests. So as I understand it, the
- 16 right to recover costs is conditioned on complying
- 17 with all of that voluminous regulation.
- 18 Q. Okay. Might the terms of the
- 19 transmission service agreements under a rate
- 20 recovery model be different than under the merchant
- 21 model?
- 22 A. Yes.
- Q. Okay. You talk in your testimony about
- 24 the so-called CREZ transmission projects; is that

- 1 correct?
- 2 A. I do.
- 3 Q. That would be included at pages 76
- 4 through 78 of your direct testimony, Exhibit 11.0?
- 5 A. That's correct.
- 6 Q. Could you just state for the record
- 7 what CREZ stands for?
- 8 A. Competitive Renewable Energy Zone.
- 9 Q. Thank you. Now, isn't it true that
- 10 those projects, the transmission projects really
- 11 came out of that RTO planning process and that RTO
- 12 being the Electric Reliability Council of Texas or
- 13 ERCOT?
- A. Well, ERCOT isn't an RTO. It functions
- 15 similar to an RTO.
- 16 Q. Okay.
- 17 A. And I'd say there were a number of
- 18 factors behind these lines. It wasn't just simply
- 19 the result of a planning process. It was the
- 20 result of a -- of numerous other factors as well.
- 21 Q. Didn't ERCOT make a determination of
- 22 need for those transmission projects?
- 23 A. They issued certificates related to
- 24 need, but the legislature and the governor and

- 1 other stakeholders were also involved.
- Q. Okay. You said they issued
- 3 certificates for need. Does that reflect a
- 4 determination of need?
- 5 A. It was actually the Public Utilities
- 6 Commission of Texas who issued those certificates.
- 7 And the factors they considered in those was not
- 8 just the ERCOT studies but also relevant
- 9 legislation and some other factors.
- 10 Q. Okay. But the question again is, did
- 11 ERCOT or did it not make a determination of need
- 12 for those transmission projects?
- 13 A. I don't know if ERCOT made a separate
- 14 determination of need from the Public Utilities
- 15 Commission of Texas.
- 16 Q. Well, there was some -- a governmental
- 17 regulatory body determination of need for those
- 18 projects. Can we say that?
- 19 A. Yes.
- 20 Q. Those merchant -- those projects --
- 21 transmission projects in Texas that connect up the
- 22 wind farms within those renewable energy zones are
- 23 not merchant projects; are they? Rather, they're
- 24 rate recovery projects?

- 1 A. They're CREZ lines. That's correct.
- 2 Q. And that affected the financing profile
- 3 for those transmission owners?
- 4 A. It was certainly considered in the
- 5 financing of those.
- Q. Okay. Didn't those CREZ transmission
- 7 projects have significant cost overruns?
- 8 A. I know that there were at least one or
- 9 two projects that had cost overruns. I'm not aware
- 10 if the entire body of them had cost overruns or
- 11 not.
- 12 Q. Were some of those cost overruns 30
- 13 percent or more?
- A. Don't know.
- Q. You were here, weren't you, for Dr.
- 16 McDermott's testimony?
- 17 A. I was.
- 18 Q. Okay. Do you remember that somewhat
- 19 long question I had for him that listed quite a few
- 20 conditions?
- 21 A. I remember you asking it. I don't
- 22 remember exactly what the question was.
- Q. Okay. Well, I'd like to ask you that
- 24 question but I don't think I need to preface it

- 1 with all those conditions and I can just jump to
- 2 the end. And the point of the question was that
- 3 assume that this project gets approved, financed,
- 4 constructed, and put in commercial operation, and
- 5 then sometime later, and it could be some years
- 6 later, that the owner identifies a need or a desire
- 7 to make significant changes, modifications,
- 8 upgrades of some sort that require additional
- 9 outside capital. And the question is, up to that
- 10 point in time if the project has been
- 11 underperforming financially, that is not recovering
- 12 its initial capital costs as expected, could that
- 13 factor of underperformance affect the availability
- or terms of the new funds needed to finance those
- 15 capital expenditures?
- 16 A. I think it would be a minor
- 17 consideration because any new investment is going
- 18 to be primarily forward-looking rather than past
- 19 performance. So I think at that point in time
- 20 investors would look primarily at the cost-benefit
- 21 of that particular investment rather than on any
- 22 historical results.
- Q. Would you agree that past performance
- is an indicator of future performance?

- 1 A. In some circumstances.
- 2 Q. Okay. At least in that situation then
- 3 would it be helpful if the owner of the project was
- 4 not underperforming financially in terms of the
- 5 availability and terms of new capital required?
- A. I think I've answered that, which is
- 7 that the terms and availability of new capital
- 8 would be entirely based on the nature of the
- 9 investment and the return on that investment. It
- 10 wouldn't be based on historical performance or
- 11 underperformance.
- 12 Q. So are you saying that the prospective
- 13 providers of new capital would ignore past
- 14 performance of that project for which they're being
- 15 asked to invest additional money?
- 16 A. I don't know if it's correct to say
- 17 they'd ignore it, but they would evaluate the new
- 18 investment in its own right.
- 19 Q. Right. And would one of those factors
- 20 in that evaluation be how the project has performed
- 21 to date financially?
- 22 A. It may or may not be. I mean, they'll
- 23 do a comprehensive evaluation of their new
- 24 investment and the return they expect on it and the

- 1 risks associated with it.
- 2 Q. Okay. Under what --
- 3 A. And if I can just finish.
- 4 Q. Okay, please do.
- 5 A. I mean, there are some circumstances
- 6 where the past performance could be an indicator
- 7 and there are other circumstances where it really
- 8 wouldn't be. I mean, it could be the case that
- 9 underperformance can be cured by additional
- 10 investment.
- 11 Q. Okay. Would it be fair to say then
- 12 those prospective investors would be at least
- 13 looking at past performance and seeking an
- 14 explanation for any underperformance?
- 15 A. I agree with that.
- Q. Okay. And if they didn't get an
- 17 explanation that made them comfortable, it might
- 18 affect the availability and terms of the new
- 19 capital?
- 20 A. I'd agree with that.
- 21 Q. Okay. Thank you. A few questions
- 22 about the transmission service agreements. About
- 23 how much of the line's capacity would you expect to
- 24 be under contract through transmission service

- 1 agreements up-front prior to project financing be
- 2 closed?
- A. Well, we're aiming for as much as
- 4 possible.
- 5 Q. Okay. What would you say the minimum
- 6 would be?
- 7 A. To proceed with financial close?
- 8 Q. Yes.
- 9 A. I'd say at least 50 percent.
- 10 Q. 50 percent of the 4,000 megawatt
- 11 capacity?
- 12 A. Correct.
- Q. Okay. Do you have -- of the total
- 14 transmission service agreements that you would
- 15 expect to have in place prior to financial close
- 16 can you say about what portion in terms of
- 17 megawatts would be with wind developers versus load
- 18 serving entities and power marketers on the other
- 19 end?
- 20 A. I can't say with specificity. I expect
- 21 it would be more likely wind generators than the
- 22 second group of entities you mentioned.
- Q. Slightly more?
- A. I couldn't say.

- 1 Q. Okay. And would those transmission
- 2 service agreements be long term?
- 3 A. Yes.
- 4 Q. Would that be ten years or more?
- 5 A. Yes.
- 6 Q. Would you expect they would be fixed
- 7 price agreements?
- 8 A. Either fixed price or with
- 9 predictability escalators. To the extent there are
- 10 any adjustments in the price, those would be
- 11 transparent and documented up-front. It certainly
- 12 wouldn't be the case where they would change
- 13 without explanation over time.
- Q. Okay. So in looking at counterparties
- 15 such as shippers on the western end, like Mr.
- 16 Langley's company, would you be looking for high
- 17 credit quality counterparties?
- 18 A. Yes.
- 19 Q. Okay. How would you expect a company
- 20 like Infinity to achieve that?
- 21 A. Well, I mean, he mentioned that they
- 22 had brought in as financial partners NextEra,
- 23 SunEdison, EDF. These are some of the biggest and
- 24 most reputable energy companies in the world. So

- 1 their past financing model is one that we would be
- 2 very comfortable in working with.
- 3 Q. Okay. So you wouldn't rely on
- 4 Infinity's creditworthiness itself; correct?
- 5 A. We would rely on the creditworthiness
- of the wind project, which is very substantial, and
- 7 then in addition the creditworthiness and track
- 8 record of the sponsor equity, as Mr. Langley
- 9 described it, which would come from the sort of
- 10 companies that I mentioned a moment ago.
- 11 Q. Okay. So you need exterior capital
- 12 providers to Infinity in order to get that high
- 13 credit quality counterparty; correct?
- 14 A. Yes, that's correct.
- 15 Q. Okay. Do you expect any non-wind
- 16 electric power generators to be interested in
- 17 subscribing for capacity on the line?
- 18 A. The only possibility that I really see
- 19 is for solar developers. We haven't had any
- 20 concrete interest yet. I would say for other kinds
- of generation there's really no economic case to
- 22 buy transmission service on our project.
- Q. Okay. Would you make that capacity
- 24 available to non-wind generators such as solar or

- 1 others?
- 2 A. Yes.
- 3 Q. Even fossil fuel generators?
- 4 A. Again, if they could meet our
- 5 requirements for shippers and pay the necessary
- 6 charges, it would be available. But I don't -- I
- 7 don't think they'd ever find it in their economic
- 8 interest to describe to that capacity.
- 9 Q. Well, for example, if shale oil was
- 10 discovered in western Kansas and some enterprising
- 11 companies wanted to build a power plant to burn the
- 12 fuel from that, would Grain Belt entertain requests
- 13 for transmission service from such a generator?
- 14 A. We are obligated by FERC open access to
- those because we're a public utility to entertain
- it, but I would strongly suggest to them that they
- 17 build a pipeline instead of using our line.
- Q. Well, if they didn't take your
- 19 suggestion and they instead wanted to build a
- 20 generator right there, would you still entertain
- 21 their request for transmission?
- A. As I said, we're required to.
- MR. SHAY: Okay. Thank you. That's
- 24 all I have. Thank you, Mr. Berry.

- 1 JUDGE VON QUALEN: Mr. Davis?
- 2 MR. DAVIS: Your Honor, I discussed
- 3 briefly with Mr. MacBride before. I do have some
- 4 questions that will probably fall within the
- 5 Protective Order and my suggestion is that we wait
- 6 until the very end of Mr. Berry's testimony so we
- 7 can just handle those all at once.
- JUDGE VON QUALEN: That's fine.
- 9 CROSS-EXAMINATION
- 10 QUESTIONS BY MR. DAVIS:
- 11 Q. Mr. Berry, my name is Chuck Davis. I'm
- 12 an attorney for the Illinois Farm Bureau and I have
- 13 Laura Harmon here. I have some questions for you
- 14 and if something is not clear, if you can't hear
- 15 me, just let me know. Okay?
- A. Good morning, Mr. Davis, and will do.
- 17 O. Where I'd like to start is the cost of
- 18 the project. When looking at the direct testimony
- 19 that's been submitted and some of the testimony
- that's come out this week in cross-examination,
- 21 it's a little bit difficult to determine the total
- 22 costs of this project. I've heard numbers like 2.2
- 23 billion, 2.75 billion. Can you provide your
- 24 opinion on what the cost of this project will be?

- 1 A. Yes. And I actually think the
- 2 testimony in this case is very clear. There's been
- 3 two cost estimates presented.
- 4 One is 2.2 billion. And when we've
- 5 presented that, we've specifically noted that it is
- 6 not including the cost of network upgrades which
- 7 Dr. Galli described. He described the upgrades,
- 8 that is.
- 9 And the other cost is 2.75 billion,
- 10 which is the 2.2 billion cost plus an additional
- 11 \$550 million of upgrades, which encompasses all the
- 12 network upgrades and other upgrades across the
- 13 three RTOs that we expect to incur. And in the
- 14 financial models in this case we've always used
- 15 2.75 billion. And in the financing condition,
- 16 which Staff witnesses previously discussed and
- 17 which is discussed in my direct testimony, we've
- 18 also used 2.75 billion.
- 19 Q. So to be specific, when we spoke with
- 20 Mr. Galli yesterday -- you were here during his
- 21 testimony; correct?
- 22 A. I was.
- Q. And do you recall that in several
- 24 instances on issues such as this, the total cost

- 1 for the project, he said things like Mr. Berry's
- 2 probably the best to testify to that? Do you
- 3 remember that?
- 4 A. I do.
- 5 Q. So when he -- he talked about SPP first
- 6 and about the \$2.2 million in attachment upgrades
- 7 that were required, he was unsure whether those
- 8 were encapsulated within the total project cost or
- 9 what that total project cost would be. What's your
- 10 -- what is the case? I guess is my question.
- 11 A. Well, as I mentioned, all of the
- 12 upgrade costs in SPP are included in the \$2.75
- 13 billion number, which is what we've used in various
- 14 places in the testimony, and that's what's been
- 15 used in all the financial analysis and the
- 16 financing condition.
- 17 Q. Then with MISO he testified related to
- 18 10 million to \$20 million potential attachment
- 19 upgrades. Is that the same answer with regard to
- 20 that -- that amount?
- 21 A. Yes, sir.
- 22 Q. And then with PJM he said the number
- 23 five million. And so would your answer be the same
- 24 related to that amount of money?

- A. Well, that's too low an estimate. But,
- 2 yes, the PJM upgrades are included in the 2.75
- 3 billion.
- Q. Okay. You say the number is too low.
- 5 What is the accurate number?
- A. Approximately 500 million.
- 7 Q. Specifically, and I could refer to his
- 8 testimony if need be, if this is outside of your
- 9 knowledge, but for the 500 million portion of that
- 10 number, does that have to do with the transmission
- 11 line from -- a new transmission line from Sullivan
- 12 substation to Northern Indiana Public Service
- 13 Company's new Reynolds substation?
- 14 A. No, that's not the specific upgrade
- we've included in the project cost estimate.
- Q. Okay. So that is listed here as \$500
- 17 million as an upgrade. So is this another \$500
- 18 million that you're referring to? I guess I'm
- 19 confused.
- MR. MacBRIDE: Excuse me, Counsel, when
- 21 you say it's listed here, what are you referring
- 22 to.
- 23 Q. It's listed in Mr. Galli's direct
- 24 testimony starting at lines 675. Which I know you

- don't have in front of you but --
- 2 A. Could you just repeat the question for
- 3 me, please?
- 4 Q. Sure. Subject to check, his testimony
- 5 states regarding PJM required upgrades from a
- 6 Facilities Study to include a new transmission line
- 7 from Sullivan substation to Northern Indiana Public
- 8 Service Company's new Reynolds substation at an
- 9 estimated cost of \$500 million. You said before
- 10 that my number was too low when I said five
- 11 million. You said it's more like 500 million. So
- 12 is this new \$500 million figure I just gave you
- 13 related to this Sullivan substation to Northern
- 14 Indiana's Reynolds station, is that another 500
- 15 million?
- 16 A. No. So the record's clear -- and I
- 17 believe this is discussed in Dr. Galli's testimony
- 18 -- we have -- we are undergoing studies with PJM,
- 19 and they and we have initially agreed that there's
- 20 an alternative upgrade, which is from Sullivan
- 21 substation, our point of interconnection, to the
- 22 Jefferson substation in Indiana. It's also a 765
- 23 kV line but that based done on the studies we've
- 24 done to date would eliminate the need for the

- 1 Sullivan to Reynolds line. And, therefore, the 500
- 2 million for the Sullivan to Jefferson line is not
- 3 in any way additive to the Sullivan to Reynolds
- 4 line, which Dr. Galli discussed as a different
- 5 option for that network upgrade.
- 6 Q. Generally speaking, when talking about
- 7 the incomplete studies that exist right now in SPP,
- 8 MISO, and PJM, is it correct that when they're
- 9 completed it could result in additional costs that
- 10 you're unaware of right now?
- 11 A. I don't have any reason to think they
- 12 will because all of those studies have come up with
- 13 a determination of the upgrades needed and, you
- 14 know, we have cost estimates we're confident in for
- 15 each of those upgrades.
- 16 Q. Is it possible?
- 17 A. It's theoretically possible.
- 18 Q. And is it possible that those cost
- 19 upgrades would be required at a time after this
- 20 Commission has already issued its opinion in this
- 21 matter?
- 22 A. Again, I think it's unlikely, but it's
- 23 theoretically possible.
- Q. So you testified earlier about the

- 1 ownership structure of Clean Line Energy Partners
- 2 and the different funding requirements. Are you --
- 3 I don't know that you testified completely to the
- 4 funding requirements of the different owners. Am I
- 5 correct that there were some original owners of
- 6 this company, Clean Line Energy Partners, before
- 7 National Grid came into the picture?
- 8 A. That's correct.
- 9 Q. And for the purposes of making the
- 10 record clear, we'll call these the founding
- 11 members. Who were the founding members of Clean
- 12 Line Energy Partners?
- A. And so I'm clear, you're asking who was
- 14 a member of Clean Line Energy Partners prior to the
- date that National Grid became an investor?
- Q. Correct.
- 17 A. Okay. That's ZAM Ventures, which is
- 18 the Ziff family office subsidiary, Michael Zilkha,
- 19 and Clean Line Investments LLC.
- 20 Q. Prior to -- prior to National Grid
- 21 becoming a member of the company, how much had the
- 22 three founding members of the company invested into
- 23 Clean Line Energy Partners?
- A. I don't have an exact figure.

- 1 Q. When did National Grid come into the
- 2 picture as one of the owners of Clean Line Energy
- 3 Partners?
- 4 A. They signed a subscription agreement
- 5 November 2012. They made their first capital
- 6 contribution in January 2013.
- 7 Q. And how much was the commitment?
- 8 A. 40 million.
- 9 Q. And am I correct that the 40 million
- 10 was funded over time; it wasn't all paid at one
- 11 time?
- 12 A. Yes.
- 13 Q. And did that occur over a period of
- 14 between a year and year and a half? Is that
- 15 accurate?
- A. Over a year. I'm not sure whether it
- 17 was shorter or longer than a year and a half.
- 18 Q. Now, you stated that they signed --
- 19 when I say they, National Grid signed a
- 20 subscription agreement related to the funding of
- 21 this commitment. Is that correct?
- 22 A. Yes.
- Q. Once the funding commitment was
- 24 complete, was the subscription agreement canceled

- 1 or completed or no longer in effect? Do you have
- 2 any idea?
- 3 A. I'd say it was completed. I mean, once
- 4 a -- as is typical under a subscription agreement,
- 5 once the obligations under that subscription
- 6 agreement are fulfilled, there's no longer any need
- 7 for the agreement. But I would note that National
- 8 Grid still had rights under our shareholder
- 9 agreement or LLC agreement to continue investing
- 10 and that's how they invested the additional capital
- 11 beyond the 40 million.
- 12 Q. In the shareholder agreement in -- so
- this is apparently in excess of the initial 40
- 14 million. Under the terms of the shareholder
- 15 agreement how much money is National Grid given the
- 16 right to invest?
- 17 A. There's no specific amount.
- 18 Q. How is it triggered? Can National Grid
- 19 invest any amount they want at any time or how
- 20 would that occur?
- 21 A. And just to be clear, are you asking
- 22 about our current LLC agreement or the LLC
- 23 agreement that was in place after National Grid
- 24 completed its 40 million?

- 1 Q. Well, you referred to a shareholder
- 2 agreement. Is the shareholder agreement the
- 3 operating agreement? Is that the term of art?
- A. Yes. I'm using the terms shareholder
- 5 agreement and operating agreement interchangeably
- 6 here.
- 7 Q. Okay. So how many versions of an
- 8 operating agreement have you gone through?
- 9 A. I believe we're on our fourth amended
- 10 and restated LLC agreement.
- 11 Q. And which operating agreement would
- 12 have been National Grid's first agreement when they
- were in the picture?
- 14 A. I believe the third.
- 15 Q. So under the terms of that operating
- 16 agreement what rights did they have relating to
- 17 investing more funds?
- 18 A. They had numerous rights. In some
- 19 circumstances they had the right to fund a hundred
- 20 percent of the next -- the next investment. In
- 21 some cases it was just pro rata. And by pro rata I
- 22 mean commensurate with their share of the common
- 23 equity ownership of the company.
- Q. Were these rights unilateral, meaning

- 1 they could show up with a check and say take my
- 2 check, give me more of the company, or were there
- 3 certain authorizations that were required?
- 4 A. The latter.
- 5 Q. And what generally speaking would have
- 6 been those authorizations?
- 7 A. Most important is that the company
- 8 actually needed funds. I'm sure there were others,
- 9 but I don't know them sitting here today.
- 10 Q. And so National Grid ended up investing
- 11 money at two more times after the completion of
- 12 their \$40 million investment; is that correct?
- 13 A. I don't remember whether it was exactly
- 14 two times.
- Q. Do you know what the total amount was
- 16 that National Grid invested over the \$40 million?
- 17 A. Approximately 15 million.
- 18 Q. Under the third version of the
- 19 operating agreement did National Grid have the
- 20 right to buy out Clean Line Energy Partners as a
- 21 whole or any of its subsidiaries?
- 22 A. Yes.
- Q. Was that yes to both, as to
- 24 subsidiaries and the parent company, Clean Line

- 1 Energy Partners?
- 2 A. Yes.
- 3 Q. Did National Grid have any rights in
- 4 the third operating agreement related to taking
- 5 over operational control of any of the projects?
- 6 A. They had the right to purchase them but
- 7 not to take control of the projects themselves.
- 8 Q. These rights of National Grid that
- 9 we've talked about to invest more money and to take
- 10 over ownership like you've described, did those
- 11 rights carry over from the third operating
- 12 agreement to the fourth operating agreement?
- 13 A. Some but not all.
- Q. Okay. Which did and which did not to
- 15 the best of your recollection?
- 16 A. The rights to continuing investing in
- 17 some circumstances subject to conditions did
- 18 continue. The rights to purchase the projects and
- 19 the company were significantly modified.
- Q. How so, if you can generalize?
- 21 A. I'm trying to formulate a response that
- 22 doesn't require me to disclose confidential
- 23 information.
- The right to purchase was modified to

- 1 be a right of first offer.
- 2 Q. So kind of like my example before, they
- 3 can't just walk in with a check now and say give me
- 4 the company. There actually has to be a desire of
- 5 the company to sell first?
- A. Well, they never could just walk in
- 7 with a check.
- 8 Q. The second half of my answer -- or, the
- 9 second half of my question, though, is accurate,
- 10 that there has to be a desire of the company to
- 11 sell, like some sort of board directive, then they
- 12 get the first right?
- 13 A. That -- that's not an exact explanation
- 14 of -- of what would happen, but I will say, in
- 15 trying to avoid having to answer this
- 16 confidentially, that it is not a unilateral right.
- 17 There has to be actions taken by other members
- 18 related to wanting to sell a part of their interest
- in order for this right of first offer to be
- 20 triggered.
- Q. And you said that the fourth operating
- 22 -- fourth amended operating agreement is the most
- 23 current version of the operating agreement; is that
- 24 correct?

- 1 A. That's correct.
- 2 Q. If I say a required capital
- 3 contribution versus an optional capital
- 4 contribution, would you know what I mean when I say
- 5 that?
- A. Generally, yes.
- 7 Q. At this time does National Grid have
- 8 any required capital contributions of it under the
- 9 terms of the fourth amended operating agreement?
- 10 A. None that they are legally bound to
- 11 make.
- 12 Q. As to the founding members the same
- 13 question.
- 14 A. It's the same answer.
- 15 Q. Do the founding members at this time
- 16 under the fourth amended operating agreement have
- 17 the option to contribute more capital?
- 18 A. Yes. In certain situations, yes.
- 19 Q. When Bluescape came into the picture,
- 20 they ultimately signed the fourth amended operating
- 21 agreement and then a subscription agreement; is
- 22 that correct?
- 23 A. They were signed simultaneously.
- Q. And it's yes that they -- I'm sorry,

- 1 just for the record, they signed these two
- 2 agreements; is that correct?
- 3 A. Yes, they signed both agreements.
- 4 Q. And as a part of Bluescape's commitment
- 5 how much is a required capital contribution and how
- 6 much is an optional capital contribution for that
- 7 investor?
- 8 A. So they are legally bound to make a \$17
- 9 million investment subject to the company calling
- 10 the capital, and they have an additional option to
- 11 invest \$33 million, bringing the total to 50
- 12 million.
- 13 Q. How much of the 17 million has been
- 14 funded?
- 15 A. Twelve.
- Q. When is the other five going to be
- 17 funded?
- 18 A. When the company needs the capital.
- 19 Don't have a specific date.
- Q. Was Bluescape's investment contingent
- 21 on any regulatory approvals in any states or
- 22 otherwise?
- 23 A. Not their initial \$12 million
- 24 investment.

- 1 Q. What other amounts are subject to
- 2 regulatory approval?
- 3 A. So that the \$5 million investment we're
- 4 seeking -- we have a petition in front of the
- 5 Oklahoma Corporation Commission. I think there's
- 6 some discussion about whether approval is actually
- 7 needed, but we're seeking confirmation that it
- 8 isn't needed or the approval if it is needed.
- 9 Q. What project is that for?
- 10 A. The Plains and Eastern Clean Line
- 11 project.
- 12 Q. So what -- I'm not involved in that
- 13 project or know Oklahoma law. What's the rationale
- 14 why you may have to get approval?
- 15 A. There are certain provisions related to
- 16 the change in control of a public utility under the
- 17 Oklahoma statutes. I -- I am not familiar with the
- 18 details of those -- of that statute.
- 19 Q. So you filed some sort of petition or
- 20 something with their Commission similar to the ICC
- 21 to seek this approval. Is that what's happened?
- 22 A. We made a filing, as I mentioned, that
- 23 either requested the necessary approval and relief
- 24 or asked for confirmation that we didn't need such

- 1 approval.
- 2 Q. Okay. When was that filed?
- A. In the last two months.
- 4 Q. Again, I'm not an Oklahoma lawyer. How
- 5 long does this process take do you believe?
- A. I also am not an Oklahoma lawyer. It's
- 7 quick. I know there's a deadline in the statute to
- 8 make a decision and the Oklahoma Corporation
- 9 Commission usually moves pretty fast. We sought a
- 10 similar approval from National Grid -- when
- 11 National Grid became an investor and we got the
- 12 approval very promptly.
- Q. Okay. Do you know what the deadline
- 14 is?
- 15 A. No.
- Q. With National Grid how long did it take
- 17 you to get the approval?
- 18 A. Under three months. I don't know more
- 19 specifically than that.
- Q. Will you have to go back to Oklahoma
- 21 for further approvals for the rest of this
- 22 investment capability of Bluescape? Meaning, just
- 23 to make sure you understand my question, you have
- 24 to go back apparently for five million now. If

- 1 they wanted to invest their 33 million at some
- 2 point later, would you have to go back again?
- 3 A. I'm not aware of any further approvals
- 4 we need with respect to the balance of their
- 5 investment.
- 6 Q. Do you know what the Oklahoma
- 7 Commission looks at in a petition like this? Is
- 8 there -- why they would approve it or deny it? Do
- 9 you have any idea?
- 10 A. No, I don't.
- 11 Q. I mean, there's like a statutory
- 12 criteria that needs to be met probably; is that
- 13 right?
- 14 A. I know it's addressed in the statute.
- 15 I'm not sure how much the criteria govern and how
- 16 much is left to the Commission's discretion.
- Q. Do you know what the statutory
- 18 characteristics are that an investor must have in
- 19 order to be approved?
- A. I don't know.
- 21 Q. Before Clean Line Energy Partners
- 22 sought out the investment from Bluescape -- I
- 23 guess, let me -- let me strike that and go back a
- 24 little bit.

- 1 At some point earlier this year Clean
- 2 Line Energy Partners determined that it needed more
- 3 money; is that correct?
- 4 A. Correct.
- 5 Q. And how much money did it determine
- 6 that it needed in order to proceed forward with the
- 7 company?
- 8 A. We wanted to raise enough money to be
- 9 able to achieve the next round of milestones on our
- 10 projects and, though we discussed slightly
- 11 different amounts at different times, it was in the
- 12 range of the \$17 million that Bluescape ended up
- 13 making a firm commitment to invest.
- Q. When you say next round of milestones,
- 15 that would have a period -- there would be a period
- of time that would be attributed to that; correct?
- 17 A. Yes.
- Q. What is that period of time?
- 19 A. Through -- we don't know the exact
- timing of the milestones because we don't control
- 21 all of them, but I would say through the first part
- 22 of 2016.
- Q. What would the first part be? Like
- 24 January 1 or are you talking in the first quarter?

- 1 What exactly are you referring to?
- 2 A. It's later than January. I -- I --
- 3 it's actually the case that the more successful we
- 4 are the faster we spend the money because we have
- 5 new things to work on. I couldn't be more specific
- 6 than what I've said. Certainly not in January, but
- 7 in the first half of the year we expect to achieve
- 8 those milestones.
- 9 Q. Now, there was a round of new capital
- 10 contributions from all the owners other than
- 11 Bluescape earlier this year; correct?
- 12 A. From Ziff, ZAM Ventures, and National
- 13 Grid.
- Q. Ziff, ZAM Ventures, and National Grid.
- 15 Do you recall what those amounts total?
- 16 A. It was approximately 7.5 million from
- 17 National Grid and two to three million from ZAM
- 18 Ventures.
- 19 Q. And how much from Ziff?
- 20 A. ZAM Ventures and Ziff -- ZAM Ventures
- 21 is the subsidiary of the Ziff family office, so --
- 22 I'm trying to say ZAM Ventures, but I'm referring
- 23 to the same entity.
- Q. So we're talking about around ten

- 1 million?
- 2 A. Yes.
- 3 Q. So do you recall the dates around when
- 4 those would have been invested?
- 5 A. I don't know -- I don't recall the
- 6 specific dates.
- 7 Q. A month or the first quarter, second
- 8 quarter? Do you have any recollection?
- 9 A. This particular financing was in the
- 10 first quarter.
- 11 Q. First quarter. When did you make the
- 12 determination -- and when I say you, I mean Clean
- 13 Line Energy Partners -- that it needed this \$10
- 14 million that we just talked about?
- 15 A. We had anticipated that we would need
- 16 it for a long time. It wasn't that there was a
- 17 specific date we decided. We shared our budget
- 18 with the board. We discussed it and everyone
- 19 understood that we would need new capital at that
- 20 point in time.
- Q. Was it before or after you determined
- 22 you needed \$17 million to get you through
- 23 milestones into the first quarter of next year?
- 24 A. I would say it was before that we

- 1 anticipated we would need new capital in the first
- 2 quarter of this year.
- 3 Q. Were you -- I need to quit saying you.
- 4 When Clean Line Energy Partners sets milestones and
- 5 budgets, is it always about a year time period or
- 6 what are these time periods that you're looking at?
- 7 A. In Texas we say ya'll, so if that
- 8 helps.
- 9 It is for a year period that we
- 10 actually approve a budget. But then we have a
- 11 longer term forecast so the board understands the
- 12 needs of the company for a period longer than a
- 13 year.
- Q. So when -- when ya'll determined --
- 15 that's the last time. I'll only do that once --
- 16 that you needed 17 million, did you offer that
- 17 first to your existing owners?
- 18 A. There wasn't a formal process where we
- 19 offered it to them first because this was a
- 20 decision that was reached with the board that we
- 21 would explore opportunities to bring in outside
- 22 capital. So the discussion we had is, if we could
- 23 obtain outside capital on terms that everyone liked
- 24 and were good for the company with a partner that

- 1 was good for the company, we would bring in the
- 2 outside capital. If not, we would continue to work
- 3 inside.
- Q. I mean, did you specifically ask any of
- 5 the current owners for more money and they said no?
- A. No. I mean, we're actually obligated
- 7 to do that under our shareholder agreement, but
- 8 everyone waived that because it was a collaborative
- 9 discussion that was ongoing.
- 10 Q. Did National Grid or does National Grid
- in any operating agreement or other agreement
- 12 whatsoever have the right to participate in the
- day-to-day management of the company?
- A. Not the day-to-day management. I mean,
- they regularly advise us and we regularly ask their
- 16 advice, but not the day-to-day management.
- 17 Q. So would the only management authority
- 18 National Grid have be at the board level?
- 19 A. The only formal decision-making
- 20 authority they have is at the board level, but in
- 21 terms of managing the company, meaning doing all
- 22 we've planned to execute our projects, they're
- 23 involved at much more than the board level.
- Q. Did National Grid ever make it a

- 1 contingency of their investment that they have the
- 2 ability to advise on how to run the company?
- 3 A. It wasn't legally documented, but it
- 4 was our understanding that they would help with
- 5 certain aspects of the company, and it's part of
- 6 the value they saw and part of the value we saw.
- 7 Q. When we talked before about whether
- 8 this \$17 million need for funds was first offered
- 9 to the existing owners and you said that none of
- 10 them decided to do that, instead you wanted to go
- 11 with a new investor, were any of these rights of
- 12 first refusal that the current owners had at the
- 13 time -- was the waiver of those rights documented?
- 14 A. Well, I don't agree with the way you
- 15 characterized my answer to the first -- the prior
- 16 question. But I'll just narrowly answer was their
- 17 right to participate waived. And I believe it was
- in connection with documenting the Bluescape
- 19 investment. They specifically said at this point
- 20 in time we want to bring in outside capital.
- 21 Q. There was discussion before with
- 22 Mr. Shay that you acknowledged that Clean Line
- 23 Energy Partners is a manager-managed company, not a
- 24 member-managed LLC; is that correct?

- 1 A. That's correct. Though I think I also
- 2 qualified that that's true legally speaking, but
- 3 the board's also involved and other people are also
- 4 involved in how we actually run the company.
- 5 Q. But the members legally don't have the
- 6 right to manage the company; is that correct?
- 7 A. They do have the right to participate
- 8 at the board level. They don't have the right to
- 9 make day-to-day decisions that don't rise to the
- 10 level of a board decision.
- 11 Q. Before Bluescape invested, do you know
- 12 off the top of your head the total amount of
- 13 capital that had been invested in the company to
- 14 date?
- 15 A. Approximately 120 million.
- Q. At that point how much of that 120
- 17 million had been spent?
- 18 A. I don't know exactly, but the big
- 19 majority. As we've discussed in this proceeding,
- 20 we raise capital when we need it, not just to keep
- 21 it sitting around.
- 22 Q. So you're testifying it was almost all
- 23 gone?
- A. Well, I'll say this, we'd spent the

- 1 great majority of it. We needed to raise
- 2 additional capital to keep pursuing our projects.
- 3 Q. How would you define a great majority
- 4 of 120 million?
- 5 A. I think great majority means much more
- 6 than half.
- 7 Q. Can you give an at least number?
- 8 A. Yeah, I'd say we -- and I'm sorry, can
- 9 you repeat the question as to the moment in time
- 10 you're referring to?
- 11 Q. Yeah. The timing was before Bluescape
- 12 invested. So if you want to call it the day before
- 13 or whatever?
- 14 A. Yeah.
- Q. You said up to that point 120 million
- 16 had been invested?
- 17 A. Right.
- 18 Q. I'm curious how much of that was gone
- 19 at this point.
- 20 A. I would say we had less than five
- 21 million of cash available at that time. We did
- 22 have some other assets.
- Q. So I understand from other testimony
- 24 and kind of what you just said that money is

- 1 injected into the company when it's needed;
- 2 correct?
- 3 A. Correct.
- 4 Q. So it has not been the practice of
- 5 Clean Line Energy Partners to park large capital
- 6 contributions. Instead, it's funded over time by
- 7 capital calls; is that right?
- 8 A. Correct.
- 9 Q. Now, at this time, at the time that we
- 10 just talked about, right before Bluescape invested
- 11 you said it got -- the amount of capital got down
- 12 to less than \$5 million. Prior to other capital
- 13 calls is that -- would that be a consistent number,
- 14 that you'd get down to about \$5 million or do you
- 15 -- do you know would it be less than that, more
- 16 than that?
- 17 A. I couldn't generalize. But I mean, I'd
- 18 say the relevant thing for managing the company is
- 19 the capital that we have available and the capital
- 20 that has -- we have a right to draw, not how much
- 21 we have in our bank account. So that's -- that's
- 22 something we monitor, of course, but it's not the
- 23 primary thing we focus on.
- Q. Am I correct that National Grid's

- 1 funding of their original 40 million ended around
- 2 the beginning of 2014? Is that correct?
- 3 A. I know it was in 2014. I don't -- I
- 4 don't know when.
- 5 Q. So from that time period, beginning of
- 6 2014 until the additional roughly \$10 million was
- 7 invested earlier this year, the company didn't have
- 8 the right to call on any required capital
- 9 contributions at all; is that correct?
- 10 A. That's correct. But we regularly
- 11 discussed with our board and our current investors
- 12 where the next capital would come from, and we had
- 13 a plan of who would provide it and when we would --
- 14 we would call it.
- Q. You're the responsible employee at the
- 16 company for raising capital; is that correct?
- 17 A. I have a large role in it. I'm not the
- 18 sole person who works on it, by any means.
- 19 Q. So since the beginning of the company,
- 20 if we're talking about a date immediately preceding
- 21 the funding of a new capital call, what's the
- 22 lowest cash balance that you can recall in the
- 23 company?
- A. I don't know other than what I

- 1 previously said, under \$5 million. Because what I
- 2 focus on is the amount of capital that we either
- 3 have a legal ability to draw or that we have a
- 4 clear line of sight to being able to draw.
- 5 Q. Do you know if the number ever was less
- 6 than one million?
- 7 A. I don't think it was.
- Q. I'm going to refer to the projects
- 9 generically, which would be these different
- 10 projects you have across the country. Am I correct
- 11 that they were planned and conceptualized before
- 12 National Grid became an owner of Clean Line Energy
- 13 Partners?
- 14 A. Four of the five.
- Q. Which one was not?
- 16 A. The Western Spirit project.
- 17 Q. Am I correct that's the smallest
- 18 project of all the projects?
- 19 A. That's correct.
- Q. And that's confined within just the
- 21 state of New Mexico?
- 22 A. Yes.
- Q. And it's a 200-mile project at \$400
- 24 million?

- 1 A. Approximately.
- 2 Q. And the rough total of all of the
- 3 projects together is about \$10 billion?
- 4 A. Yes.
- 5 Q. So it would be accurate to say that of
- 6 all the projects that \$9.6 billion of the projects
- 7 were conceptualized and planned before National
- 8 Grid became an owner of Clean Line Energy Partners?
- 9 A. I don't think I could provide too
- 10 significant figures on that, but over 90 percent of
- 11 the capital investment certainly was related to
- 12 projects that were planned prior to National Grid's
- 13 involvement.
- Q. And the plans were developed by the
- 15 board; is that correct?
- 16 A. Not exclusively.
- Q. Would they have been developed at the
- 18 board's direction and ultimately approved by the
- 19 board?
- 20 A. Yes.
- Q. And who would have been on the board at
- 22 that time?
- MR. MacBRIDE: Objection. Can you
- 24 clarify what that time is, what time you're

- 1 referring to?
- 2 Q. This would have been at the time
- 3 preceding National Grid being an owner and I guess
- 4 more specifically at the time when the projects
- 5 were in the initial development stage.
- A. Bryan Begley, Neil Wallack, and Michael
- 7 Skelly.
- 8 Q. Can you -- we know who Michael Skelly
- 9 is. Some of the other -- there were people on that
- 10 board that are not currently on the board; correct?
- 11 I didn't write down the names.
- 12 A. No, they're all still on the board.
- 13 Q. They're all currently on the board.
- 14 At any time at the board level has the
- board ever considered discontinuing investment in
- 16 any of its projects?
- 17 A. No.
- 18 Q. At any time has the board considered
- 19 shifting funds from one project to another?
- 20 A. Yes.
- Q. Please explain.
- 22 A. I think Mr. Blazewicz was here and gave
- 23 the same answer to that question I would. That's
- 24 part of every budgeting process. We decide what to

- 1 prioritize, which projects to prioritize, where our
- 2 time and resources and financial resources do the
- 3 most to advance -- advance our company's
- 4 objectives.
- 5 Q. So to use your words, you talk about
- 6 milestones. So have you ever removed -- has money
- 7 ever been removed from a project's budget because
- 8 of its lack of meeting milestones?
- 9 A. I wouldn't say that.
- 10 Q. Has money ever not been contributed or
- 11 a budget not expanded on a particular project
- 12 because milestones had not been met on that
- 13 project?
- 14 A. Could you repeat that question, please?
- 15 Q. Has the decision ever been made at the
- 16 board level to not fund a budget because of project
- 17 milestones not being met?
- 18 A. No. Our board has always funded our
- 19 budget for the entirety of the company's existence.
- Q. How often are budgets revised for a
- 21 certain project?
- 22 A. Typically once a year.
- Q. And what is the length of duration of
- 24 the budget? Are they annual budgets or --

- 1 A. Yeah, yeah. I think I answered this a
- 2 moment ago. They're an annual budget, which is
- 3 what we're actually authorized to go do, and then
- 4 we provide a longer term forecast to the board for
- 5 planning purposes.
- Q. Has the longer term forecast ever been
- 7 decreased from one meeting to the next because of
- 8 milestones not being met?
- 9 A. I don't think it's been decreased.
- 10 There have been changes in the timing that we
- 11 deploy our resources based on the timing of meeting
- 12 milestones.
- 13 Q. To your knowledge has any of the senior
- 14 management of Clean Line Energy Partners
- 15 recommended to the board that a certain project be
- 16 discontinued?
- 17 A. No.
- Q. Am I correct that GBX's Missouri
- 19 application has been denied?
- 20 A. And by Missouri application you mean
- 21 our -- our petition to the Missouri Public Service
- 22 Commission for a certificate?
- Q. Correct.
- A. That's right.

- 1 Q. Unless there are any other applications
- 2 that have been denied in Missouri that I'm unaware
- 3 of.
- 4 A. Certainly none that have been denied.
- 5 Q. Is it correct that the three options
- 6 that the company has given so far as to responding
- 7 to this denial are appealing, filing a new
- 8 application, or pursuing federal siting authority?
- 9 A. Yes.
- 10 Q. As of today has the company determined
- 11 which direction it's going to go?
- 12 A. No.
- Q. Can you provide a best-case scenario
- 14 time wise on when GBX believes it can obtain
- approval for building the line in Missouri?
- 16 A. If I recall, Mr. Lawlor answered that
- 17 question and he's probably the expert on it. I'm
- 18 confident -- I know we have various plans to meet a
- 19 2019 or 2020 in-service date because we have
- 20 revisited the schedule. I'm not sure exactly
- 21 within that time period when we think is the
- 22 earliest case we could have our Missouri regulatory
- 23 approval process fully resolved.
- Q. And it's correct that this portion of

- 1 the project in Illinois for GBX cannot and will not
- 2 be built without the Missouri line being built
- 3 first and approved first; is that right?
- A. That's true with respect to approved,
- 5 not with respect to built. We would -- if we have
- 6 all the approvals, we may well build segments
- 7 simultaneously in both states.
- 8 Q. Okay. I guess just to clarify that.
- 9 So let's envision a scenario where you do not have
- 10 approval in Missouri yet but you have approval in
- 11 Illinois. Under that scenario would you start
- 12 building in Illinois?
- 13 A. If we don't have the necessary
- 14 permissions and authorizations to build the project
- in Missouri, we would not build any of the project
- 16 in either Missouri or Illinois.
- 17 Q. Has Bluescape ever expressed any
- 18 reservations regarding investing their funds
- 19 because of regulatory problems with the sub-
- 20 entities?
- 21 A. No, not reservations. They certainly
- 22 want to understand exactly where we are and the
- 23 risks involved and the risks remaining before they
- 24 invest further. But they very well understand the

- 1 nature of this highly regulated business. It's
- 2 their background. And in fact, their belief that
- 3 they know how to navigate it and understand this is
- 4 one of the reasons they were drawn to Clean Line.
- 5 Q. Let's say, for instance, that you can't
- 6 get approval in Missouri. Do you think Bluescape
- 7 will still continue to invest in Clean Line Energy
- 8 Partners?
- 9 A. Yes. They would be keen to keep
- 10 supporting our other projects. And in fact, they
- 11 may well be keen to keep supporting Grain Belt. I
- 12 mean, at this point in time they are continuing to
- invest in Grain Belt because they believe that the
- 14 options that we have to move forward in Missouri
- 15 are credible options.
- 16 Q. A similar question. You know, the Rock
- 17 Island project, the Iowa -- as you testified
- 18 before, the Iowa approval process has not been
- 19 completed. Same question. Do you believe that
- 20 Bluescape would continue investing in Clean Line
- 21 Energy Partners if you do not obtain approval in
- 22 Iowa?
- 23 A. Yes, and the answer's the same. They
- 24 would continue investing in the other projects in

- 1 Clean Line, and they are continuing to want to
- 2 invest in the Rock Island project subject to us
- 3 finding the right way through our process in Iowa.
- 4 Q. Since we're talking about Iowa, it's my
- 5 understanding from your testimony and maybe
- 6 previous testimony that bifurcation has been sought
- 7 by Rock Island Clean Line in Iowa; is that correct?
- 8 A. I don't know that I've ever testified
- 9 on this matter since I'm not the expert, but I -- I
- 10 do understand that to be true, that we have sought
- 11 what you call bifurcation.
- 12 Q. And do you know what the two things are
- 13 that are being sought to be bifurcated?
- 14 A. Yeah. It's consideration of the need
- for the project and the land acquisition of the
- 16 project.
- 17 Q. And what was the Iowa decision on that
- 18 request?
- 19 A. It was not granted.
- 20 Q. And do you know -- was that request
- 21 made once or twice or how many times?
- 22 A. I believe we filed and then asked them
- 23 to reconsider. I don't know whether that was a
- 24 second request or a motion for reconsideration.

- 1 Q. And do you know if this decision was
- 2 reduced to a written order by the state of Iowa,
- 3 their department of commerce utilities board?
- 4 A. I know they provided a written
- 5 response.
- 6 MR. DAVIS: May I approach the witness,
- 7 Your Honor?
- JUDGE VON QUALEN: You may.
- 9 Q. Can you identify what I just handed
- 10 you?
- 11 A. I don't know that I'm familiar with
- 12 this document. I can read the title of it.
- 13 Q. Sure.
- 14 A. It says State of Iowa Department of
- 15 Commerce Utilities Board, then lists the docket
- 16 numbers and says Order Denying Motion to Consider
- 17 Eminent Domain Issue in a Separate Hearing.
- 18 Q. And is it related to the Rock Island
- 19 Clean Line LLC?
- 20 A. It appears to be so.
- 21 Q. And what's the issue date on this page?
- 22 A. Again, I'm just reading the document.
- 23 This is not from my knowledge. It says issued
- 24 February 13th, 2015.

- 1 Q. Now, you testified before recalling
- 2 that an Order had come out regarding bifurcation.
- 3 Do you recall this occurring around the beginning
- 4 of -- middle of February this year?
- 5 A. It sounds about right.
- 6 MR. DAVIS: Judge, I would ask that the
- 7 document that I've handed to Mr. Berry, the Order
- 8 Denying the Motion to Consider Eminent Domain Issue
- 9 in a Separate Hearing from the State of Iowa be
- 10 admitted into evidence or, alternatively, that you
- 11 take administrative notice of this order from the
- 12 state of Iowa.
- MR. MacBRIDE: Well, I would ask for
- 14 what purpose it's offered. We don't object to
- 15 notice being taken of it for the purpose of
- 16 documenting that the Iowa Utilities Board on
- 17 February 13th denied Rock Island's Motion to
- 18 Consider Eminent Domain Issue in a Separate
- 19 Hearing. And in fact, a number of our witnesses
- 20 have testified that that occurred.
- 21 If it's being offered for the truth of
- 22 the matter contained therein, I would object to it.
- 23 But I wouldn't object to it just for the purpose of
- 24 documenting the fact that that denial occurred on

- 1 that date.
- 2 MR. DAVIS: May I respond?
- JUDGE VON QUALEN: You may.
- 4 MR. DAVIS: I'm not sure if I'm exactly
- 5 saying what Mr. MacBride has said. But if there's
- 6 an agreement to take administrative notice of this
- 7 order, I'm certainly fine with that.
- 8 JUDGE VON QUALEN: I believe what he
- 9 said was, yes, take administrative notice but not
- 10 for the truth of the matters asserted within the
- 11 order.
- MR. DAVIS: I would be fine with that.
- 13 I would withdraw asking that it be admitted into
- 14 evidence. If I decide to cross-examine him more on
- 15 the substance of this and I would, you know, like
- 16 it admitted for those purposes, then I'll restate
- 17 my motion. But I would just ask that
- 18 administrative notice be taken.
- JUDGE VON QUALEN: And I understand the
- 20 company does not object to that.
- MR. MacBRIDE: Right, not -- not to
- 22 take administrative notice for the purpose of
- 23 establishing that the Rock Island Clean Line LLC's
- 24 request was denied by the Iowa Utilities Board on

- 1 February 13th, 2015.
- 2 JUDGE VON QUALEN: The motion's
- 3 granted.
- 4 Q. (by Mr. Davis) This may be kind of a
- 5 funny question, but with Rock Island Clean Line,
- 6 you want to get that line built in Iowa; right?
- 7 A. Yes.
- 8 Q. And it sounds like from other testimony
- 9 that Clean Line Energy Partners was a little
- 10 surprised with the result that came out related to
- 11 the request for bifurcation. Is that correct?
- 12 A. We were certainly disappointed. I
- don't know that we were surprised. We thought we
- 14 had a good case. We thought we were likely to win.
- 15 But we've all been doing this long enough to know
- 16 that sometimes there are twists and turns in
- 17 regulatory processes, and you receive them and
- 18 figure out a way forward.
- 19 Q. So did this denial delay your
- 20 milestones for this project?
- 21 A. Yes.
- 22 Q. How so?
- 23 A. Well, we had hoped to be able to
- 24 proceed in our Iowa proceeding to get franchised in

- 1 a more expeditious fashion, and the fact that the
- 2 board did not agree to bifurcate meant that we had
- 3 to go do additional land acquisition to proceed
- 4 with the franchise, which resulted in a delay.
- 5 Q. How long do you think it will take in
- 6 Iowa to obtain approval?
- 7 A. I have no specific opinion.
- 8 Q. Do you have a best-case scenario?
- 9 A. I don't. I'm not in charge of managing
- 10 this project, nor am I steeped in this proceeding.
- 11 Q. A similar question for GBX in Missouri.
- 12 Did the issuance of the denial order delay the
- 13 milestones that have been set by Clean Line Energy
- 14 Partners for the GBX project?
- 15 A. It delayed that particular milestone,
- 16 which is obtaining the state regulatory approval in
- 17 Missouri. With respect to the other milestones, we
- 18 are still full speed ahead on this process, on the
- 19 interconnection processes and on the other
- 20 milestones for the project because we believe
- 21 there's a path forward to remedy the situation in
- 22 Missouri.
- 23 Q. It would certainly delay your
- 24 anticipated date for construction; right?

- 1 A. Somewhat, yes.
- 2 Q. Let's talk first about Missouri. So is
- 3 it the company's position to push quickly and try
- 4 to get this figured out in Missouri and try to get
- 5 things right or what's -- what's the -- is this a
- 6 full-court press, we're starting right away to get
- 7 it fixed, are you waiting a year, or what's
- 8 happening in Missouri?
- 9 A. In what we do there's no such thing as
- 10 really fast because it takes time to do this right,
- 11 it takes time to do the work you need to do to get
- 12 an approval. But we're certainly working every day
- on what our options are in Missouri, on how we can
- 14 get the Commission what it needs to find a
- different decision, and on what other ways we may
- 16 have to proceed in the project. There's no delay
- 17 in that. We just haven't made a final decision yet
- 18 because we're still learning about those
- 19 alternatives.
- Q. Same question for Iowa.
- 21 A. I'd say it's the same situation. I
- 22 mean, we have people devoted to that project whose
- job it is to figure out how to move forward in
- 24 Iowa.

- 1 Q. Is it fair to say with both states that
- 2 you would like to get the line built as quickly as
- 3 you can so you're moving as reasonably quick as you
- 4 can in order to meet your milestones?
- 5 A. Yes. I mean, we want to get it built
- 6 as soon as we can because -- well, that's what we
- 7 do. But I would also say we're not rushing things,
- 8 because it takes time to work through these
- 9 processes. I mean, we don't want speed to come at
- 10 the expense of doing things the right way.
- 11 Q. My understanding in Iowa is that part
- of the issue relates to the acquisition by Rock
- 13 Island Clean Line of right-of-ways and easements
- 14 and things of that nature; is that right?
- 15 A. Yes.
- Q. So what's -- what needs to happen?
- 17 Does the company need to work to acquire a lot more
- 18 easements and right-of-ways or what's -- what's
- 19 supposed to happen there?
- 20 A. Sorry, I don't quite understand the
- 21 context for the question. If you could -- if you
- 22 could restate it.
- 23 Q. Sure. You stated that part of the
- 24 problem in Iowa is -- or, one of the issues, I

- 1 guess, is the need to obtain more easements and
- 2 right-of-ways; correct?
- 3 A. That need is related to our situation
- 4 in the Iowa Utilities Board.
- 5 Q. Okay. What is Rock Island Clean Line
- 6 or Clean Line Energy Partners doing in response to
- 7 that need?
- 8 A. So two things. One, we have acquired I
- 9 don't know how many millions but millions of
- 10 dollars worth of easements in that state. And two,
- 11 we are seeing if there's a way to move forward -- a
- 12 different way to move forward with the utilities
- 13 board.
- 14 Q. Is it correct in Iowa that the more of
- these easements and right-of-ways that the company
- 16 obtains the better it is for your case, the quicker
- 17 things may go? Do you have any idea?
- 18 A. I really can't answer specific
- 19 questions about the likelihood of the Iowa
- 20 Utilities Board doing something. I'm not close
- 21 enough to that situation to venture an opinion.
- 22 Q. But you would be familiar with the
- 23 project from an overall management and budgeting
- 24 perspective, things like that; is that correct?

- 1 A. Yes.
- 2 MR. DAVIS: I appreciate your time. No
- 3 further questions.
- 4 JUDGE VON QUALEN: It's 12:10. I think
- 5 it would be appropriate to take a lunch break now.
- 6 Let's reconvene at 1:15.
- 7 (A recess was taken from
- 8 12:10 p.m. until 1:15 p.m.)
- 9 JUDGE VON QUALEN: Back on the record.
- 10 Do we have additional cross-examination
- 11 for Mr. Berry?
- MR. NEILAN: Yes, Your Honor.
- 13 CROSS-EXAMINATION
- 14 QUESTIONS BY MR. NEILAN:
- Q. Good afternoon, Mr. Berry.
- 16 A. Good afternoon.
- 17 Q. My name is Paul Neilan. I'm the
- 18 attorney for Mary Ellen Zotos. She's one of the
- 19 landowners whose property may be traversed if the
- 20 GBX line is approved and constructed as approved.
- 21 First a question, are you an attorney?
- 22 A. No.
- Q. Do you have any law background?
- A. No, I do not.

- 1 Q. Nothing like one or two years in law
- 2 school and then did something else?
- 3 A. No.
- 4 Q. Would you be so kind as to turn in your
- 5 direct testimony to lines 55 to 57? And here I
- 6 just want to make sure my understanding is correct.
- 7 You say "The specific users of the line, not
- 8 ratepayers at large, will pay for the cost of the
- 9 project through capacity reservation fees." That
- 10 is correct?
- 11 A. Correct.
- 12 Q. And then would you be so good as to
- turn to in the direct testimony lines 247 to 249?
- 14 This is substantially to the same effect. Here
- it's expressed as the GBX line. The project does
- 16 not impose any costs on ratepayers because it will
- 17 be paid for by specific users of line. Is that
- 18 correct?
- 19 A. Yes.
- Q. If you would please turn to lines 912
- 21 to 918 in your direct.
- 22 And just before looking at this,
- 23 there's an acronym PVRR. Would you be so good as
- 24 to explain what PVRR stands for?

- 1 A. PVRR is the present value of revenue
- 2 requirement.
- 3 Q. Thank you. And your emphasis in this
- 4 section of your testimony is that the PVRR is of a
- 5 sufficient level or sufficient magnitude that your
- 6 forecasted market revenues are more than sufficient
- 7 to cover the project's capital, operating, and
- 8 financing costs without any additional costs to
- 9 ratepayers; is that correct?
- 10 A. To clarify, the model that I used --
- and it's following the model that Staff economist
- 12 Mr. Zuraski used in the Rock Island case. It looks
- 13 at the market -- the projected market revenues and
- 14 then determines if there is any additional amount
- 15 that would need to be recovered through, for
- 16 example, the price of renewable energy credits.
- 17 And what I found is that the present value of
- 18 revenue requirements was in fact negative, which
- 19 suggests that the wholesale electric market
- 20 revenues are sufficient in and of themselves
- 21 without any additional compensation for renewable
- 22 energy credits.
- Q. Okay. So the answer to the question --
- 24 that's an explanation. Thank you. But the answer

- 1 to the question as to whether the PVRR is of such a
- 2 magnitude as to cover all of those costs, that's
- 3 yes?
- A. Well, I -- it's not a yes or no answer
- 5 because the way you phrased it didn't reflect what
- 6 was done in my testimony.
- 7 Q. Well, I'm not phrasing it and I'm
- 8 taking it verbatim out of your testimony. Because
- 9 at lines 916 to line 917 on the top of page 45 of
- 10 your testimony "This demonstrates ..." this being
- 11 your PVRR calculation. That's the subject of that
- 12 relative pronoun; is that correct?
- 13 A. Yes.
- 14 Q. "This demonstrates that forecasted
- 15 market revenues are more than sufficient to cover
- 16 the capital, operating and financing costs of the
- 17 Project and its connected wind generation without
- 18 any additional costs to ratepayers." That's what
- 19 you've concluded?
- 20 A. That's the conclusion of the PVRR
- 21 analysis, yes.
- Q. And that's so the answer to the
- 23 question is yes?
- MR. MacBRIDE: To which question?

- 1 MR. NEILAN: To the question I
- 2 originally asked.
- 3 Q. Which is that your PVRR is -- the way
- 4 you've calculated PVRR, you've determined that it
- 5 was of such a value that this project is going to
- 6 generate sufficient revenues to cover all of your
- 7 capital -- I'm reading right from your words, not
- 8 mine, on 917, to cover the capital, operating, and
- 9 financing costs of the project without any
- 10 additional costs to ratepayers.
- 11 A. To be clear, it's the market revenues
- 12 that cover those costs. It's not the revenue
- 13 requirements themselves.
- Q. Okay. So when you refer to PVRR on
- line 913, are you referring to PVRR or are you
- 16 referring to market revenues?
- 17 A. I'm referring to PVRR.
- Q. Okay. So what you're saying in this --
- 19 and let me make sure I understand this. On line
- 20 916 when you say "this demonstrates," what you're
- 21 saying is market revenues are sufficient to cover
- 22 all of the capital, operating, and financing costs
- 23 of the project without any additional costs to
- 24 ratepayers?

- 1 A. The way this model works, the fact that
- 2 the PVRR is negative, which is what's described in
- 3 the preceding sentence and is the object of "this,"
- 4 that fact demonstrates that the market revenues are
- 5 more than sufficient to cover the various costs of
- 6 the project.
- 7 Q. I don't really care -- my question does
- 8 not relate to how the PVRR works and I really don't
- 9 care and nor do the landowners care. What I want
- 10 to do is get to the point of your conclusion that
- 11 you're predicting this project is going to operate
- 12 at such a level as to pay off all of your capital,
- operating, and financing costs without any
- 14 additional costs to the ratepayers. Is that what
- 15 your model showed? Because this is your
- 16 conclusion. In plain English, I'm trying to
- 17 understand what you're saying.
- MR. MacBRIDE: Objection. I can't even
- 19 understand that question.
- MR. NEILAN: Okay. I'll say it again.
- Q. At lines 916 to 918 you referred to
- 22 "this," which is obviously a set of calculations
- 23 you've made, either market revenues or PVRR or what
- 24 have you. But basically what you're saying is this

- 1 project is going to throw off enough money to pay
- 2 capital, operating, and financing costs without any
- 3 additional costs to ratepayers. Is that your
- 4 conclusion?
- 5 MR. MacBRIDE: Objection.
- Q. Do I understand correctly?
- 7 MR. MacBRIDE: Objection. That's both
- 8 a mischaracterization of the written testimony and
- 9 at least two prior answers.
- 10 MR. NEILAN: Well, I'm --
- MR. MacBRIDE: May I suggest Mr. Neilan
- 12 either understand what this testimony says, get
- 13 some help, or move on.
- MR. NEILAN: No, I'm asking him --
- MR. MacBRIDE: The witness has
- 16 explained twice exactly what he did.
- 17 MR. NEILAN: I didn't ask what the
- 18 witness did. I asked how the witness -- I asked
- 19 whether the witness is reaching this conclusion
- 20 that there will be no additional costs to
- 21 ratepayers.
- This is like the other day when we had
- 23 witness Skelly and McDermott going on in these
- 24 dissertations on what their models prove or don't

- 1 prove.
- 2 Q. My question is pretty direct and
- 3 basically is, is your conclusion that this project
- 4 is going to throw off enough revenues to cover your
- 5 capital, operating, and financing costs without any
- 6 additional costs to ratepayers? That's what it
- 7 says in plain English to me.
- 8 MR. MacBRIDE: No. Objection, it does
- 9 not. I do not see the words throw off enough --
- JUDGE VON QUALEN: Slow down. It's
- 11 getting a little bit argumentative here.
- 12 You may ask the question, but stay
- 13 civil.
- MR. NEILAN: I'm -- I shall, Your
- 15 Honor. Thank you.
- Q. On line 916 when you referred to
- 17 "this," would you please explain what "this" refers
- 18 to?
- 19 A. It refers to the prior sentence, "...
- 20 the average PVRR of the project is always negative
- 21 across all assumptions about discount rate and LMP
- 22 savings."
- Q. Okay. And that average PVRR then
- 24 demonstrates that this project will throw off

- 1 enough revenues to cover capital, operating, and
- 2 financing costs without any additional costs to
- 3 ratepayers. Yes or no?
- 4 A. Well, it's not a yes or no answer. It
- 5 -- this analysis demonstrates that the connected
- 6 wind generation can sell power into the market and
- 7 earn enough revenues from the wholesale power
- 8 market to cover the cost of that generation and the
- 9 costs of transmission without any additional costs
- 10 for RECs or additional subsidies or rate recovery.
- 11 Q. So the answer to my question then is
- 12 yes; is that correct?
- MR. MacBRIDE: Objection. His answer
- 14 is what it -- he's answered this question how many
- 15 times. He's explained what the analysis shows.
- MR. NEILAN: We're getting into this
- 17 indirectness which is so far --
- 18 JUDGE VON QUALEN: Mr. Berry, can you
- 19 not give a yes or no answer to that question?
- 20 A. In the context of what does my analysis
- 21 show at this point, I think it's appropriate to
- 22 characterize it in the way I did. If -- if --
- 23 well, I'll leave it at that.
- Q. (by Mr. Neilan) All right. We'll move

- 1 on. Since obviously we're not going to get a clear
- 2 answer on that, let's move to your next item.
- Would you be so kind to turn to lines
- 4 1158 to 1160 in your direct testimony. There you
- 5 say that "Grain Belt Express is a merchant project
- 6 because it ... " i.e. Grain Belt Express "... is
- 7 assuming the market risk of the Project and does
- 8 not have a process to recover its costs from
- 9 ratepayers, and therefore must sell capacity
- 10 through negotiated contracts." That restates that
- 11 accurately; is that correct?
- 12 A. It does.
- Q. I want to focus for a minute on that
- 14 conjunctive clause "and does not have a process to
- 15 recover its costs from ratepayers." By that do you
- 16 mean that GBX itself does not have a right to
- 17 recover these costs from ratepayers?
- 18 A. Yes.
- 19 Q. Okay. So you're not saying -- by this
- 20 you don't mean to say that there is no such process
- 21 that GBX could avail itself of; is that correct?
- 22 A. I do mean to say that, that Grain Belt
- does not have a process to recover its costs from
- 24 ratepayers. It recovers its costs through selling

- 1 capacity to specific shippers.
- 2 Q. That Grain Belt itself does not have a
- 3 process. Do I understand correctly?
- 4 A. Yes.
- 5 Q. Okay. But there are other processes,
- 6 for example from regional transmission
- 7 organizations, that would be available to it; is
- 8 that a fair statement?
- 9 A. Not to Grain Belt Express because it is
- 10 a merchant project. Potentially to other
- 11 transmission providers.
- 12 Q. If you would be so good as to turn to
- 13 lines 1163 to 116 -- oh, I'm sorry, wrong reference
- 14 -- to lines 1481 to 1484.
- 15 A. This is of my direct testimony?
- Q. Direct testimony.
- 17 A. Okay.
- 18 Q. And your model -- you're describing
- 19 your merchant model as a shipper pays merchant
- 20 model. So once again you state that none of its
- 21 costs will be recovered through the cost allocation
- 22 process of MISO and PJM; is that correct?
- 23 A. Yes.
- Q. Now, just a moment ago, just to clarify

- 1 what you said earlier, you said that there was not
- 2 available to GBX any such process because it was a
- 3 merchant organization. That's not -- you're saying
- 4 it's not available to it?
- 5 A. That's correct.
- 6 Q. Does that mean that GBX is making a
- 7 commitment not to seek cost allocation through an
- 8 RTO process with PJM or MISO?
- 9 A. Yeah. We've proposed a condition in
- 10 the next page or so of my testimony which would
- 11 state that we are -- we're not going to do that and
- 12 we have no plans to do that. But if we did ever
- 13 change our business model, we would come back to
- 14 this Commission and ask for the permission to
- 15 proceed with that different business model.
- Q. All right. So if I understand
- 17 correctly, your earlier statement then that there's
- 18 no process available to GBX isn't a hundred percent
- 19 accurate then, because this process would be
- 20 available if you met the condition that you just
- 21 referred to. Is that not correct?
- 22 A. No, it's not correct.
- 23 Q. If I understand correctly, you said
- 24 that you would place a condition into your

- documents with the ICC that appears on line 1497 to
- 2 1503; right?
- A. That's correct.
- 4 Q. And if that condition is met, then
- 5 would you not be availing yourself of a process at
- 6 an RTO like PJM or MISO?
- 7 A. Yes. We don't believe there is any
- 8 such process today or that we could proceed with
- 9 cost allocation. The reason we've proposed this
- 10 condition is that if those were to change and if
- 11 the RTOs showed an interest in doing a regional
- 12 cost allocation for low cost renewables, we think
- 13 it would be appropriate to have this project
- 14 considered for that and -- but we recognize that
- 15 the Commission would be approving this project
- 16 based on its unit current business model, so we
- 17 would come back and seek approval to change it.
- 18 None of that could happen today, nor are we
- 19 pursuing it today, nor do we have any plans to
- 20 pursue it.
- MR. NEILAN: Your Honor, my question
- 22 was not whether they plan to pursue it nor other
- 23 aspects that Mr. Berry has elaborated on which go
- 24 far outside the question that I asked. My question

- 1 was, is there a process available? And he's saying
- 2 that he's -- because he's not going to do it today,
- 3 it doesn't exist, which doesn't make any sense.
- JUDGE VON QUALEN: Why don't you ask
- 5 him if that's what he's saying.
- 6 Q. Well, Mr. Berry, is that correct?
- 7 Because you choose not to do it today, it doesn't
- 8 exist, period?
- 9 A. I don't think that's logically correct
- 10 but -- and it's also not what I -- the way I
- 11 answered your prior question.
- 12 Q. Correct, it's not the way you answered
- 13 my prior question because, unfortunately, you
- 14 didn't answer my prior question.
- MR. MacBRIDE: Objection.
- JUDGE VON QUALEN: Mr. Neilan, slow
- down, ask one question at a time, make the
- 18 questions clear, and do not be argumentative.
- MR. NEILAN: Thank you, Your Honor.
- 20 Q. Would you agree it's more likely that
- 21 GBX will seek cost allocation if it's either not
- 22 meeting its revenue targets or in danger of not
- 23 meeting its revenue targets than if the opposite is
- 24 true, if you're meeting all of your targets and

- 1 doing fine financially result wise?
- 2 A. I don't see that that would have an
- 3 influence either way.
- 4 Q. What would be the -- what would be the
- 5 factor that would make you go back and seek cost
- 6 allocation?
- 7 A. Well, as I explained, there is no
- 8 process today to allocate the costs in any regional
- 9 tariff, whether MISO or PJM or another, for an
- 10 interregional project that is HVDC and covers three
- 11 different RTOs and has as its goal to bring in the
- 12 lowest cost renewable energy. So if there were to
- 13 become -- if such a process were to come into
- 14 existence, we would consider pursuing it, and we
- would look at would we be able to qualify and would
- 16 we be able to convince the Illinois Commission and
- 17 other necessary folks that our project is
- 18 beneficial under these -- these processes.
- MR. NEILAN: Your Honor, at this point
- 20 Intervenor Zotos would ask that an exhibit marked
- 21 as Zotos Cross Exhibit 2 be entered into evidence.
- 22 It is a comment letter dated on or about September
- 23 5th, 2012, from Clean Line Energy to PJM. And with
- 24 the Court's permission, I would give a copy to

- 1 counsel and to the witness and to the Court, if
- 2 that's agreeable.
- JUDGE VON QUALEN: You may mark it and
- 4 give it to counsel, the witness, and myself.
- 5 Q. So the question, Mr. Berry, do you
- 6 recognize this document?
- 7 A. I do not recognize this document. No,
- 8 I don't.
- 9 Q. Just based on your earlier testimony in
- 10 relation to questions that Mr. Shay asked you, you
- 11 interact directly with the board at Clean Line and
- 12 senior executive -- the senior executive team at
- 13 Clean Line and I assume all of the different
- 14 project LLCs; is that correct?
- 15 A. Yes. The project LLCs themselves don't
- 16 have management teams, but I interact with the
- 17 management team and the board.
- 18 Q. In how they are managed, you would be
- involved in that in some respect?
- 20 A. Yes.
- 21 Q. Are you familiar with the event that's
- 22 referred to in the first paragraph between lines 3
- 23 and 4 in this letter, a discussion among the PJM
- 24 transmission owners cost allocation proposal as

- 1 discussed at a public meeting on July 18, 2012?
- 2 A. I'm not aware of the specific cost
- 3 allocation proposal discussed in that meeting a
- 4 little over three years ago. I didn't attend it.
- 5 Q. In the second paragraph, about the
- fourth line, if you're there, there's a sentence
- 7 that -- actually a little above that, the second
- 8 line, towards the end, the sentence beginning
- 9 "Accordingly, neither ... " it says "Accordingly,
- 10 neither Rock Island nor Grain Belt currently
- 11 anticipates recovery of any costs through PJM's
- 12 cost allocation mechanisms. That said, however,
- 13 based upon the substantial benefits that would
- 14 accrue to PJM customers through transmittal ..."
- and there's a referral to the Rock Island and Grain
- 16 Belt projects "... of high-quality renewable
- 17 resources from the Midwest ISO and SPP regions,
- 18 under the appropriate circumstances, either or both
- 19 of the projects may qualify for, and seek
- 20 allocation to some degree."
- Is that correct? That's what it says.
- MR. MacBRIDE: Wait. Objection. I
- 23 object to cross-examining the witness on this
- 24 document he neither recognizes nor is responsible

- 1 for the document, nor as he testified was involved
- 2 in the events that appear to have resulted in this
- 3 document.
- 4 MR. NEILAN: Well, Your Honor, I think
- 5 we're on the last day of the trial here, and Mr.
- 6 Berry, with all due respect, is the default
- 7 witness. Every other witness when they're
- 8 confronted with a question they can't answer, the
- 9 default is, well, Mr. Berry can answer that, and so
- 10 they defer to him.
- 11 What we have is a document which is
- 12 available on the PJM website and it's a comment on
- 13 Clean Line's letterhead. It's not signed, but it
- is available on their website. So it's publicly
- 15 available. It in my view goes to the credibility
- 16 of Clean Line's claim that it's not interested in
- 17 going for cost allocation through the RTO. I think
- 18 it's relevant to the inquiry of this. It's -- the
- 19 availability of PJM I think goes towards its --
- 20 proves its authenticity and I think it's -- I think
- 21 it's relevant and should be admitted.
- MR. MacBRIDE: Judge, I don't recall
- 23 Mr. Neilan asking any of my prior witnesses about
- 24 this document. So the claim that he could only ask

- 1 Mr. Berry about it or defer to him, you know, is
- 2 not accurate.
- JUDGE VON QUALEN: Mr. Neilan, you may
- 4 ask Mr. Berry if he's familiar with any of the
- 5 proposals or ideas that are set forth in this
- 6 letter.
- 7 MR. NEILAN: Uh-huh. Okay.
- 8 Q. Mr. Berry, would you look at the third
- 9 paragraph, first sentence of this document. It
- 10 says "Unfortunately, the PJM TO ..." which, though
- 11 not defined, I assume means transmission
- 12 organization "... does not adequately address cost
- allocation ... " and then reading on "... or HVDC
- 14 projects like those being developed by Clean Line."
- 15 Is that statement consistent with how
- 16 you would currently view the PJM cost allocation
- 17 process?
- 18 A. Yes. There is no such process for a
- 19 HVDC project like ours.
- 20 Q. Okay. Looking again at your direct
- 21 testimony in lines 1485 to 1491, is it correct that
- 22 the gist of this testimony, this commitment that
- 23 you're talking about -- would you like to read
- 24 through it for a moment and refresh your

- 1 recollection or are you familiar?
- 2 A. I'm familiar with it.
- 3 Q. So is the gist of this testimony and
- 4 the language that's in the block quotes that Grain
- 5 Belt Express is not going to seek RTO cost
- 6 allocation without coming back first to the
- 7 Illinois Commerce Commission? Is that correct?
- 8 A. Well, I'd say I couldn't answer that
- 9 universally without any regard to the context. I
- 10 think the condition is clear that before we'd
- 11 actually recover any costs we would definitely seek
- 12 the permission of this Commission. It may be that
- 13 if there is some new cost allocation process at
- 14 MISO or PJM we advance somewhat in that process so
- 15 that we then could come to the Commission with a
- 16 clear picture of what it would look like. It would
- 17 be hard for the Commission to act without that
- 18 picture. So I guess it -- it would depend on the
- 19 context. I couldn't say universally.
- MR. NEILAN: Your Honor, I didn't ask
- 21 for a description of every circumstance in which
- 22 they might possibly go back and seek cost
- 23 allocation. What I asked was, would they go back
- 24 and seek permission of the Illinois Commerce

- 1 Commission before seeking it? I didn't ask for an
- 2 extended discussion of what the situation might be
- 3 internally at Grain Belt Express.
- 4 JUDGE VON QUALEN: I believe he did
- 5 answer your question. He may have added some
- 6 editorial comment, but I believe your question was
- 7 answered.
- 8 Q. Then the answer is yes?
- 9 A. I need you to repeat the question.
- 10 Q. Let's focus really on this language in
- 11 the block quotes from 1497 to 1503. Is the gist of
- 12 that a commitment by Grain Belt Express not to seek
- 13 RTO cost allocation unless it first gets Commission
- 14 -- ICC approval to do so?
- 15 A. Well, I think the condition is clear,
- 16 and it refers to actually recovering the cost. So
- 17 as I mentioned, there is a circumstance where -- I
- don't know what the word "seeking" means exactly.
- 19 But we could take some steps in that process, that
- 20 theoretical process which doesn't exist today,
- 21 before we came back to the Commission.
- Q. Okay. So what you're saying is prior
- 23 to recovering any project costs you'll get the
- 24 Illinois Commerce Commission's permission?

- 1 A. That's correct.
- 2 Q. So that would mean that you could
- 3 commence a proceeding or some sort of process with
- 4 the RTO, have that completed, and then come back to
- 5 the Commission and say this is what we've got and
- 6 we're back for your permission. Because what
- 7 you've said here is prior to recovering any project
- 8 costs from Illinois retail ratepayers.
- 9 A. Again, this process doesn't exist, so
- 10 I'd be speculating, but I would say that's not --
- 11 that's not precluded by the Commission -- by this
- 12 condition.
- MR. NEILAN: Let me ask this question a
- 14 different way. And it doesn't call for
- 15 speculation, Your Honor, because I'm asking him the
- 16 meaning of the words in his own testimony. These
- 17 are words which Grain Belt Express itself is
- 18 putting in there.
- 19 JUDGE VON QUALEN: Just ask the
- 20 question.
- MR. NEILAN: Well, I'm trying. And
- 22 incidentally, my estimate of cross-examination time
- 23 is based on an ordinary cross-examination time, not
- 24 for answers such as these.

- 1 MR. MacBRIDE: Well, I object to
- 2 Counsel's characterization. We assumed his
- 3 estimate was based on competent understanding of
- 4 the materials and the ability to ask questions of
- 5 the witness.
- JUDGE VON QUALEN: That's enough.
- 7 Please question, answer, question, answer.
- 8 Please listen to the questions
- 9 carefully. If you don't understand the question,
- 10 stop him and ask a question about it.
- 11 THE WITNESS: Yes, Judge.
- 12 Q. Would you please read along with me at
- 13 lines 1497 to 1499? Just those three lines. I'm
- 14 going to read them out loud.
- "Prior to recovering any Project costs
- 16 from Illinois retail ratepayers through PJM or MISO
- 17 regional cost allocation, Grain Belt Express will
- 18 obtain the permission of the Illinois Commerce
- 19 Commission in a new proceeding ... " It says "...
- 20 initiated by Grain Belt Express." But we can just
- 21 stop with "a new proceeding ..."
- So I don't see anything speculative in
- 23 there and I'm asking you whether by prior to
- 24 recovering is it Grain Belt Express's plan to go

- 1 first to the ICC and get its permission before
- 2 seeking RTO cost allocation or will you go to the
- 3 RTO first, then complete that, then come back to
- 4 the ICC? Because what you've said here is prior to
- 5 recovering --
- JUDGE VON QUALEN: Stop. The question
- 7 is pending.
- 8 A. We don't have a plan one way or the
- 9 other about that sequence of events.
- 10 Q. So you could do the latter, in other
- 11 words?
- 12 A. If it's not foreclosed by the
- 13 conditions, yes.
- Q. So that answer is yes; correct?
- MR. MacBRIDE: I think he just answered
- 16 that question, Judge.
- 17 Q. Is that a yes?
- MR. MacBRIDE: He said yes.
- MR. NEILAN: He didn't say yes. He
- 20 said that's -- if you read it back, he did not say
- 21 yes. I'm asking for a yes or no answer on
- 22 virtually all of these.
- Q. Let's assume that you have gone back to
- 24 the ICC, again prior to recovering costs through an

- 1 RTO allocation process, and just as you've stated
- 2 at lines 14 -- 1498 and 1499, you are now seeking
- 3 the permission of the Illinois Commerce Commission.
- 4 Are you with me so far? The situation is -- it's a
- 5 hypothetical situation, but it expresses what's in
- 6 your own words. So you're at a situation where
- 7 you've decided to go for cost allocation through an
- 8 RTO and now you have gone before the Illinois
- 9 Commerce Commission to seek their permission as
- 10 you've stated on lines 1498 to 1499. Have you or
- 11 the management of Grain Belt Express considered
- 12 what your next steps are if the Commission says no?
- 13 A. No, we haven't.
- Q. Would you agree that other parties
- 15 might also bring you before PJM or ICC, not
- 16 necessarily voluntarily, for cost allocation if,
- 17 for example, there's some transmission improvement
- 18 that would involve Grain Belt Express's line once
- 19 it's up and running?
- 20 A. I don't see how that could work.
- Q. Well, let's assume that the PJ -- the
- 22 GBX line is running through some utility territory
- 23 and that utility is a member of PJM and they
- 24 perceive that there's some transmission issue,

- 1 whether it's congestion or a liability or what have
- 2 you, and that GBX could be or should be involved in
- 3 remedying that situation simply because of the
- 4 amount of power or where you're located, the
- 5 features of the line. Is that clear?
- A. I think I'm following the situation you
- 7 describe.
- 8 Q. Okay. So would you agree that they
- 9 could involve you in some PJM process for network
- 10 upgrades or some other PJM process to remedy
- 11 whatever problems might be there?
- 12 A. Well, first off, I think if the project
- 13 already exists, it would already be remedying the
- 14 problems that are in this hypothetical.
- And second, I'm not aware of any
- 16 process where someone besides the owner of the
- 17 transmission assets could go to PJM and sort of
- 18 force some sort of caustic allocation on the owner
- 19 of the transmission asset.
- 20 Q. So at some point Grain Belt Express can
- 21 change its plans. You don't currently have any
- 22 plans to go for cost allocation, but you could
- 23 change those plans and go for cost allocation. Is
- 24 that a correct understanding?

- 1 A. Subject to complying with this
- 2 condition, yes.
- 3 Q. So that would mean that instead of a
- 4 merchant model that you've talked about under which
- 5 GBX assumes all risk, all market risk of this
- 6 project succeeding or failing, you could make a
- 7 choice to go back for cost allocation in which some
- 8 portion of that risk is going to be allocated in
- 9 some fashion to Illinois ratepayers?
- 10 A. Again, subject to compliance with this
- 11 condition, we could do that, but we have no plans
- 12 to.
- 13 Q. Thank you. If you would be so good as
- 14 to turn in your rebuttal testimony to lines 430 to
- 15 436. It's correct that in this paragraph in those
- lines from 430 to 436 you're comparing the
- 17 situation of Grain Belt Express with Grand Prairie
- 18 Gateway, which was Docket 13-0657; is that correct?
- 19 A. I'm discussing an issue in that case
- 20 that is relevant to Grain Belt, yes.
- Q. And in particular, you're referring to
- 22 a statement by the ICC that said one of the factors
- 23 in approving this project was that it may introduce
- 24 new efficiencies into the market; is that correct?

- 1 A. Yes.
- 2 Q. And do you know whether Grand Prairie
- 3 Gateway was considered and approved through PJM's
- 4 regional transmission enhancement process, RTEP?
- 5 A. It was.
- 6 Q. It was approved, thank you.
- 7 Do you know whether the Grand Prairie
- 8 Gateway project had anything to do with relief of
- 9 congestion in PJM?
- 10 A. That was not the primary origination --
- or, the basis on which the PJM RTO approved the
- 12 project.
- Q. But it had something to do with
- 14 congestion. It was one of the factors. You would
- 15 agree?
- 16 A. It wasn't the basis for their approval.
- 17 It was a benefit that ComEd asserted in their case.
- 18 Q. All right. You agree with me that the
- 19 Illinois Renewable Portfolio Standard can be
- 20 satisfied by renewable energy credits or
- 21 alternative compliance payments without the need to
- 22 physically deliver energy into PJM or Illinois?
- 23 A. Yes.
- Q. Thank you. In your rebuttal testimony

- 1 would you be so kind as to refer to line 215. And
- 2 there you say that the renewable energy credit
- 3 market is regional. And that's a statement that
- 4 you make again at lines 362 and 363, and a few
- 5 other places in your testimony you refer to the
- 6 renewable energy credit market as regional. Is
- 7 that correct?
- 8 A. Yes.
- 9 Q. How many contracts to sell renewable
- 10 energy credits have you been involved in or have
- 11 closed?
- 12 A. At least half a dozen. I don't know
- 13 specifically.
- Q. Okay. Would you also kindly refer to
- 15 your Exhibit 11.3? Do you have that in front of
- 16 you?
- 17 A. I do.
- 18 Q. So as I understand this, this is a
- 19 table that basically calculates what you believe to
- 20 be the demand for renewable energy credits in PJM
- 21 and MISO; is that correct?
- 22 A. Yes.
- Q. And that's based on Energy Information
- 24 Agency data and the RPS requirements, which I

- 1 assume are percentages? Is that a fair statement?
- 2 A. Yes.
- 3 Q. And you would agree that if one of
- 4 these states or one or more of these states had
- 5 conditions on them that required the generating
- 6 resource to be in a particular location and Kansas
- 7 didn't qualify that would change your results?
- 8 A. Not for this calculation.
- 9 Q. Why is that?
- 10 A. Because I'm estimating the regional
- 11 demand and because that regional demand is not
- 12 limited to a particular source, such as Grain Belt
- or a wind farm in Illinois. I'm looking at the
- 14 overall size of the market.
- 15 Q. Are you referring -- when you say the
- 16 regional market, are you referring to a market that
- 17 is mandatory, say based on Renewable Portfolio
- 18 Standards as they may exist in different states?
- 19 A. Primarily. Though there is some
- 20 voluntary component to the market as well.
- 21 Q. But the percent -- let me ask again.
- 22 The percentages that you have here, though, are
- 23 these based on the RPS percentages in the state or
- 24 are they based on something else?

- 1 A. The RPS percentages.
- 2 Q. They are based -- so that would be the
- 3 first case I mentioned; is that correct? They
- 4 would be based on something of a mandatory market.
- 5 Somebody is required to come up with a certain
- 6 volume of RECs?
- 7 A. I'm sorry. I don't understand the
- 8 question.
- 9 Q. Okay. In order to comply with the RPS
- in a given state there may be a percentage. So
- 11 let's assume that you've got a load-serving entity
- 12 that is subject to the RPS. They have to come up
- 13 with some volume -- you would agree they have to
- 14 come up with a certain volume of RECs under these
- 15 percentages.
- 16 A. Usually RECs are the way to demonstrate
- 17 compliance. There are certain states where there
- 18 are other ways to demonstrate compliance as well.
- 19 Q. Okay. Let's assume for the moment that
- 20 we're only talking about the purchases of RECs as
- 21 opposed to a load-serving entity that may have its
- 22 own wind farms or solar generation facilities and
- 23 can generate its own RECs, just to make the example
- 24 easier. If one of these states had a requirement

- 1 that the generating resource had to be located in
- 2 PJM, would that change -- would that not change the
- 3 results of your calculations in this table?
- 4 A. No.
- 5 Q. Let me make sure I understand that.
- 6 Let's break this down. A given state, we'll call
- 7 it state A, has a ten percent RPS and they've got a
- 8 requirement that in order to be eligible to satisfy
- 9 the state RPS the renewable energy source has to be
- 10 located in PJM. Are you with me so far?
- 11 A. I am.
- 12 Q. Okay. If the renewable energy resource
- 13 that generates the RECs has to be located in PJM,
- 14 how is it that resources located in west Kansas in
- what GBX has referred to as the resource area would
- 16 qualify to meet that particular RPS we just
- 17 described?
- 18 A. Well, you have to look at the specifics
- 19 of the RPS, but one possible way is that, as I
- 20 believe we stated in testimony, we would turn
- 21 functional control of this project over to PJM and
- 22 it would become part of the grid that PJM operates.
- 23 But again, it would depend on the specific way in
- 24 the statute that -- that located in PJM -- how

- 1 that's fleshed out in the statute.
- Q. Okay. Thank you. Can I refine that a
- 3 little bit? Let's assume for the moment that the
- 4 way it's fleshed out in the statute is exactly as
- 5 I've described it to you, that it's ten percent and
- 6 the renewable generating resource must be located
- 7 within the PJM footprint. That's the only two
- 8 requirements. If that's the case in any particular
- 9 state, would that not change the result of your
- 10 calculations say for that state and of course for
- 11 the aggregate resulting company?
- 12 A. No. This is an overall regional
- 13 calculation without specific regard to which states
- or which amounts Grain Belt Express could meet.
- Q. Just to make sure I understand, 11.3 --
- 16 you offered 11.3 exhibit into evidence to give a
- 17 picture of what the demand is because GBX's
- 18 position is that this line is market driven and
- 19 that there is a demand there. So you are looking
- 20 at different states in here. I see a dozen, maybe
- 21 more, states. So I'm not sure if I understand your
- 22 response.
- 23 A. Is there a question pending?
- Q. Well, I'm wondering how it would be if

- 1 one of these states -- if -- if GBX's customers --
- 2 transmission customers in west Kansas were not
- 3 eligible -- the RECs generated by those customers
- 4 were not eligible to satisfy the RPS let's say in
- 5 Pennsylvania, what you're saying is that would not
- 6 change the results for demand as you've calculated
- 7 it here. Is that correct? You're saying it would
- 8 not change the results?
- 9 A. Well, I performed two separate
- 10 calculations in my testimony. Exhibit 11.3 is the
- 11 overall demand. And then in response to points --
- 12 this concern raised in your witness's testimony, I
- performed an additional analysis in Exhibit 11.14
- 14 which examined the portions of the RPS that energy
- delivered by Grain Belt Express would be eligible
- 16 to meet.
- 17 JUDGE VON QUALEN: Mr. Berry, are you
- 18 saying that 11.14 factors in any geographical
- 19 requirements for RPS?
- A. That's correct.
- 21 Q. And were any states eliminated in --
- 22 when you figured in this geographical requirement,
- 23 were any states eliminated from 11 -- that were in
- 24 Exhibit 11.3 that are no longer in Exhibit 11.14?

- 1 I'm looking and I don't see a difference.
- JUDGE VON QUALEN: Page 5 of 5.
- 3 A. Yes. Some states were altogether
- 4 eliminated.
- 5 Q. And are those states listed in Exhibit
- 6 11.14?
- 7 A. Yes. They're the states with a zero
- 8 next to them in the table.
- 9 Q. Okay. And that exhibit reflects
- 10 geographical requirements as you've determined they
- 11 apply; is that correct?
- 12 A. Yes.
- 13 Q. Is there any other party that you're
- 14 aware of that's competing to build a high voltage
- 15 DC line between resource rich areas like Kansas and
- areas east, whether it's PJM or another?
- 17 A. I'd say yes.
- Q. There is. And do you know what entity
- 19 that is, if you know?
- 20 A. The entity I had in mind was -- it's a
- 21 project called the Southern Cross project, which
- 22 has a similar origination point to our projects --
- 23 well, it's not similar. It's Texas. But it's in
- 24 the wind belt region and then carries energy to the

- 1 southeastern United States. It's not an exact
- 2 replica but a similar feed.
- 3 Q. Is that going from Texas to southeast
- 4 or from Kansas to southeast?
- 5 A. Texas.
- Q. Texas.
- 7 MR. NEILAN: I have no further
- 8 questions, Your Honor.
- 9 JUDGE VON QUALEN: Mr. McNamara.
- 10 MR. McNAMARA: Thank you, Judge.
- 11 CROSS-EXAMINATION
- 12 QUESTIONS BY MR. McNAMARA:
- Q. Mr. Berry, my name's Edward McNamara.
- 14 I represent Concerned Citizens and Property Owners.
- A. Good afternoon, Mr. McNamara.
- 16 Q. Good afternoon. You were present I
- 17 believe Monday and Tuesday at least during the
- 18 majority of the testimony of Mr. Lawlor and
- 19 Mr. Skelly; is that not correct?
- A. That's correct.
- Q. Questions arose at that time and I
- 22 questioned I believe Mr. Skelly and Mr. Lawlor and
- 23 I believe the judge raised questions as well with
- 24 regard to the proposed easement which is your

- 1 Exhibit 7.17. Do you recall that testimony, sir?
- 2 A. I recall that line of questioning, yes.
- 3 Q. Now, it's my understanding that you're
- 4 proposing that in this case prior to proceeding
- 5 with any construction that you would demonstrate to
- 6 this Commission that you had financing in place to
- 7 complete the construction; is that correct?
- 8 A. Yes.
- 9 Q. And it would be similar to the proposal
- 10 that you made -- well, it's similar to a proposal
- 11 and in fact part of the Order in the RICL case. Is
- 12 that not correct?
- 13 A. Yes.
- Q. With regard to that Order and
- 15 limitation, as it is, would your company be
- 16 agreeable to a proposal by which you would
- demonstrate to this Commission prior to attempting
- 18 to obtain any easements that you in fact
- 19 demonstrate to this Commission that you have the
- 20 money in place not only to construct the project
- 21 but a good faith effort as to what it's going to
- 22 cost you to acquire the easements through
- 23 negotiation?
- 24 A. I'm sorry. Could you restate the

- 1 question?
- 2 Q. Sure. The restriction in RICL said you
- 3 can't proceed with construction until such time as
- 4 you had the money in place to finance it. Is that
- 5 your understanding?
- 6 A. Yes.
- 7 Q. I would like to propose another
- 8 restriction by which you could not acquire any
- 9 easements, at least by condemnation, or negotiation
- 10 for that matter, prior to showing this Commission
- 11 and demonstrating in a similar manner that you had
- 12 financing in place for the easements as well.
- 13 Would you -- your company entertain such a
- 14 restriction on the order as may issue?
- 15 A. If I understand you correctly, I think
- 16 that condition would be problematic. But I also
- 17 have to say that we would have to see a proposed
- 18 condition and our counsel would have to review it
- 19 before I could agree to it.
- 20 Q. So at this point in time you could not
- 21 agree to that. You find it problematic?
- 22 A. That's correct.
- Q. And in what respects problematic?
- A. Well, typically, at least having a

- 1 majority of the right-of-way acquired for a project
- 2 is a precondition to raising the financing. So
- 3 saying that you have to have the financing in place
- 4 before acquiring easements would create a catch-22.
- 5 Q. Under the restriction as it is could we
- 6 not end up with a situation by which you would
- 7 acquire the easements, either by negotiation or by
- 8 eminent domain, and then not have the financing to
- 9 proceed with the construction? Is that not a
- 10 possibility?
- 11 A. I'd say it's unlikely that that would
- 12 be the base, but -- but it's theoretically possible
- 13 that we could acquire some easements and then not
- 14 ultimately be able to construct the project as
- 15 those easements contemplate, in which case we would
- 16 release those easements.
- Q. Well, in point in fact, you could get
- 18 to the position where you'd acquired all the
- 19 easements throughout the state, either voluntarily
- 20 or by condemnation, and still not have the money to
- 21 build the project. Is that not theoretically
- 22 possible?
- 23 A. Is your question would that be
- 24 foreclosed by the financing condition we've

- 1 proposed?
- 2 Q. No. I don't think it would be
- 3 foreclosed and that's the problem I have. It would
- 4 appear to me that there could be a real possibility
- 5 that your company could acquire the necessary
- 6 easements to build this line but not have the
- 7 capital to build it. That's why my citizens are
- 8 concerned.
- 9 JUDGE VON QUALEN: Is there a question
- 10 pending?
- MR. McNAMARA: Excuse me, Judge. I
- 12 believe there's a question pending. If not, I'll
- 13 repeat it.
- 14 A. I didn't -- I didn't hear the question.
- 15 Q. Is there not a possibility that your
- 16 company could acquire all of the easements across
- 17 the state through negotiation or through
- 18 condemnation and then not have the capital or
- 19 decide not to build the line?
- 20 A. I think that's -- that's very unlikely,
- 21 but I would agree with you it doesn't seem to be
- 22 foreclosed by the condition we've proposed.
- Q. I believe it was Mr. Skelly in
- 24 questioning by the judge, that what would happen in

- 1 that instance is that you would voluntarily abandon
- 2 those easements?
- 3 A. I -- I -- we would release them. I
- 4 don't know if abandon is the right word. But if we
- 5 don't build the project that's contemplated by the
- 6 easements, we would have no interest in continuing
- 7 to have easements under which we have obligations.
- 8 Q. More importantly, would you be willing
- 9 to abandon and void any easements that you might
- 10 have acquired and not only give up your obligations
- 11 but more importantly give up your rights to use
- 12 those easements?
- 13 A. Could you rephrase the question?
- 14 Q. Sure. Be glad to.
- Assuming that at some point in time
- 16 you've acquired the easements in question, either
- 17 all or part of them, and the project does not go
- 18 forward. Would you be willing at that time to give
- 19 up not only the obligations that you have but also
- 20 the rights that you have to utilize the property of
- 21 my clients?
- 22 A. If the project is definitively not
- 23 going to proceed, we would have no interest in
- 24 having a right on the landowner's land and we would

- 1 release them, as Mr. Skelly said.
- 2 Q. And void them so you had no further
- 3 interest in those easements?
- 4 A. Yes.
- 5 Q. And would you be willing to have such a
- 6 provision put into any proposed easement? I'm
- 7 looking at 7.17 -- Grain Belt Express 7.17 and I do
- 8 not see such a condition in that easement. Would
- 9 you be willing to amend and file as a late-filed
- 10 exhibit in this case an amended Exhibit 7.17?
- 11 A. I would say we're willing to consider a
- 12 change to the easement agreement. I'm not able to
- 13 negotiate a new provision sitting here right here
- 14 today. I'd have to consult with my real estate
- 15 team and legal team. The principle is one to which
- 16 we're agreeable.
- 17 Q. I was interested this morning in Mr.
- 18 Langley's testimony where at certain points
- 19 throughout the process his company would acquire
- 20 land, maybe build all or part of a wind farm, maybe
- 21 even bring it to production and actually transport
- 22 some of the energy in question. In this case as
- 23 well could you not at some point in time reach a
- 24 decision that it would be in the best economic

- 1 interest of the owners of your company to transfer
- 2 the rights that you might have to build and start
- 3 this project prior to completing the project?
- 4 Isn't that a possible scenario in this case?
- 5 A. I don't think we would ever transfer
- 6 the rights or easements we had.
- 7 Q. Will you agree with me that is a
- 8 possibility depending upon the economics of the
- 9 situation?
- 10 A. I don't see any circumstance where the
- 11 Applicant in this proceeding, Grain Belt Express,
- 12 would transfer easements or its rights under this
- 13 certificate. I don't even think you could assign a
- 14 certificate.
- Q. Likewise then, if you're willing to do
- 16 that, if you're willing to make -- are you willing
- 17 to make that commitment to this Commission and have
- 18 that as a part of the Order in this case that it's
- 19 Grain Belt that's going to finance it, finish it,
- and transport the energy in question?
- 21 A. Again, I'm just not able to agree to
- 22 conditions on the certificate on the stand today.
- 23 If you'd like to propose that, we'll certainly
- 24 review it and I think we can respond to it in the

- 1 briefs or at the appropriate time.
- 2 Q. I believe you testified earlier this
- 3 afternoon that Bluescape has already put in some
- 4 \$12 million. Is that correct?
- 5 A. It is.
- 6 Q. I believe the testimony likewise was
- 7 that Bluescape would be obligated under their
- 8 commitment to put in another \$5 million assuming
- 9 that the Oklahoma -- is it corporation division
- 10 approves? Is that the contingency on that extra
- 11 five million?
- 12 A. I don't know whether that approval is a
- 13 condition of them investing. I know it would be a
- 14 condition of them converting their preferred equity
- 15 to common equity.
- 16 Q. Okay. So I'm correct -- and I don't
- 17 want to dig into it if you don't know, but you --
- 18 am I correct that you don't know the conditions
- 19 that Oklahoma would put on before they would allow
- 20 Bluescape to be part of the situation?
- 21 A. I'm not aware that they'd put any
- 22 conditions on their approval if they approve the
- 23 transaction.
- Q. It's my understanding -- and I wasn't

- 1 involved in the RICL case, but that you've made a
- 2 supplemental filing in the RICL case asking for
- 3 what I would call an advisory order as to whether
- 4 or not the new financing from RICL requires
- 5 approval of this Commission? That's a question.
- A. I'm sorry. What's the question?
- 7 Q. Okay. Back again. It's my
- 8 understanding that you've filed a supplemental
- 9 pleading in the RICL case asking for an opinion
- 10 from this Commission as to whether or not the
- 11 Bluescape financing requires approval of the
- 12 Commission; is that correct?
- 13 A. It is.
- Q. And has there been any action on that
- 15 petition?
- 16 A. I don't know if there's been further
- 17 action after we filed.
- 18 Q. Are you advised as to whether or not
- 19 that will be a separate proceeding before this
- 20 Commission by which stakeholders will have the
- 21 right to weigh in?
- 22 A. I don't know.
- Q. Getting back to our RICL situation with
- 24 regard to construction, it's my understanding from

- 1 reading the conditions that it will be between
- 2 Grain Belt Express furnishing documents to the
- 3 Commission ex parte, without participation by the
- 4 stakeholders, and that's the way this thing will be
- 5 determined as to whether or not you have the right
- 6 to go forward with construction. Is that your
- 7 understanding?
- 8 MR. MacBRIDE: Excuse me. Objection.
- 9 The question's unclear. I'm not sure what
- 10 Mr. McNamara is referring to.
- JUDGE VON QUALEN: Could you shorten
- 12 the question?
- MR. McNAMARA: I'll try to.
- Q. Mr. Berry, do you contemplate there
- 15 will be a separate filing and second docket opened
- 16 with this Commission if and when RICL determines it
- 17 has financing in place for construction?
- MR. MacBRIDE: Wait. I'm sorry. Is
- 19 Counsel asking about Grain Belt or Rock Island?
- MR. McNAMARA: Rock Island. Excuse me.
- MR. MacBRIDE: Well, I'm sorry, if
- 22 Counsel is asking about the condition in the Rock
- 23 Island order, I mean it speaks for itself as to
- 24 what's required.

- 1 MR. McNAMARA: Judge --
- JUDGE VON QUALEN: The witness may
- 3 answer if he has an opinion on that.
- 4 A. I don't recall that the condition
- 5 specifically prescribes a docket. We file it with
- 6 Commission staff. I don't know whether the
- 7 Commission either would or would have the ability
- 8 to start a new docket.
- 9 Q. The first quarter of this year you went
- 10 to your original -- the existing investors at that
- 11 time and asked for additional capital; is that not
- 12 correct?
- 13 A. Yes.
- Q. And at that time was there a proposed
- 15 budget that you were attempting to meet?
- 16 A. Yes.
- Q. And what was the proposed budget? How
- 18 much capital did you need at that time?
- 19 A. Well, the budget was on an annual
- 20 basis. And we only funded part of that budget
- 21 because we were working to bring on or at least
- 22 considering bringing on new investors to fund the
- 23 balance and further because it was only necessary
- 24 to fund a specific period of time rather than the

- 1 full budget.
- 2 Q. Do you work on a calendar-year basis?
- 3 A. Could you clarify for what purpose?
- 4 Q. For figuring your budget. Do you
- 5 figure it for '95-96 as opposed to some other time
- 6 period?
- 7 A. It's a calendar-year budget.
- 8 Q. Okay. And for calendar year '95,
- 9 during the first quarter did you go and try to get
- 10 the capital necessary to get you through the year?
- MR. MacBRIDE: Excuse me, Judge, I'm
- 12 not understanding what '95 is.
- MR. McNAMARA: Excuse me. 2015. I'm
- 14 20 years -- excuse me. I'm living in the past.
- 15 I'm sorry. For 2015. Excuse me.
- A. And I'm sorry. Could you restate the
- 17 question?
- 18 Q. Okay. At the beginning of 2015 did you
- 19 go out to get the necessary capital to fund your
- 20 operations through 2015?
- 21 A. We raised and asked our existing
- 22 investors to put in part of the capital for that
- 23 budget in the first quarter.
- Q. And they had the right to put in all

- 1 the capital; did they not?
- 2 A. Yes, they could have elected to fund it
- 3 all themselves.
- Q. And they didn't -- they didn't choose
- 5 that election?
- A. That's correct.
- 7 Q. And how much -- and that was for 17,000
- 8 to get you through 2015 -- 17 million through 2015?
- 9 A. No.
- 10 Q. Then correct me. How much money did
- 11 you need at that time to get you through the 2015?
- 12 A. Approximately 25 million.
- Q. And how much of that 25 million did you
- 14 raise by the current investors at the first of this
- 15 year?
- 16 A. I should clarify. The 25 million was
- 17 the total budget for the year, so we started with
- 18 some cash on hand that could contribute to that
- 19 budget.
- Q. What did you start with cash on hand?
- 21 A. I don't recall the exact figure. So --
- I need you to restate the question. I'm sorry.
- Q. Pardon?
- A. I need you to restate the question.

- 1 I'm sorry.
- 2 Q. For the year 2015, you, as the finance
- 3 man, I take it determined how much money your
- 4 company would need to get you through the year
- 5 2015; is that correct?
- 6 A. Yes.
- 7 Q. And what did you determine your budget
- 8 would be for 2015? How much did you need to get?
- 9 A. Our budget at the beginning of the year
- 10 was approximately \$25 million. I don't know the
- 11 exact figure.
- 12 Q. Okay.
- 13 A. And the amount of capital we determined
- 14 we needed to raise was slightly less than that
- 15 because we had -- we had cash on hand.
- Q. And that slightly less figure was how
- 17 much, sir?
- 18 A. I don't know exactly.
- Q. Would it have been more or less than 20
- 20 million?
- 21 A. Less.
- Q. Would it be more or less than 15
- 23 million?
- 24 A. Less.

- 1 Q. Would it be less than ten million?
- 2 A. Yes.
- 3 Q. Approximately how much more did you
- 4 need to get you through 2015?
- 5 A. Approximately 20 million.
- Q. You've confused me now. In any event,
- 7 in the first quarter of this year did you reach a
- 8 determination that you would need an extra \$20
- 9 million to get through the end of 2015?
- 10 A. Not in the first quarter of this year.
- 11 Q. Did you revise your budget later in the
- 12 year 2015?
- 13 A. We did agree on a new budget at close
- 14 with Bluescape which was an updated budget based on
- 15 their investment.
- Q. Well, how did your budget vary once you
- 17 got Bluescape on board?
- 18 A. There were adjustments because we had
- 19 latest -- you know, additional information about
- 20 exactly what each project needed and what things
- 21 would cost and we had at that point six months of
- 22 actual results. But the overall amount of the
- 23 budget was comparable.
- Q. Did you reach a determination at some

- 1 time during the second quarter that you would need
- 2 the \$12 million that Bluescape was going to put in?
- 3 A. We understood that we needed additional
- 4 capital.
- 5 Q. And was that additional capital \$12
- 6 million?
- 7 A. We -- we set out to raise the 17
- 8 million.
- 9 Q. Okay. And then I take it upon your
- 10 past business practices, you didn't raise more than
- 11 you needed?
- 12 A. We --
- Q. You don't park cash is what I'm getting
- 14 to.
- 15 A. We raised more than we needed for the
- 16 balance of this year. We only funded the first \$12
- 17 million at the closing of Bluescape.
- 18 Q. Well, what did you need to get you
- 19 through this year?
- A. At what point in time?
- Q. It's my understanding that you revised
- 22 your budget as of the second quarter of this year;
- 23 is that correct?
- 24 A. Yes.

- 1 Q. And as of the time that you revised
- 2 your budget what did you estimate at that time you
- 3 would need in additional capital to get through
- 4 this year?
- 5 A. I don't have an exact figure. I'll try
- 6 to give you an estimate.
- 7 Q. That would be great.
- 8 A. Our budget for the year was
- 9 approximately 25 million. We needed I'll say
- 10 approximately twelve million of additional funds
- 11 this year to finish out the year.
- 12 Q. So am I correct then with the
- 13 additional twelve million from Bluescape, as of
- 14 December 31 of this year you'll be even, you'll be
- out of money unless you get another five million,
- 16 assuming your calculations are correct?
- 17 A. I wouldn't characterize it as we'll be
- 18 out of money. We will need to call the remaining
- 19 amount of Bluescape's investment.
- Q. And that's contingent upon Oklahoma
- 21 approval?
- 22 A. As I stated earlier, I don't know that
- 23 their commitment is contingent on that. All I know
- 24 is that their conversion is contingent on that

- 1 approval. I think that was the primary focus of
- 2 the application in Oklahoma.
- 3 Q. Thank you. And we really don't know at
- 4 this time as we sit here as to whether the Illinois
- 5 Commission is going to be able to weigh in and
- 6 either approve or disapprove the Bluescape
- 7 investment. Do you understand the question?
- 8 A. I was waiting to hear the question,
- 9 sir.
- 10 Q. Okay. I'm sorry. My question is as
- 11 follows: As of today's date do you have approval
- 12 from the Illinois Commerce Commission as to the
- 13 Bluescape investment?
- MR. MacBRIDE: Well, objection. He
- 15 hasn't testified that approval of the Illinois
- 16 Commission is needed for the Bluescape investment.
- MR. McNAMARA: That's not my question.
- 18 I think he can answer the question and then I'll
- 19 follow up, Judge. I'll clear it up.
- JUDGE VON QUALEN: You may answer.
- 21 A. We have not received an approval of the
- 22 Commission with respect to the investment.
- 23 Regardless of whether one's needed or not, we've
- 24 not received the approval.

- 1 Q. Thank you. And to be fair about it,
- 2 you might not need the approval?
- 3 A. Correct.
- Q. If Bluescape puts in the additional \$33
- 5 million and if all of the stars align and Bluescape
- 6 is able to convert that 50 million in investment
- 7 into common stock, what percentage of the common
- 8 stock will Bluescape own?
- 9 A. I don't have that number off the top of
- 10 my head.
- 11 Q. If that same scenario occurs and
- 12 Bluescape is a \$50 million investor in common stock
- in your company, will they be the largest
- 14 outstanding shareholder in your company?
- 15 A. I don't know. I think at that point
- 16 their interest would be comparable to the interests
- 17 of Ziff and Grid today.
- 18 Q. Pardon?
- 19 A. Their interest would be comparable to
- 20 Ziff and Grid today -- to ZAM Ventures, excuse me,
- 21 and National Grid today. I don't know whether it
- 22 would be larger or smaller.
- 23 Q. By comparable you mean essentially the
- 24 same. Is that a fair way to put it?

- 1 A. Similar.
- Q. Okay. There was some discussion when
- 3 investments were being made, I believe by
- 4 Bluescape, and I was a bit puzzled. It seemed to
- 5 me there was some indication that an investor could
- 6 earmark their investment say to one of your
- 7 projects, such as this project, the Iowa project,
- 8 or some other project. Was I misled or confused on
- 9 that?
- 10 A. I wouldn't say whether you were misled
- or confused, but that's not the case.
- 12 Q. So when an investor puts money in, then
- 13 the board decides where to allocate that money?
- 14 A. That's correct.
- 15 Q. I'm still not understanding as to the
- 16 path forward in Missouri. Has the board made a
- decision as to the path forward in Missouri?
- 18 A. They have decided that we should
- 19 continue with the project in Missouri. They have
- 20 directed us to exhaustively research and explore
- 21 the three different options that I've discussed and
- 22 Mr. Skelly has discussed. We are still at the
- 23 stage of exploring those options to determine which
- 24 the best one is. We haven't definitively decided

- 1 either as a management team or a board which one of
- 2 the three to pursue.
- 3 Q. And the three options being what, sir?
- A. Appealing the Order that's come down,
- 5 refiling --
- Q. Let me stop you right there. And that
- 7 would be an appeal to the court system?
- 8 A. Yes.
- 9 Q. What is your time limit as far as
- 10 filing with the courts?
- 11 A. I don't know.
- 12 Q. Go ahead with the other two, please.
- 13 A. Filing a new docket in Missouri, which
- 14 is something the Public Service Commission
- 15 explicitly stated in the Order that we could do, or
- 16 pursuing an alternate permitting process through
- 17 the federal government for the project in Missouri.
- 18 Q. And when will the board make that
- 19 decision, sir?
- 20 A. I'd say when we have enough information
- 21 to make the decision.
- 22 Q. I'm going to refer your attention -- do
- you have your direct testimony there?
- 24 A. I do.

- 1 Q. Please look at page 3 and I'll refer
- 2 your attention to lines 59 through 61. Have you
- 3 had a chance to read that, sir?
- 4 A. Yes.
- 5 Q. You used the word "opine" and you're
- 6 referring to regional transportation organizations,
- 7 and I believe what you're saying is, when you refer
- 8 to them, is they will not opine, o-p-i-n-e, on
- 9 whether it is needed. In layman's terms does that
- 10 mean that they're not going to testify in this case
- 11 that the project is needed?
- 12 A. They would not do so.
- Q. Did you request their testimony?
- 14 A. No.
- 15 Q. Likewise, I'm going to read -- refer
- 16 your attention starting on page 5, line 107,
- 17 through page 6, line 123. What does the acronym
- 18 RFI mean?
- 19 A. Request for Information.
- Q. And you've sent out a number of
- 21 Requests for Information to potential customers; is
- 22 that correct?
- 23 A. In this case it was just to wind
- 24 generators.

- 1 Q. Excuse me, wind generators. Have any
- of those wind generators testified in this case?
- 3 A. Yes.
- 4 Q. And who was that?
- 5 A. Mr. Langley's company, Infinity Wind,
- 6 was one of the companies that responded to this
- 7 RFI.
- 8 Q. And how many RFIs did you send out?
- 9 A. Just one.
- 10 Q. You were present today and listened to
- 11 some cross-examination with regard to Infinity;
- 12 were you not?
- 13 A. I was here.
- Q. With regard to these other companies,
- 15 counsel for Intervenors will, I take it, not have
- 16 the opportunity to cross-examine them? You're not
- 17 going to bring them in to testify and tender them
- 18 for cross-examination.
- 19 A. You're asking me?
- Q. Yes, sir. That's what I'm asking you.
- 21 A. Sorry.
- 22 Q. I just want --
- 23 A. I didn't hear a question.
- Q. Excuse me. I don't want to interrupt

- 1 you.
- 2 A. No, that's fine.
- 3 Q. Can you answer the question as is?
- 4 A. I didn't hear a question.
- 5 Q. Okay. You refer to these RFIs that
- 6 you've sent out to a number of wind generators;
- 7 correct?
- 8 A. Yes.
- 9 Q. And this morning we had a wind
- 10 generator before the Commission and Counsel was
- 11 able to ask him a few questions. You were present;
- 12 right?
- 13 A. I was.
- Q. With regard to all of these other wind
- 15 generators to whom you sent RFIs we will not have
- 16 the opportunity to question them; is that -- do you
- 17 agree to that?
- 18 A. I don't -- I don't think you would.
- 19 Q. Thank you. I'm going to refer your
- attention to page 46 of your testimony, lines 942
- 21 through 954.
- A. And this is my direct testimony?
- 23 Q. Yes, sir.
- 24 A. Okay.

- 1 Q. Do you have that? And you realize what
- 2 you said there; correct?
- 3 A. I remember it well.
- 4 Q. Okay. Thank you. You refer to your
- 5 company providing transmission service pursuant to
- 6 a tariff; is that correct?
- 7 A. Yes.
- 8 Q. As to that tariff, it will not be a
- 9 tariff that will be approved or disapproved by this
- 10 Commission; am I correct?
- 11 A. That's correct. It's submitted to
- 12 FERC.
- Q. I'm going to next refer your attention
- 14 to page 60 of your direct examination, lines 1272
- 15 through 1291. Do you have it? If this Order is
- 16 entered and you're approved as a public utility to
- 17 build the line, there'll be a number of
- 18 requirements from this Commission; is that correct?
- 19 A. Yes.
- Q. And you've chosen to come to this
- 21 Commission and submit yourself or your company's --
- 22 your company to the jurisdiction of this
- 23 Commission; is that correct?
- 24 A. Yes.

- 1 Q. Am I correct likewise that by
- 2 submitting to the jurisdiction of this Commission,
- 3 at some point in time, if necessary, you will have
- 4 the right to file a separate petition with this
- 5 Commission seeking eminent domain?
- 6 A. Could you repeat that question for me?
- 7 Q. Sure.
- 8 A. I want to make sure I get it just
- 9 right.
- 10 Q. Assume that you're successful in this
- 11 case. A follow-up to such success will be the
- 12 right to come back to this Commission and seek the
- 13 right to eminent domain?
- 14 A. I understand that to be true, provided
- 15 that we had exhausted all reasonable efforts to
- 16 acquire the parcels that were the subject of that
- 17 request.
- 18 Q. But for that eminent domain authority,
- 19 you would have to have voluntary approval over each
- 20 and every landowner over which this line will go;
- 21 is that not correct?
- 22 A. Yes.
- 23 Q. And a driver, a reason to come before
- 24 this Commission, a major driver, is the ability to

- 1 at some point in time acquire the right to eminent
- 2 domain?
- 3 A. It's certainly one part of making a
- 4 project like this feasible, yes.
- 5 Q. Well, I'm going to refer your attention
- 6 then to lines -- page 60, lines 1272 to 1291, and
- 7 there are a number of bullet points there. Do you
- 8 have those in front of you?
- 9 A. I do.
- 10 Q. The first bullet point being the
- 11 Commission will have the right to exercise some
- 12 control as to negotiations with landowners. Is
- 13 that correct?
- 14 A. Yes, that's my understanding.
- 15 Q. And that's all part and parcel of
- 16 eminent domain?
- 17 A. I don't -- I don't know that I was
- 18 referring here specifically to that. I think there
- 19 may be other ways that the Commission regulates
- 20 land acquisition activities in addition to
- 21 overseeing any filing of eminent domain.
- Q. Okay. That's a good point. But in any
- 23 event, the Commission will have the right pursuant
- 24 to its regulations to regulate in some respects

- 1 your contact with landowners?
- 2 A. I believe that to be true.
- 3 O. The Commission likewise will have the
- 4 opportunity to determine whether you construct the
- 5 project or not?
- A. I believe that's the question in this
- 7 proceeding, yes.
- 8 Q. The Commission will have the right to
- 9 have jurisdiction as to the issuance of securities
- 10 by your company?
- 11 A. I'm sorry. That's a question?
- 12 Q. Yes. I believe that's the third bullet
- 13 point.
- A. I know that's subject to regulation and
- there are some circumstances where an approval is
- 16 required and some circumstances where it's not.
- 17 Q. Okay. The fourth bullet point, the
- 18 Commission will have the right to regulate your
- 19 contract -- contracts with affiliated interests; is
- 20 that correct?
- 21 A. Yes.
- 22 Q. The fifth bullet point, the Commission
- 23 will have the right to make certain determinations
- in the event of a reorganization under the Public

- 1 Utilities Act 7-204; is that correct?
- 2 A. Yes.
- 3 Q. Next bullet point, you're going to have
- 4 to give the Commission access to your financial
- 5 records; is that correct?
- 6 A. It is.
- 7 Q. The last bullet point, you're going to
- 8 have to report accidents to the Commission; is that
- 9 correct?
- 10 A. Yes.
- 11 Q. And you're submitting yourself to
- 12 jurisdiction of this Commission and getting
- 13 yourself organized to the point that you have to
- 14 follow the Commission's directions. Bottom line,
- 15 you want the right of eminent domain that comes
- 16 with the obligation; is that not correct?
- MR. MacBRIDE: Excuse me, Counsel,
- 18 could you clarify what you mean by with the
- 19 obligation? What's the obligation you're referring
- 20 to?
- MR. McNAMARA: The obligations are to
- 22 submit to the jurisdiction of this Commission as to
- 23 your dealing with landowners, as to your furnishing
- 24 financial -- all of the bullet points I've just led

- 1 your client through.
- 2 Q. You're taking on obligations and
- 3 restrictions with this Commission; is that correct?
- 4 A. We are.
- 5 Q. And the driver for that is the ability
- 6 if at some point in time you need to exercise
- 7 eminent domain?
- 8 A. That's one consideration but not the
- 9 only one.
- 10 Q. Well, is there an advantage to your
- 11 company to have the Commission to be able to weigh
- in on reorganizations?
- 13 A. I couldn't say there's an advantage to
- 14 us, no.
- 15 Q. Is there an advantage to your company
- 16 to have to submit your financial records to this
- 17 Commission?
- 18 A. I don't think there's an advantage or a
- 19 disadvantage.
- Q. Well, tell me the advantage of having
- 21 someone such as the Illinois Commerce Commission
- 22 able to review your financial condition.
- 23 A. Well, my understanding is that that is
- 24 part and parcel of being authorized to build a

- 1 public utility project in the state, which is what
- 2 we're proposing to do.
- Q. And that's what I'm getting at. You're
- 4 willing to take on these obligations in order to be
- 5 able to build this transmission line?
- 6 A. Yes.
- 7 Q. And in order to build this transmission
- 8 line you're going to need at some point in time the
- 9 ability to exercise eminent domain?
- 10 A. I think that's likely necessary to
- 11 complete the project.
- 12 Q. Thank you. We talked a little bit
- 13 earlier -- let's assume -- in the RICL case you've
- 14 submitted yourself to jurisdiction of the
- 15 Commission or at least asking the Commission if
- 16 they have jurisdiction with regard to Bluescape; is
- 17 that correct?
- 18 A. We submitted a filing with the
- 19 Commission related to the Bluescape investment,
- 20 asking them to either find they didn't need to
- 21 issue an approval or issue an approval if it was
- 22 needed.
- Q. There's a third alternative to that, is
- 24 there not, that the Commission could come back and

- 1 say to you we're not going to approve Bluescape?
- 2 That's a third possibility.
- 3 MR. MacBRIDE: Well, objection.
- 4 Counsel is mischaracterizing the filing. I mean,
- 5 this -- in the interest of time, this questioning
- 6 is sort of wasting time because it's not accurately
- 7 describing what was requested in the filing.
- JUDGE VON QUALEN: Mr. McNamara, relate
- 9 your questions to the proceeding that we have
- 10 before us right now.
- 11 Q. If either Oklahoma or Illinois decides
- 12 that Bluescape cannot invest in your company, will
- 13 Bluescape have the right to the return of their
- 14 investment?
- MR. MacBRIDE: Objection. At least in
- 16 Illinois the Commission has not been asked to
- 17 approve the Bluescape investment.
- MR. McNAMARA: I think it's a good
- 19 question. What if -- the Commission can certainly
- 20 say, ah, you've made us aware of Bluescape. When
- 21 we heard your case, we weren't aware of it. Now
- that we are aware of it, we're not going to approve
- 23 it.
- MR. MacBRIDE: Well, no. They don't

- 1 have any authority not to approve it. We've -- I
- 2 mean, if Counsel had obtained the filing, which is
- 3 on e-Docket, you know, he could ask questions that
- 4 were based on the actual filing, not on a
- 5 misdescription of the filing. I mean, if you would
- 6 like, I can state what has been requested of the
- 7 Illinois Commission.
- JUDGE VON QUALEN: Mr. MacBride, go
- 9 ahead.
- 10 MR. McNAMARA: I'll defer to you.
- MR. MacBRIDE: All right. As has been
- 12 testified by Mr. Berry and maybe other witnesses,
- 13 Bluescape has purchased preferred units,
- 14 essentially preferred stock, in Clean Line.
- 15 Therefore, they are not at this time a common
- 16 equity holder. They have a right under the
- 17 subscription agreement to convert the preferred
- 18 units into common units.
- In reviewing the reorganization
- 20 statute, Section 7-204, there is a potential issue,
- 21 depending on how that statute is interpreted, that
- 22 the conversion by Bluescape of its preferred units
- 23 into its common units would constitute a
- 24 "reorganization" as defined in Section 7-204,

- 1 thereby requiring Commission approval.
- 2 The reason that is potentially the case
- 3 under the definition of reorganization is that if
- 4 Bluescape were to convert its preferred units into
- 5 common units, the existing investor ZAM, which is
- 6 currently the majority investor, by which I mean
- 7 holding more than 50 percent of the common
- 8 interest, would no longer hold -- would then hold
- 9 less than 50 percent of the common interest. So
- 10 there would no longer be a majority common equity
- 11 owner. One could construe 7-204 to state that that
- 12 series of events constitutes a reorganization
- 13 requiring Commission approval.
- 14 Therefore, Rock Island as a public
- 15 utility, pursuant to Docket 12-560, has filed a
- 16 petition asking the Commission -- presenting those
- 17 facts and asking the Commission to determine
- 18 either, A, that the conversion by Bluescape of its
- 19 preferred units into common units does not
- 20 constitute a reorganization, or, B, if the
- 21 Commission determines that that transaction is a
- 22 reorganization as defined in the statute, to
- 23 approve it pursuant to Section 7-204.
- As you can see, I hope, from my

- 1 explanation, the filing does not request an
- 2 approval of Bluescape's right to make the
- 3 investment it has made in Clean Line.
- 4 MR. McNAMARA: I don't want to
- 5 interrupt anyone, but at the appropriate time I'd
- 6 like to respond.
- 7 MR. MacBRIDE: I've completed my
- 8 description.
- 9 MR. McNAMARA: Thank you.
- JUDGE VON QUALEN: Mr. McNamara.
- MR. McNAMARA: Briefly, Judge.
- 12 Sometimes when we file requests with this
- 13 Commission and other regulatory bodies, we get a
- 14 decision that we do not like. As I hear Counsel
- 15 stating --
- 16 JUDGE VON QUALEN: Is this an argument
- 17 or is this an explanation for your line of
- 18 questions?
- 19 MR. McNAMARA: This is an explanation
- 20 for my line of questions. If you ask for approval,
- 21 you might not get approval. My line of questions
- 22 is based upon the fact that there is a possibility
- 23 that the Commission will come back and say it is a
- 24 reorganization and we're not going to approve it.

- 1 Based upon that, I'd like to ask a few brief
- 2 questions. I know we have limited time and I'll
- 3 get on with it.
- 4 JUDGE VON QUALEN: Please do.
- 5 MR. McNAMARA: Thank you.
- 6 Q. (by Mr. McNamara) You've heard the
- 7 comments of Counsel and my reply?
- 8 A. Yes.
- 9 Q. You've heard what we said?
- 10 A. Yes.
- 11 Q. Okay. Let's assume that for one reason
- or another the Commission comes back and says it is
- 13 a reorganization and we are not going to approve
- 14 the reorganization. In that instance does
- 15 Bluescape have the right to a refund of the \$12
- 16 million that they've already put in?
- 17 A. Well, first, we haven't asked them that
- 18 question because I don't think there's any reason
- 19 to believe that their initial \$12 million in the
- 20 preferred units is a reorganization.
- 21 And second, they have no right to
- 22 return of any of their capital no matter how that
- 23 particular filing turns out.
- Q. Thank you, sir. In the event the

- 1 Commission would, once again this scenario, come
- 2 back and say we're not going to approve it, it is a
- 3 reorganization, no approval, at that time does
- 4 Bluescape have the right not to contribute the
- 5 additional five million for which they've
- 6 committed?
- 7 A. There's no condition around the
- 8 Illinois filing with respect to the conversion that
- 9 relates to their additional five million. So that
- 10 five million they're obligated to contribute
- 11 regardless of the outcome of our filing with regard
- 12 to some future conversion.
- 13 Q. I don't believe that's my question.
- 14 Let me just try and make it simpler.
- 15 If the Commission reaches -- issues an
- 16 Order and for one reason or another they say two
- 17 things, it is a reorganization and we're not going
- 18 to approve Bluescape as an investor, at that point
- in time will you as a company and Bluescape as a
- 20 company honor that decision and not either request
- 21 nor allow the addition of \$5 million to your
- 22 company?
- 23 MR. MacBRIDE: Judge, I object. The
- 24 question mischaracterizes what has been requested

- 1 of the Commission in the other docket.
- 2 MR. McNAMARA: We've been through this.
- 3 MR. MacBRIDE: There's no -- no.
- 4 There's no approval requested or needed for
- 5 Bluescape to make the investment it's made. It is
- 6 only -- the only potential approval is for
- 7 Bluescape to exercise its right to convert
- 8 preferred units into common units.
- 9 MR. McNAMARA: I mean, we've been back
- 10 and forth through this. I just ask that the
- 11 question be answered.
- 12 JUDGE VON QUALEN: I believe, Mr.
- 13 Berry, what he's asking is, if the Commission does
- 14 not approve the -- finds that the transaction is a
- 15 reorganization and does not approve it, will
- 16 Bluescape and Clean Line honor the fact that
- 17 Bluescape cannot transfer their preferred stock
- 18 into common stock?
- 19 A. We would not effect the conversion if
- 20 it was contrary to a decision of the Commission.
- JUDGE VON QUALEN: Can we move on now?
- MR. McNAMARA: You certainly may. I
- 23 will, Judge. Excuse me.
- Q. With regard to Oklahoma, is there a

- 1 deadline by which Oklahoma has to approve the
- 2 Bluescape investments?
- A. Again, we're not asking them to approve
- 4 the investment that Bluescape has made, but there
- 5 is a deadline by which they have to rule on what
- 6 we've asked them, which as best I understand it is
- 7 related again to the conversion of those units, the
- 8 preferred units into common equity units.
- 9 Q. And what's that date?
- 10 A. I don't know. I know it's a matter of
- 11 a few months, but I don't know whether it's 90 days
- 12 or 60.
- Q. Approximately how much time do we have
- 14 left?
- 15 A. We made the filing within the last
- 16 month.
- 17 Q. Thank you. And if the Commission --
- 18 the regulatory body in Oklahoma does not approve
- 19 the conversion, it's my understanding that
- 20 Bluescape no longer has the obligation to put in
- 21 another \$5 million?
- 22 A. I don't recall whether that is a
- 23 condition or not of their additional five million
- 24 investment. I just don't know.

- 1 Q. Thank you.
- 2 A. If -- I could review the agreements,
- 3 but I just don't recall off the top of my head.
- 4 MR. SHAY: Your Honor, if I may, could
- 5 I approach Mr. MacBride about this issue? I think
- 6 we can resolve that.
- 7 JUDGE VON QUALEN: Please. Shall we
- 8 take a short break? We'll take ten minutes.
- 9 (A recess was taken from
- 3:08 p.m. until 3:18 p.m.)
- 11 JUDGE VON QUALEN: Back on the record.
- 12 Did we resolve any issues during the
- 13 break?
- MR. SHAY: Your Honor, I approached
- 15 Mr. MacBride about clearing up this question that's
- been asked of Mr. Berry and the answer concerning
- 17 any conditions attached -- concerning the OCC
- 18 approval attaching to the Bluescape investment or
- 19 conversion, and I might be able to help get that
- 20 clarified.
- MR. MacBRIDE: I think if you were to
- 22 allow Mr. Shay to ask a couple more questions here,
- even though he's otherwise done, which I won't
- 24 object to, I think we'll be able to get to the

- 1 point here quickly.
- JUDGE VON QUALEN: Do you have any
- 3 objection to that, Mr. McNamara?
- 4 MR. McNAMARA: No, Judge, I don't.
- JUDGE VON QUALEN: Mr. Shay, proceed.
- 6 MR. SHAY: Judge, I would need to
- 7 approach the witness.
- 8 Mr. Berry, upon review of those
- 9 documents, do you care to reconsider your answer to
- 10 previous questions about the OCC approval condition
- 11 attached to Bluescape's additional investment?
- 12 A. Yes. I didn't recall, but on reviewing
- 13 the agreement I'm able to say that the additional
- 14 five million investment for Bluescape, the
- 15 company's ability to call that capital is
- 16 conditioned on receiving the OCC approval.
- MR. SHAY: Okay. That's all I have.
- 18 Thank you.
- MR. McNAMARA: Very briefly, Judge.
- JUDGE VON QUALEN: Proceed.
- Q. (by Mr. McNamara) Getting back to a
- 22 question that I posed a few minutes ago, am I
- 23 correct then that if your budgeting is online and
- 24 you don't have to make major adjustments, at the

- 1 end of the year, assuming no more capital infused,
- 2 assuming that you cannot call upon Bluescape for
- 3 the extra five million, will you at the end of the
- 4 year then be out of money?
- 5 A. If we follow our budget to the T, yes.
- 6 If we were in that situation, we would make
- 7 adjustments so we don't, quote, run out of money.
- 8 Q. But that's my question. If you
- 9 followed your budget to the T, you'd be out of
- 10 money at the end of the year?
- 11 A. That's correct.
- 12 Q. And I quizzed you prior with regard to
- 13 eminent domain. Am I correct that if the order is
- 14 entered in this case and you're granted authority
- to build the line, you would then proceed pursuant
- 16 to the Commission regulations to attempt to acquire
- 17 easements voluntarily?
- 18 A. That's correct.
- 19 Q. And in the event you could not acquire
- 20 easements voluntarily, you'd have to come back to
- 21 this Commission for approval before you were
- 22 allowed to exercise eminent domain?
- 23 A. I know there are additional filings. I
- 24 don't really know anything about the nature of

- 1 those filings.
- 2 Q. Could we agree subject to check that if
- 3 you did come back to the Commission with those
- 4 additional filings that pursuant to statute the
- 5 Commission would be required to either approve or
- 6 disapprove the eminent domain as to particular
- 7 landowners within 45 days?
- A. I don't know.
- 9 MR. McNAMARA: That's all I have,
- 10 Judge. Thank you.
- 11 JUDGE VON QUALEN: I believe that
- 12 completes the cross-examination of Mr. Berry.
- MR. MacBRIDE: No.
- JUDGE VON QUALEN: Oh, no.
- MR. DAVIS: Just the confidential cross
- and I think we can move through it pretty
- 17 efficiently.
- JUDGE VON QUALEN: All right. It's
- 19 time to go in camera. We'll take a short break.
- 20 We need to clear the room. Only persons who have
- 21 signed the confidentiality agreement may remain in
- 22 the room.
- MR. MacBRIDE: And Staff.
- JUDGE VON QUALEN: Staff, yes.

1	(A recess was taken from
2	3:24 p.m. to 3:25 p.m.)
3	(Pages 1069-1086 of the
4	proceedings are contained in a
5	separate closed transcript.)
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- 1 CONTINUATION OF PROCEEDINGS
- 2 JUDGE VON QUALEN: Back on the public
- 3 record.
- 4 Mr. MacBride, do you have any redirect?
- 5 MR. MacBRIDE: Yes, Judge, just a few
- 6 questions.
- 7 REDIRECT EXAMINATION
- 8 QUESTIONS BY MR. MacBRIDE:
- 9 Q. Mr. Berry, I just have a couple
- 10 questions about something that came up very early
- in your cross today about the CREZ, C-R-E-Z,
- 12 projects. And you stated those are all -- projects
- 13 are all within ERCOT; is that correct?
- 14 A. Yes.
- Q. And I take it they're all within the
- 16 State of Texas?
- 17 A. Yes.
- 18 Q. All right. So essentially, they're all
- 19 within the same RTO?
- 20 A. ERCOT is an RTO-like entity. They're
- 21 within the same transmission planning commission.
- 22 Q. Okay. So would you consider those
- 23 inter-regional transmission projects?
- 24 A. No.

- 1 Q. I think you also stated that the Texas
- 2 legislature, the Texas governor, and the other
- 3 stakeholders were involved in the creation of the
- 4 CREZ lines. Could you just elaborate on that?
- 5 A. Yeah. There was specific legislation
- 6 that was -- that enabled the CREZ. And so while
- 7 the Public Utility Commission issued the final
- 8 certificates, those other branches of the
- 9 government were involved.
- 10 Q. You were asked a question earlier about
- 11 whether it was possible that when the final RTO
- 12 interconnection studies are completed for either
- 13 SPP, MISO, or PJM is it possible that you could
- 14 have additional upgrade costs before -- in addition
- to the ones you currently estimate. Do you recall
- 16 that?
- 17 A. I recall.
- Q. If there were additional upgrade costs,
- 19 would those costs be subject to the financing
- 20 condition in this case that you've proposed?
- 21 A. Yes, they would, because we're required
- 22 to certify the current cost estimate, and that
- 23 estimate would incorporate the final
- 24 interconnection with CREZ.

- 1 Q. And so you would need to demonstrate
- 2 that you had secured financing or financing
- 3 commitments for your total project costs including
- 4 those additional upgrade costs?
- 5 A. That's right.
- 6 Q. And finally, I have a question that
- 7 came up during the in camera portion, but this
- 8 doesn't require any confidential information.
- 9 You mentioned a process by which the
- 10 RTOs require you to place deposits in connection
- 11 with the interconnection studies. Could you just
- 12 elaborate more on that on how that works?
- 13 A. Sure. We are required to make
- 14 substantial up-front deposits to the RTOs and then
- 15 they expend the money over time. So rather than us
- 16 paying every month or every quarter, we pay a large
- 17 amount up-front and then the RTO actually draws
- 18 down on that amount over time.
- 19 Q. All right. And when you say up-front,
- 20 you mean at the start of the interconnection
- 21 request and study process?
- 22 A. Yes, and as you enter new stages of the
- 23 study process.
- MR. MacBRIDE: Thank you. That's all

- 1 the questions I have on redirect.
- JUDGE VON QUALEN: Is there any
- 3 recross?
- 4 MR. SHAY: I have a question or two,
- 5 Your Honor.
- JUDGE VON QUALEN: Proceed.
- 7 RECROSS-EXAMINATION
- 8 QUESTIONS BY MR. SHAY:
- 9 Q. Mr. Berry, with respect to the CREZ
- 10 subject again, is it true that that legislation you
- 11 referred to, the state legislation, will enable
- 12 these renewable energy zones to be created or did
- 13 it -- in other words, I'm trying to understand how
- 14 prescriptive the legislation was.
- 15 A. I think it was fairly prescriptive. It
- 16 deferred the details of the program to the PUC, but
- it stated definitively that the program should
- 18 happen.
- 19 Q. The program being what?
- 20 A. A series of transmission lines that
- 21 enable within the state of Texas the lowest cost
- 22 wind energy to reach the load centers.
- Q. Who enabled the zones themselves where
- 24 the wind projects were to be located?

- 1 A. That was the function of a technical
- 2 study. The legislation concerned the transmission
- 3 lines, which are somewhat confusingly named after
- 4 the renewable energy zones they serve.
- 5 Q. Okay. Was the rate recovery mechanism
- 6 for these transmission lines part of that
- 7 legislation?
- 8 A. I don't know.
- 9 Q. And there still was, was there not, a
- 10 requirement of finding of need by either ERCOT or
- 11 the Texas commission or both for these transmission
- 12 lines?
- 13 A. They did have to issue a certificate,
- 14 but to the best of my knowledge, the legislation
- 15 basically told the PUC to find that they were
- 16 needed.
- 17 MR. SHAY: Okay. I quess we can look
- 18 at the legislation and discuss it in briefs if we
- 19 want.
- I have no further questions. Thank
- 21 you.
- JUDGE VON QUALEN: Any re-redirect?
- MR. MacBRIDE: No, Judge.
- JUDGE VON QUALEN: Are there any

- 1 objections to Grain Belt Exhibit Numbers 11.0
- 2 through 11.12, the direct testimony and attachments
- 3 of Mr. Berry, or to exhibits -- Grain Belt Exhibits
- 4 11.13 through 11.19, which are the rebuttal
- 5 testimony and exhibits of Mr. Berry?
- 6 MR. McNAMARA: Judge, Ed McNamara.
- 7 With regard to Grain Belt Express Exhibit 11.0, I
- 8 specifically object and ask that that portion of
- 9 the testimony starting on line 107 on page 5,
- 10 continuing throughout page 6 and through line 136
- 11 on page 7 be stricken prior to any of the testimony
- 12 being admitted into evidence.
- I questioned Mr. Berry on this subject
- 14 matter. I asked him if any of the witnesses who
- 15 supposedly are answering these Requests for
- 16 Information are going to be present for
- 17 cross-examination. The only one that appeared for
- 18 cross-examination I believe was Mr. Langley this
- 19 morning. We did have the opportunity to and did
- 20 cross-examine Mr. Langley extensively.
- 21 This type of evidence is extremely
- 22 prejudicial to the Intervenors. I realize that
- 23 under the Commission's rules, Section 200.6.0,
- 24 subparagraph B, that certain evidence is admitted

- 1 even though it wouldn't be admitted in a circuit
- 2 court. But I simply do not believe that this is
- 3 the type of evidence that would -- that normal --
- 4 that prudent persons in the conduct of their
- 5 business would rely upon.
- I realize it's a discretionary
- 7 decision. I realize we hear more often than not
- 8 before this Commission that, well, we'll admit it
- 9 subject to the weight it should be given. But in
- 10 this case I would ask that you exercise your
- 11 discretion and not admit it.
- I think it's highly prejudicial. I
- 13 think the major issue in this case is need. And if
- 14 this is admitted, it might somehow be utilized as
- 15 some evidence of need. And without cross-
- 16 examination it's simply not proper and it's
- 17 certainly not the type of evidence that I believe
- 18 that any prudent person would rely upon prior to
- 19 going forth with a project of this type.
- Thank you.
- MR. MacBRIDE: Well, Judge, this -- Mr.
- 22 Berry is testifying about documents received and in
- 23 the possession of the company in response to this
- 24 RFI. I believe these documents were produced in

- 1 response to discovery requests, so Counsel had an
- 2 opportunity to examine them and see if they
- 3 accurately represented or accurately set forth what
- 4 Mr. Berry was representing in his testimony. And
- 5 in fact, these are exactly the types of documents
- 6 and information that Grain Belt is relying on to
- 7 proceed with this project. So it perfectly fits
- 8 that one criteria that Mr. McNamara alluded to. So
- 9 I don't see any basis for striking this on the
- 10 grounds that the wind companies didn't appear to
- 11 testify.
- MR. McNAMARA: Judge, in brief
- 13 response, two things.
- Number one, these documents are not
- 15 admitted into evidence. They weren't I don't
- 16 believe an exhibit admitted. And I would refer
- 17 your attention to lines 107 and 108. Specifically
- 18 it says "Has Grain Belt Express identified wind
- 19 developers who plan to use the Grain Belt Express
- 20 Project to deliver power to the MISO and PJM
- 21 markets?"
- Well, I think in all fairness, if these
- 23 people are planning to -- and that's what they're
- 24 saying. The question asked are they planning to

- 1 use Grain Belt Express. Well, by golly, if they're
- 2 planning, they ought to take the time to come here
- 3 and testify and submit themselves to cross-
- 4 examination. I think it's terribly unfair that
- 5 this be admitted into evidence without cross-
- 6 examination.
- 7 Thank you.
- 8 JUDGE VON QUALEN: The motion to strike
- 9 is denied. The evidence will be given the weight
- 10 that it is due.
- 11 Are there any other objections?
- 12 (No response)
- JUDGE VON QUALEN: Then Grain Belt --
- Mr. MacBride, you're asking for
- 15 confidential treatment of 11.10, balance sheet,
- income statement for a period of two years?
- MR. MacBRIDE: We actually have a
- 18 provision in our application which I don't --
- 19 there's a section of the application in which we
- 20 request confidential treatment of the confidential
- 21 information we submitted, and frankly, I can't -- I
- 22 believe it was for a period of time from the date
- of the Order, but I frankly can't remember if it
- 24 was two years or four years, but it's what we have

- 1 set forth there.
- JUDGE VON QUALEN: All right. We'll
- 3 cover that in the Order then.
- Grain Belt Exhibits 11.0 through 11.19,
- 5 the testimonies of David Berry, are admitted into
- 6 evidence.
- 7 (Grain Belt Express Exhibits
- 8 11.0 11.19 admitted.)
- 9 MR. MacBRIDE: Thank you, Judge.
- 10 (Witness excused)
- 11 JUDGE VON QUALEN: I believe that
- 12 leaves Mr. Zuraski as the only remaining witness to
- 13 be cross-examined.
- 14 Please raise your right hand. Do you
- 15 swear to tell the truth, the whole truth and
- 16 nothing but the truth.
- 17 THE WITNESS: Yes, I do.
- 18 RICHARD J. ZURASKI,
- 19 of lawful age, produced, sworn, and examined on
- 20 behalf of the Staff of the Illinois Commerce
- 21 Commission, testifies and says:
- MS. ERICSON: Your Honor, may I
- 23 proceed?
- JUDGE VON QUALEN: Please. You may

- 1 proceed.
- 2 MS. ERICSON: Thank you. For the
- 3 record, this is Christine Ericson, counsel for
- 4 Commission staff.
- 5 DIRECT EXAMINATION
- 6 QUESTIONS BY MS. ERICSON:
- 7 Q. Good afternoon, Mr. Zuraski.
- 8 A. Hello.
- 9 Q. Please state your name for the record
- 10 and spell your last name.
- 11 A. Richard middle initial J. Zuraski,
- 12 Z-u-r-a-s-k-i.
- Q. Who is your employer and what is your
- 14 business address?
- 15 A. The Illinois Commerce Commission, 527
- 16 East Capitol Avenue, Springfield, Illinois 62701.
- 17 Q. What is your position at the Illinois
- 18 Commerce Commission?
- 19 A. Economist.
- Q. And did you prepare written exhibits
- 21 for submittal in this proceeding?
- 22 A. Yes.
- Q. Do you have before you a document which
- 24 has been marked for identification as Staff Exhibit

- 1 3.0 which consists of a cover page, table of
- 2 contents, and eleven pages of narrative testimony,
- 3 and is titled Direct Testimony of Richard J.
- 4 Zuraski, Economist, Policy Division, Illinois
- 5 Commerce Commission, filed on e-Docket July 14th,
- 6 2015?
- 7 A. Yes, I do.
- 8 Q. Did you prepare that document for
- 9 presentation in this matter?
- 10 A. Yes, I did.
- 11 Q. And do you have before you a document
- 12 which has been marked for identification as Staff
- 13 Exhibit 5.0, which consists of a cover page and six
- 14 pages of narrative rebuttal testimony, and is
- 15 titled Rebuttal Testimony of Richard J. Zuraski,
- 16 Economist, Policy Division, Illinois Commerce
- 17 Commission, filed on e-Docket on July 24th, 2015?
- 18 A. Yes.
- 19 Q. Did you prepare that document for
- 20 presentation in this matter?
- 21 A. Yes.
- Q. Do you have any corrections to make to
- 23 your exhibits?
- 24 A. No.

- 1 Q. Is the information contained in your
- 2 exhibits true and correct to the best of your
- 3 knowledge?
- 4 A. Yes.
- 5 Q. If I were to ask the same questions as
- 6 set forth in these exhibits, would your answers be
- 7 the same today?
- 8 A. Yes.
- 9 MS. ERICSON: Your Honor, I move for
- 10 admission into evidence Staff Exhibits 3.0 and 5.0.
- JUDGE VON QUALEN: I'll defer ruling on
- 12 admissibility until after cross.
- MS. ERICSON: Mr. Zuraski is now
- 14 available for cross-examination.
- MR. SHAY: Yes, I'm going first again,
- 16 Your Honor, if I may.
- JUDGE VON QUALEN: All right.
- 18 CROSS-EXAMINATION
- 19 QUESTIONS BY MR. SHAY:
- Q. Mr. Zuraski, good afternoon. Bill Shay
- 21 for the Landowners Alliance. I only have a
- 22 fraction of the time that I had set aside for cross
- 23 that I'll need.
- In your direct testimony you addressed,

- 1 among other things, the project's -- Grain Belt
- 2 project's impact on the Illinois economy; is that
- 3 correct?
- 4 A. Yes.
- 5 Q. In your opinion is the impact on the
- 6 Illinois economy of some relevance in determining
- 7 whether the Commission should approve the project?
- 8 A. My position on this has actually
- 9 changed a little bit. At one point I thought it
- 10 was not particularly relevant because I didn't see
- 11 it listed anywhere in the governing statutes. But
- on the other hand, someone presented me with the
- 13 question, well, if somebody could show that if
- 14 Grain Belt Express or whatever project were to be
- 15 put in place and it would cause 50 percent
- 16 unemployment in Illinois, would you still say that
- 17 it's irrelevant? And I guess my answer to that
- 18 would be I don't see how I could ignore it. But
- 19 legally whether it's relevant or not I don't know.
- Q. Okay. But are you saying as an
- 21 economist you think it is relevant?
- 22 A. I think it is, yes.
- 23 Q. Okay. If Illinois wind projects, that
- 24 is new wind energy projects developed in this

- 1 state, are a possible alternative to achieve some
- 2 or all of the objectives of the Grain Belt project
- 3 with Kansas wind, would the impact of those
- 4 Illinois projects on the Illinois economy also be a
- 5 relevant factor to you in your view?
- A. Yes. I mean in just the same manner
- 7 that I just described. It's not the first thing
- 8 that I look at, but it's -- I guess it's something
- 9 that perhaps shouldn't be ignored completely.
- 10 Q. Okay. Thank you. I'd like you to turn
- 11 to page 5 of your testimony, I believe your direct
- 12 testimony, Exhibit 3.0, and your answer to the
- 13 question near the bottom of the page, your answer
- 14 starting on line 105. Do you see that?
- 15 A. I do.
- 16 Q. And you say, if I may read the first
- 17 sentence, "The GBE Project may not be built or it
- 18 may be built but be underutilized, or GBE may fail
- 19 or falter for a variety of reasons." Is that what
- 20 you stated?
- 21 A. I did. I apologize for not using GBX.
- Q. Apology accepted.
- Could you explain your statement that
- 24 it's possible that Grain Belt could fail or falter

- 1 for a number of reasons?
- 2 A. Yes. Well, in terms of fail or falter,
- 3 I think the most likely scenario would be that it's
- 4 not going to get through all of the hoops that it
- 5 needs to jump through in terms of regulatory
- 6 approvals or that at some point in time it is going
- 7 to -- some sort of new facts are going to come to
- 8 light that are not foreseen right now that make the
- 9 success of the project more suspect so they decided
- 10 to abandon it altogether. So I think that's pretty
- 11 much -- I'm not sure that's specific enough for
- 12 you, but that's how I'd describe what I was talking
- 13 about.
- Q. Okay. And could that abandonment
- 15 altogether occur after the project is built and put
- 16 into operation?
- 17 A. Well, I don't -- no, not really. I
- 18 don't consider that to be a very significant -- or,
- 19 that there's a significant likelihood of that being
- 20 a problem. Most of the costs of this, aside for
- 21 like two percent, are in constructing it. So once
- 22 the asset's there, as long as there is still wind
- 23 in Kansas, then I see no reason why this project
- 24 wouldn't be utilized. Now, the investors who start

- 1 it off may take a bath. They may reorganize. They
- 2 may have to sell out to somebody else or whatever
- 3 happens. But it will still be a valuable asset
- 4 that exists with practically no operating costs, so
- 5 it will continue to be utilized.
- 6 Q. Okay. Is it possible that new
- 7 generation technologies, some that we know about
- 8 now, some that we don't, could cause market prices
- 9 for electric power to decline drastically and
- 10 thereby cause the scenario that you just described?
- 11 A. Yes, it's possible. I don't consider
- 12 it particularly likely, though.
- Q. Well, would one such scenario, for
- 14 example, be that solar power continues to improve
- and costs continue to come down and such that
- 16 distributed solar perhaps combined with Elon Musk's
- 17 battery storage systems assumes a much greater role
- in supplying the country's electricity needs?
- 19 A. They would have to come down a
- 20 considerable extent to come anywhere close to the
- 21 cost of wind power.
- Q. One of the requirements, is it not, for
- 23 Grain Belt to be granted a certificate for this
- 24 project under 8-406.1 is that it meet the

- 1 least-cost requirement? Is that true?
- 2 A. Yes, there is a least-cost -- the words
- 3 "least-cost" appear in the statute.
- Q. Okay. I'd like to know what factors
- 5 you believe should go into that requirement for a
- 6 project like this.
- 7 A. Well, for a project like this, I think
- 8 that a lot of the evidence that was presented by
- 9 the company makes sense. In other words, if the
- 10 goal is to transport power over extremely long
- 11 distances, it is my understanding it's pretty much
- 12 been confirmed by staff engineers that a direct --
- 13 high voltage direct current technology is the way
- 14 to go. So I mean, that's the type of -- that's the
- 15 type of thing that I would look at in terms of
- 16 looking at alternatives is, is it the right
- 17 technology to utilize for the purposes for which
- 18 it's intended?
- Whether it is entirely relevant to the
- 20 least-cost standard in this part of the statute or
- 21 not, I am also aware of the work that the company
- 22 did and some that I did looking at not just the
- 23 alternative types of transmission lines but the
- 24 sort of whole bundle of technology from the -- from

- 1 generation -- in addition to generation to utilize
- 2 this technology to more localized generation that
- 3 doesn't require long distance transmission at all.
- 4 Looking at that as well is I think a reasonable
- 5 thing to do to determine whether this is likely to
- 6 be beneficial or not.
- 7 I guess I would go a little short from
- 8 telling you that it's necessary for part of the
- 9 least-cost requirement of the statute or not.
- 10 That's -- that's -- I'll let the lawyers figure
- 11 that out.
- 12 Q. Okay. You would agree, wouldn't you,
- 13 that the least-cost requirement in the statute
- 14 applies here even though Grain Belt is following a
- so-called merchant model for this project rather
- 16 than a rate recovery model?
- 17 A. Do you want me to answer as an
- 18 economist or as a person who is vaguely familiar
- 19 with the statute?
- Q. I was hoping the latter.
- 21 A. Okay. Then, yeah, I think it's
- 22 definitely relevant.
- Q. Okay. Let me ask you this, again
- 24 related to the least-cost requirement, if all that

- 1 Grain Belt had to do -- or, if all that Grain Belt
- 2 did was show that for the point -- for the location
- 3 it chose, that is western Kansas, for the start of
- 4 this project to the location it chose for the
- 5 termination point, the Sullivan substation, to meet
- 6 the AEP system in PJM that all they showed was that
- 7 this HVDC technology was better than AC and the
- 8 right one to use, least costly and all that, and
- 9 that they chose a reasonable route for the project,
- 10 is that enough in your view under statute to
- 11 satisfy the least-cost requirement or should there
- 12 be anything more, such alternatives that you
- 13 mentioned?
- 14 A. I think looking at the alternatives
- 15 that I mentioned is helpful to the extent to which
- 16 -- see, I have to assume that the reason the words
- in the statute are there is because they want the
- 18 Commerce Commission to look at this, and they don't
- 19 want it to be entirely a matter of, well, it's the
- 20 competitive market and this is a merchant
- 21 transmission firm, so we'll let them worry about
- 22 themselves. So to some extent at least there's got
- 23 to be, in my mind anyway, some desire on the part
- 24 of those who wrote the statute for a look at

- 1 whether this whole thing, this whole undertaking
- 2 makes any sense or not. And when I say does it
- 3 make any sense or not, is it likely to be of
- 4 benefit to the public at large.
- 5 And if it's likely to be of benefit to
- 6 the public at large, in my mind as an economist, I
- 7 say, okay, well, what is this thing going to cost?
- 8 And, you know, what other -- what benefits are
- 9 there to doing this?
- 10 And that's where I think it makes sense
- 11 to look at the other -- you know, at least some
- 12 other reasonable alternatives that might be out
- 13 there to see if this thing can make sense, or if
- 14 it's just a complete, ridiculous waste of time, you
- 15 know, it's much cheaper to do it some way else, in
- 16 which case we have to start questioning whether
- 17 this whole thing is going to be able to get off the
- 18 ground or not.
- 19 Q. Okay. Thank you. Do you believe that
- 20 an effectively competitive electricity market
- 21 already exists in the state?
- 22 A. With emphasis on the word
- 23 "effectively". Because there are many aspects of
- 24 the electricity market that don't look very

- 1 competitive in some ways and some that look very
- 2 competitive. And in places where they don't look
- 3 competitive there are institutions in place that
- 4 make them look effectively competitive. There's
- 5 market mitigation measures that take place at the
- 6 RTO level. There's market monitors that exist to
- 7 put caps on prices if necessary or to mitigate
- 8 market power. So the answer is a qualified yes and
- 9 no.
- 10 Q. How about this, could I get you to
- 11 agree that with the caveats that you described that
- 12 it is true -- more true than not that indeed an
- 13 effectively competitive electricity market exists
- 14 in this state?
- 15 A. Yes.
- 16 Q. Okay. All right. You mentioned I
- 17 believe in your rebuttal testimony, Exhibit 5.0,
- 18 your model. Do you recall that?
- 19 A. Yes.
- Q. And you got a question over on line 45
- 21 "How does your model differ from Mr. Berry's
- 22 model?"
- 23 A. Yes.
- Q. To what model is that referring?

- 1 A. Okay. How do I identify for you? I
- 2 know that there was a model that Mr. Berry provided
- 3 to the Commerce Commission in response to a data
- 4 request and there's a model that -- I guess I would
- 5 call it the financial model of looking at the costs
- 6 of not only this project but of Kansas -- wind
- 7 generation technologies implemented in Kansas and
- 8 those implemented in Illinois and a combined cycle
- 9 facility. And in that analysis he came up with
- 10 various measures, one being a levelized cost of
- 11 electricity type measure and another one that looks
- 12 very like a revenue requirement -- a present value
- 13 revenue requirements approach with some
- 14 modifications. So that's pretty much what I'm
- 15 talking about. I'm sure he references it in his
- 16 testimony. I don't know if the actual model is in
- 17 any other way documented in the record, but I know
- 18 that we got a working version of it through a data
- 19 request.
- Q. Okay. What about the reference to your
- 21 model, meaning you, when it says "How does your
- 22 model differ from Mr. Berry's?" What are they
- 23 referring to when they ask you what your model is?
- A. Okay. So I actually started with Mr.

- 1 Berry's model. And when I say model in this
- 2 instance, I'm talking about an Excel workbook. And
- 3 I made various modifications to that. Among other
- 4 things, I treated debt and equity as two separate
- 5 things as opposed to a combined thing. I took into
- 6 account some property taxes that it looked like
- 7 they were to be incurred by the Kansas wind farms.
- 8 And I did other things that are not -- are
- 9 mechanical. They're not -- it's not fundamental
- 10 changes I would say but other mechanical things
- 11 that I needed to do in order for it to run
- 12 properly.
- Q. Okay. And this was a model that you
- 14 built off of Mr. Berry's model then and submitted
- 15 the results of in connection with your rebuttal
- 16 testimony?
- 17 A. Yes.
- 18 Q. Okay. You didn't prepare a model, did
- 19 you, for purposes of your direct testimony?
- 20 A. I didn't prepare one for purposes of
- 21 the direct testimony except to the extent to which
- 22 there were other modifications -- there were some
- other modifications that I did to Mr. Berry's model
- 24 that I wanted to look at some sort of additional

- 1 scenarios. In his model there's -- I don't know --
- 2 10,000 -- I can't remember how many -- 13,000
- 3 scenarios and I wanted to look at some more. That
- 4 wasn't enough for me. So that's -- that's kind of
- 5 what I did to -- in the first instance prior to us
- 6 submitting direct testimony.
- 7 Q. Okay. So in your direct testimony
- 8 you --
- 9 A. But I really don't think -- I don't
- 10 think I make reference to it or rely upon it for
- 11 the testimony.
- 12 Q. Okay. So when you -- you submitted the
- 13 results of your model as part of your rebuttal
- 14 testimony on July 24th?
- 15 A. Yes.
- Q. And wasn't that the date that both
- 17 Staff and Intervenors' witnesses had to submit
- 18 their rebuttal testimony, if you remember?
- 19 A. Yeah. I mean, I was working up to the
- 20 last minute on completing the modeling process.
- 21 Q. Okay. And are you aware that the
- 22 schedule didn't allow anyone other than Grain Belt
- 23 to submit any further testimony to comment on your
- 24 model that you presented in your rebuttal

- 1 testimony?
- 2 A. Yes.
- 3 O. And that would include Dr. Proctor who
- 4 wouldn't have had a chance to do so?
- 5 A. Yes.
- 6 MR. SHAY: Okay. I have no further
- 7 questions. Thank you very much.
- 8 CROSS-EXAMINATION
- 9 QUESTIONS BY MR. NEILAN:
- 10 Q. Good afternoon, Mr. Zuraski. My name
- 11 is Paul Neilan and I represent Mary Ellen Zotos,
- one of the Intervenors in the action. She owns
- 13 land that may be traversed by the proposed
- 14 transmission line if the Commission orders the line
- 15 to be approved and constructed.
- I'd like to ask you a question, if you
- 17 would please refer to lines 112.
- 18 A. I'm sorry. I didn't hear that.
- 19 Q. Sure. I'm sorry. Lines 112 to 115 in
- 20 your direct testimony. That's Exhibit 3.0.
- 21 A. Did you say 112?
- Q. Yes. It's the block text.
- 23 A. Yes.
- Q. And this is something that you paid a

- 1 good deal of attention to in preparing your
- 2 testimony. It's an undertaking or commitment by
- 3 GBX and it says that -- let's see -- doesn't have a
- 4 process to recover its costs from ratepayers, and
- 5 therefore must sell it's capacity through
- 6 negotiated contracts.
- 7 And also further down on that page
- 8 actually, in line 129, there's some quoted text
- 9 which begins "Prior to recovering any Project costs
- 10 from Illinois retail ratepayers through PJM or MISO
- 11 regional cost allocation, Grain Belt Express will
- 12 obtain the permission of the Illinois Commerce
- 13 Commission in a new proceeding initiated by Grain
- 14 Belt Express," including any costs of system
- 15 upgrades and so on. But the idea is that they're
- 16 coming back to the Illinois Commerce Commission for
- 17 permission to go through an RTO cost allocation.
- 18 And you read that.
- 19 Would you explain in your own words how
- 20 you interpret this operating? I mean how you saw
- 21 it operating if, for example, they did want to go
- 22 back for cost allocation?
- A. I'm not exactly sure I know what you
- 24 mean by operating.

- 1 Q. Okay. Let me break it --
- 2 A. You mean how --
- 3 Q. Let me break it down.
- 4 A. -- how would they initiate a
- 5 proceeding?
- Q. No, no. Let me break it down a little
- 7 bit more concretely.
- 8 Would it be your understanding based on
- 9 this language that GBX should come back to the
- 10 Commission first and get permission from the
- 11 Illinois Commerce Commission before proceeding with
- 12 any type of steps at PJM or MISO on cost
- 13 allocation?
- MS. ERICSON: Your Honor, I'm going to
- 15 object here. In this testimony on page 6 Mr.
- 16 Zuraski is explaining what GBE -- or, GBX plans to
- do. He's not making an opinion on what he thinks
- 18 they should do.
- MR. NEILAN: I think it's fair to ask
- 20 him how he understands it. He's relying on it in
- 21 his testimony and I think it's important for --
- MS. ERICSON: Fair enough. The way you
- 23 characterized it was a little different, so if you
- 24 want to rephrase.

- 1 MR. NEILAN: Sure.
- Q. What I'm asking is, when you read this,
- 3 did you read it as contemplating a scenario in
- 4 which GBX would come back first to the Illinois
- 5 Commerce Commission in this new proceeding and ask
- 6 the Commerce Commission's approval before they head
- 7 to PJM or MISO for cost allocation?
- 8 A. No, that's not how I read it.
- 9 Q. Okay. So they could go to the PJM or
- 10 MISO transmission organization first, get a result
- 11 from them. All right. And let's say they did
- 12 approve cost allocation. And as you understood it,
- 13 they could then come back -- they would then come
- 14 back to the Illinois Commerce Commission and seek
- 15 approval?
- 16 A. No, I wouldn't put it that way either.
- 17 Q. Okay. Can you explain how you -- I'm
- 18 not sure I follow. Could you explain how you
- 19 understood it?
- 20 A. Yes. I actually liked the first way
- 21 that you asked it because there it was would they
- 22 -- would they come to the Commission basically
- 23 prior to actually recovering these costs. And I
- 24 think the answer there, yeah. Before they start

- 1 recovering any costs through this methodology,
- 2 through this approach utilizing PJM or MISO, before
- 3 they actually start recovering those costs, they
- 4 would have to come to the Commission.
- 5 But that doesn't mean that I
- 6 personally, if I somehow had control over this,
- 7 would say, well, I don't want you even talking to
- 8 PJM or MISO about this, I don't want you coming to
- 9 any kind of preliminary understandings or running
- 10 the numbers to see what it is or investigating
- 11 possible upgrades here, there, or the other place,
- 12 until you come talk to us first. I didn't really
- 13 read it as that restrictive that they can't go out
- 14 and, you know, consider various projects or
- whatever involving PJM or MISO before they come get
- 16 permission from the Commerce Commission. It's just
- 17 the actual recovery of costs is where I saw the
- 18 necessary condition is you get approval from the
- 19 Commission.
- Q. Okay. I understand that.
- 21 A. And that that's the commitment.
- Q. I'm sorry?
- 23 A. And that's the commitment they're
- 24 making.

- 1 Q. Okay. Let's assume that they did that,
- 2 that they went to PJM for cost allocation. They
- 3 succeeded in getting it and they have whatever
- 4 opinion or order or whatever document PJM may issue
- 5 for approval in this. They then come to the
- 6 Commission and you're asked to review it. Would
- 7 the fact that they already had approval from PJM
- 8 kind of add weight to your determination as to
- 9 whether the Commerce Commission should approve or
- 10 disapprove this request to recover these costs?
- 11 A. It might very well. I mean, I think it
- 12 would depend on the circumstances and we'd
- 13 certainly want to know why PJM was, quote,
- 14 approving this, you know, what the particulars
- were, because there's a good chance that there's
- 16 some good reason for why they think that whatever
- 17 this -- you know, whatever these costs are ought to
- 18 be expended and that that reason may in fact
- 19 benefit people in Illinois and that it's not
- 20 necessarily crazy to allocate a portion of the cost
- 21 therefore to, you know, recovery from ratepayers
- 22 served by Commonwealth Edison, for example. So I
- 23 think it could in fact have some weight, but it's
- 24 -- I don't think -- just the mere approval itself

- 1 wouldn't, but my guess is there's going to be
- 2 something behind that approval that involves some
- 3 reasons for why PJM is -- wants to do it.
- 4 Q. And let's assume that scenario happened
- 5 and they came back to the Illinois Commerce
- 6 Commission for this permission and you disagreed
- 7 with the PJM determination or its rationale, you
- 8 think for one reason or another that kind of cost
- 9 recovery, cost allocation would not be proper as
- 10 say not fair to the Illinois ratepayers, and you
- 11 recommend that the Illinois Commerce Commission not
- 12 consent to this. What is your expectation of what
- 13 Grain Belt Express should do in that circumstance?
- MS. ERICSON: I'm going to object here.
- 15 This is -- Your Honor, this is quite a hypothetical
- 16 with many assumptions built in, and it's not
- 17 accurate to say that it would be Mr. Zuraski making
- 18 the assessment. So I object to this.
- MR. NEILAN: May I respond?
- JUDGE VON QUALEN: Yes.
- MR. NEILAN: Your Honor, Mr. Zuraski is
- 22 an expert witness for the Illinois Commerce
- 23 Commission. He is relying on this commitment from
- 24 GBX. In cross-examination there's a wide latitude

- 1 for questions, including hypotheticals, to expert
- 2 witnesses who give opinion testimony.
- 3
 I'm basically describing a hypothetical
- 4 that's built precisely along the lines of the
- 5 commitment language GBX is offering and which Mr.
- 6 Zuraski considered and asking him what his
- 7 expectation would be if -- you know, for what would
- 8 happen next. I don't think that's an unfair
- 9 question to ask him or something that doesn't
- 10 follow from his testimony.
- JUDGE VON QUALEN: The objection is
- 12 overruled.
- Mr. Zuraski, you may answer the
- 14 question.
- 15 A. Well, there's two different questions
- 16 now I'm afraid. The first one prior to the
- 17 objection was what should they do and the second
- one as part of your explanation was what would I
- 19 expect they would do. Which one should I answer?
- Q. Well, let's see if I can rephrase it.
- 21 Let's put it this way: Let's assume that based on
- 22 this commitment and this language that we're
- 23 looking at on page 6 that the Illinois Commerce
- 24 Commission did not give its consent for GBX to go

- 1 for cost allocation at PJM. Then if you were to
- 2 learn that GBX went for cost allocation anyway and
- 3 got it, would your reaction be negative or
- 4 indifferent or positive? How would you -- would
- 5 you believe that they had not lived up to their
- 6 commitment?
- 7 A. I'm pretty sure I get what you're
- 8 saying, but let me be 100 percent sure.
- 9 Q. Uh-huh.
- 10 A. They've defied a Commission Order and
- done something that the Commission told them they
- 12 shouldn't do, and you're asking me what would my
- 13 reaction be?
- 14 Q. Your personal reaction based on the
- 15 fact that --
- A. My reaction would be -- let's say I'm
- 17 the first person to hear about this. I would call
- 18 up our Office of General Counsel and I would say
- 19 there's somebody that's -- you know, there's an
- 20 entity defying a Commission order. I recommend
- 21 that you look into whatever steps we can take as an
- 22 entity to hold them accountable for that, whatever
- 23 penalties can be applied, you know, should be
- looked into. I don't know exactly where that would

- 1 go or how would that proceed.
- 2 O. That's fine.
- 3 A. But I guess if you're just asking would
- 4 I have sort of a negative reaction to it, my guess
- 5 is that's --
- 6 Q. Well --
- 7 A. Does that explain?
- 8 Q. Yes. I mean, the question is that
- 9 based on this you would have a certain expectation
- 10 that GBX would honor this commitment and that --
- 11 A. I'd call it more of a hope than an
- 12 expectation.
- Q. Okay. A hope or --
- 14 A. But --
- 15 Q. That's fine.
- 16 A. I guess I would expect it more than,
- 17 you know -- yeah, an expectation.
- 18 Q. You might feel disappointed if they
- 19 didn't? You might be disappointed, for whatever --
- 20 for whatever that's worth. Okay.
- 21 A. Probably not disappointed.
- 22 Q. Now, you discuss the fact that the
- 23 project promotes public convenience and necessity
- 24 and the development of an effectively competitive

- 1 electricity market and that's discussed at some
- 2 length. At lines 200 to 202 of your direct
- 3 testimony you conclude that GBX is the least-cost
- 4 means of developing a competitive electricity
- 5 market.
- And from your earlier testimony, you
- 7 had some questions from Mr. Shay regarding aspects
- 8 of that market. And you're familiar with PJM and
- 9 the market monitoring unit that PJM runs, I assume;
- 10 is that correct?
- 11 A. Yes.
- 12 Q. And you're familiar, I also assume,
- 13 with their annual reports? The market monitoring
- 14 unit puts out a state of the markets report which I
- assume you're familiar with at least in general?
- 16 A. I am. I can't say I read every one
- 17 cover to cover.
- 18 Q. Sure.
- 19 A. But, yes, I know what you're talking
- about.
- Q. And if you had a question, you'd
- 22 certainly know where to go within that report?
- 23 A. Yes.
- Q. That's fine.

- JUDGE VON QUALEN: Mr. Neilan.
- 2 MR. NEILAN: Yes.
- 3 JUDGE VON QUALEN: Just be mindful of
- 4 the clock. We cannot go past a little bit before
- 5 5.
- 6 MR. NEILAN: I understand. Okay. I'll
- 7 finish up quickly.
- 8 Q. It was the least-cost alternative and
- 9 you said if the goal is to bring the power from
- 10 west Kansas to PJM. And that's certainly one goal.
- If I were to recast that goal and say
- 12 that the principal purpose for these projects, the
- 13 wind projects in west Kansas and the HVDC line,
- 14 were to help Illinois meet it's Renewable Portfolio
- 15 Standard, would you still be of the view that this
- 16 is the least-cost means of achieving that
- 17 objective?
- 18 A. I -- let me -- I have to first say I
- 19 just -- I hate this least-cost means of stuff
- 20 because that's just not the way I look at things.
- Q. Understood.
- 22 A. But it's -- it doesn't make sense to me
- 23 a lot of times to think of this least -- as if we
- 24 could know exactly what the least-cost is. What I

- 1 think, though, is that this project and the wind
- 2 projects that are expected to develop around it
- 3 will in fact help contribute to meeting several
- 4 worthy objectives that are beneficial to the people
- 5 of Illinois, including lowering the cost of or at
- 6 least increasing the extent to which the Renewable
- 7 Portfolio Standard is met in Illinois. Even though
- 8 -- I know what you're going to say. Even though at
- 9 least for the alternative retail electric suppliers
- 10 they may not be able to purchase this electricity
- 11 directly from Kansas wind farms in order to satisfy
- 12 the Renewable Portfolio Standard in Illinois
- 13 because of the way the law's written. But
- 14 nevertheless, this project, by injecting a lot of
- additional wind energy into the MISO and the PJM
- 16 RTOs is going to have an effect on renewable energy
- 17 credit prices in Illinois.
- I mean, all these markets are
- 19 connected. You can't -- you don't have to have a
- 20 one-to-one, we're going from here -- we're going to
- 21 from point A to point B for it to be beneficial to
- the people at point B. You can go somewhere else
- 23 and still have a beneficial effect in terms of
- lowering prices, increasing competition, not only

- 1 for renewable energy credits but I think also for
- 2 energy.
- 3 MR. NEILAN: Okay. Thank you very
- 4 much. I have no further questions, Your Honor.
- 5 CROSS-EXAMINATION
- 6 QUESTIONS BY MR. DAVIS:
- 7 Q. My name's Chuck Davis and I'm counsel
- 8 to the Illinois Farm Bureau. Just a couple
- 9 questions here.
- 10 Isn't it true that GBX has only
- 11 presented evidence in support of the benefits of
- 12 the project and not the project's expected costs in
- 13 the analysis that you've renewed?
- 14 A. No.
- MR. DAVIS: For the sake of efficiency,
- 16 I'll defer my time to Mr. McNamara so I can
- 17 continue to review my notes, and I'll come back.
- MR. McNAMARA: Thank you.
- 19 CROSS-EXAMINATION
- 20 QUESTIONS BY MR. McNAMARA:
- Q. Mr. Zuraski, my name's Ed McNamara. I
- 22 represent Intervenor Concerned Citizens and
- 23 Property Owners.
- MS. ERICSON: Talk into the microphone,

- 1 please.
- 2 MR. McNAMARA: Excuse me.
- 3 Q. Mr. Zuraski, my name is Ed McNamara. I
- 4 represent Concerned Citizens and Property Owners,
- 5 an Intervenor in this case.
- 6 You have your testimony in front of
- 7 you. I'd refer your attention to page 3, lines 55
- 8 through 61. First off, line 56, I refer you to the
- 9 phrase "based on my evaluation." Tell me about
- 10 your evaluation, sir. Describe what you did.
- 11 A. I don't see what you're talking about.
- 12 Oh, I see, at line 56.
- 13 Q. Yes, sir.
- 14 A. Excuse me. Okay. "Based on my
- evaluation, I expect that the GBE Project will
- 16 promote the public convenience and necessity and
- 17 will promote the development of an effectively
- 18 competitive electricity market that operates
- 19 efficiently, is equitable to all customers, and is
- 20 the least-cost means of satisfying those
- 21 objectives."
- Q. Let's take it a step at a time.
- 23 Describe your evaluation for me, would you please?
- 24 A. Okay. So I -- my evaluation relied a

- 1 lot on the case that was presented by the company
- 2 in terms of the costs of the project and the nature
- 3 of the wind resources that the project is aimed
- 4 towards connecting to the grid and the nature of
- 5 the wind resource that could be utilized without
- 6 this project being in place and various other costs
- 7 and benefits associated with -- with all these
- 8 resources. And from what I was seeing in that
- 9 review was that it was likely the project would
- 10 provide an additional source of competitive supply
- into both the renewable energy credit market and
- 12 energy market, possibly capacity market. Although,
- that's not really part of what is being presented
- 14 by the company. And that furthermore, in order to
- 15 tap into that wind resource, the type of technology
- 16 that was being utilized here makes sense to me.
- 17 Although, that is something that was primarily,
- 18 almost entirely, being reviewed by other Staff
- 19 witnesses. And I guess that's it.
- Q. Thank you. Have you testified in prior
- 21 406.1 cases?
- 22 A. I have testified in other -- in two
- 23 other cases involving certificates for transmission
- 24 companies. I can't remember precisely what the

- 1 sections of the statutes were that were involved
- 2 there. They were probably what you just said.
- 3 Q. And prior to presenting your direct
- 4 testimony in this case you had the availability to
- 5 evaluate the company's evidence; is that correct?
- A. I did.
- 7 Q. You did not at that time have the
- 8 availability of the evidence presented by
- 9 Intervenors?
- 10 A. Are you saying in those other cases?
- 11 Q. No. I'm sorry. In this case.
- 12 A. In this case.
- Q. In your evaluation, when you presented
- 14 your direct, all of the information you had was
- 15 information presented by the company, the
- 16 Applicant?
- 17 A. Yes.
- MS. ERICSON: That question is
- 19 argumentative. I think that evaluation was asked
- and answered.
- MR. McNAMARA: Okay. Now I have it.
- 22 Q. And then you later presented evidence
- 23 in rebuttal on the basis of what?
- 24 A. I think the only witness that I

- 1 presented rebuttal concerning was Dr. Proctor, and
- 2 it was based on the testimony he put forward, and
- 3 on my extremely brief review -- because there
- 4 wasn't a lot of time to get discovery -- of work
- 5 papers that he prepared. And so based on some
- 6 things that he brought up there, that's kind of
- 7 what led me to construct my own model, basically
- 8 confirming what my previous findings were anyway.
- 9 Q. Thank you. With regard to the company
- 10 witnesses and the direct evidence that they filed
- 11 with their application, which witnesses did you
- 12 rely upon, if you can recall?
- 13 A. I would say Mr. Berry, to a more
- 14 limited extent Mr. Galli -- or, Dr. Galli rather,
- to a limited extent Mr. Cleveland, Dr. McDermott,
- 16 and to a limited extent Dr. Loomis.
- JUDGE VON QUALEN: Counsel, we're
- 18 really out of time, Mr. Davis, if you have more
- 19 questions, unless Counsel wants to continue this
- 20 and have additional evidentiary hearing, which
- 21 would have to be when everybody's available and
- 22 very, very quickly.
- MR. McNAMARA: And that's the objection
- 24 we've raised and I'd just like to make on the

- 1 record that I have probably another five to ten
- 2 minutes of real short questions and that's -- I'd
- 3 like to make on the record at this time that's why
- 4 Counsel has objected to 406.1. And I'd certainly
- 5 make myself available at any reasonable time.
- 6 Thank you.
- 7 MS. ERICSON: Your Honor, this is
- 8 counsel for Commission staff, and I would just
- 9 point out that Mr. Zuraski has made himself
- 10 available all four days, and I note Intervenors'
- 11 counsel have gone significantly over their time
- 12 limits. So I would move his testimony into the
- 13 record at this time.
- MR. DAVIS: Judge, I join in
- 15 Mr. McNamara's comments. I have probably four
- 16 questions.
- MR. MacBRIDE: Well, can we discuss
- 18 what --
- JUDGE VON QUALEN: Let's go off the
- 20 record.
- 21 (Discussion off the record)
- 22 JUDGE VON QUALEN: Back on the record.
- 23 After a brief off-the-record
- 24 conversation, it has been determined that the

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parties are available to come back to finish the
 1
     hearing, and so we will continue the hearing until
 2
     tomorrow at 9:30 a.m.
 3
                    (Discussion off the record)
 4
 5
                JUDGE VON QUALEN: Back on the record.
 6
     We continue until 9 a.m. tomorrow morning.
                      (The hearing was continued until
 7
                      August 21, 2015, at 9 a.m.)
 8
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1	CERTIFICATE OF REPORTER
2	STATE OF ILLINOIS)
3) ss COUNTY OF SANGAMON)
4	I, DOROTHY J. HART, a Registered
5	Professional Reporter and Certified Shorthand
6	Reporter within and for the State of Illinois, do
7	hereby certify that the witnesses whose testimony
8	appears in the foregoing hearing were duly sworn by
9	Judge Von Qualen; that the testimony of said
10	witnesses was taken by me to the best of my ability
11	and thereafter reduced to typewriting under my
12	direction; that I am neither counsel for, related
13	to, nor employed by any of the parties to the
14	action in which this testimony was taken, and
15	further that I am not a relative or employee of any
16	attorney or counsel employed by the parties
17	thereto, nor financially or otherwise interested in
18	the outcome of the action.
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